

ORANGE CITY COUNCIL ORDINARY COUNCIL MEETING

ATTACHMENTS

CCL ITEM 5.6 STRATEGIC POLICY REVIEWS – POST EXHIBITION ADOPTION

7 FEBRUARY 2023

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Strategic Policy ST06

Statement of Business Ethics





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1 OVERVIEW

- 1.1 This policy provides guidance regarding the standards of ethical behaviour that organisations, service providers, small businesses and individuals can expect from Councillors and members of staff and that are expected of them, in their dealings with Council.
- 1.2 It outlines the ethical standards and business principles that are expected to be complied with to ensure integrity and professionalism and meet mutual expectations of the relationship.

Applicability

- 1.3 This policy applies to all Councillors, Council employees, volunteers, tenderers, consultants, suppliers and contractors.
- 1.4 If you engage subcontractor(s) in your work for Council, you must make your subcontractor(s) aware of this policy and ensure they comply with this policy.

Reference to the Code of Conduct

- 1.5 Council's Code of Conduct sets the requirements of conduct for Council officials in carrying out their functions. It reflects Council's determination to support the highest level of community confidence in the integrity of Council.
- 1.6 The Code of Conduct has been developed to assist Council officials to:
 - Understand the standards of conduct that are expected of them;
 - Enable them to fulfil their statutory duty to act honestly and exercise a reasonable degree of care and diligence (Section 439 – Local Government Act (NSW) 1993); and
 - Act in a way that enhances public confidence in the integrity of local government.

Councils Corporate Values

1.7 Council's corporate values are the guiding principles on which Council bases its beliefs and behaviour. They underpin all that Council does as an organisation.

Respect

Honest and respectful towards others and works as part of a team.

Ownership

Takes responsibility for actions.

High Performance

Pursues performance excellence and continually looks for improvement.

Customer Focus

Demonstrates a customer focused approach towards internal and external customers.

Safety

Works safely, in accordance with Council's Work Health and Safety policy and procedures.

Diversity

Champion a diverse and inclusive workforce.

Leadership

Council encourages all its employees to lead by example and role model our values. Leaders also need to ensure they provide constructive feedback and encourage high performance by coaching, developing, recognising and managing people effectively.

2 KEY BUSINESS PRINCIPLES

Commitment to (Local) Business

- 2.1 Council recognises the importance of their local (small) business sector as a vital community and economy contributor.
- 2.2 Council values local (small) businesses as an important stakeholder in community consultation and will undertake regular and targeted consultation with the small business sector.
- 2.3 Council acknowledges that a 'one-size-fits-all' approach will not meet the needs of a all small businesses.

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- 2.4 Council actively engages where appropriate with State-based businesses on matters affecting the local economy
- 2.5 Council strives to ensure that strategic and day-today decision making is based on the consideration of the needs and potential impacts of all stakeholders including small businesses.
- 2.6 Council supports education, networking and other development opportunities for the local business community.

Value for Money

- 2.7 The principle of best value for money is central to Council's business relationship with private sector suppliers of goods and services. Decisions based on price alone are not necessarily representative of best value for money.
- 2.8 Best value requires an assessment of whole of life cycle costs including factor such as initial cost, quality suitability, reliability, ongoing costs, legal compliance, timelessness, environmental sustainability in order to determine the true value for money.
- 2.9 An important element in obtaining the best value of money also include ensuring Council's business dealings are impartial, honest, ethical, fair and consistent.

Transparency

- 2.10 Transparency means visible and verifiable confirmation of the integrity of the purchasing process and compliance with the relevant legislation and adopted Council procedures.
- 2.11 Council's business decision will be transparent with decisions based upon merit and in accordance with Council's policies and procedures. Under the Government information (Public Access) Act, there is a presumption to provide access to government information unless there is an overriding public interest against disclosure.

- 2.12 Impartiality means the purchasing process must be undertaking in a fair, objective consistent and business-like manner lading to improve performance and cost effective business processes and procedures for Council. Council strives to be impartial by ensuring its processes are appropriate.
- 2.13 Tenders will not be called unless Council has a firm intention to proceed to contract. All potential suppliers will be treated with impartiality and fairness and given equal access to information and opportunities to submit bids. All procurement activities will be clearly documented to allow for effective performance review.

Openness and Accountability

- 2.14 Council is committed to the purchase of goods, equipment and services in accordance with Council's Purchasing policies and legislation and be able to account for all decisions and provide feedback on these decisions.
- 2.15 Where all other factors are equal, Council may give preference to Australian made products and/or goods and services from local businesses.

3 WHAT CAN YOU EXPECT FROM COUNCIL?

Council will ensure that all its policies, procedures and practices related to tendering, contracting and the purchase of goods or services are consistent with best practice and the highest standards of ethical conduct.

Staff are bound by Council's Code of Conduct. When doing business with external parties Council staff are accountable for their actions and are expected to:

- Act with integrity
- Use public resources effectively and efficiently
- Deal fairly, honestly and ethically with all individuals and organisations
- Avoid actual, potential or perceived personal or professional conflicts of interest



- Treat all potential suppliers impartially and fairly
- Make decisions solely on merit
- Give reasons for decisions (where appropriate)
- Not call tenders unless there is a firm intention to proceed to contract
- Respect confidentiality of commercial information and privacy of individuals
- Respect and follow Council's policies and procedures
- Promote open competition while seeking best value for money
- Meet or exceed public interest and accountability standards
- Never solicit or accept remuneration, gifts or other benefits from a supplier for the discharge of official duties
- Respond promptly to reasonable requests for advice and information.

4 WHAT COUNCIL EXPECTS FROM YOU

Council requires all external parties to observe the following principles when conducting business with Council:

- Act ethically, fairly and honestly in all dealings with Council.
- Abstain from collusive practices.
- Comply with the law including legislation and regulations, and relevant Council documentation, policies and procedures including the Code of Conduct, Purchasing Policy, and Equal Employment Opportunity Management Plan.
- Respect the obligation of Council staff to abide by Council policies.
- Not offer Council employees or Councillors or other Council delegates any financial or other inducements, gifts or benefits.
- Provide accurate and reliable information and advice when required.
- Prevent actual, potential or perceived conflicts of interest and declare these as soon as possible if they occur.
- Respect confidentiality of commercial and Council information, and privacy of individuals.

- Obtain Council's consent before discussing Council business in the media.
- Ensure that environmental sustainability is a key element of your business practice.
- Provide working conditions for your employees that comply with industrial relations laws and regulations.
- Ensure that you do not lobby or seek to influence Council Officers or Councillors while business proposals or tenders are being considered.
- Advise the General Manager if you believe any person has breached the law, this Statement of Business Ethics or Council's other policies and procedures.

5 INTERACTION WITH COUNCIL OFFICERS

Any interaction between suppliers and Council Officers must comply with the following requirements:

- Meetings are to be by appointment only, unannounced visits to Council sites are not allowed.
- Meetings are to occur only in the designated public areas of Council buildings, not in workplaces, staff lunchrooms or operational areas of work sites.
- Meetings with suppliers are to be attended by more than one Council Officer.
- Businesses wishing to demonstrate a new product or service should provide details to Council's email address, <u>council@orange.nsw.gov.au</u> for referral to the Purchasing Officer and other appropriate staff.

6 WHY IS COMPLIANCE IMPORTANT?

6.1 By complying with Council's Statement of Business Ethics, you will be able to advance your business objectives and interests in a fair and ethical manner. As all Council suppliers of goods and services are required to comply with this statement, compliance will not disadvantage you in any way.



- 6.2 Complying with Council's stated principles will also prepare your business for dealing with the ethical requirements of other public-sector agencies, should you choose to do business with them.
- 6.3 Ethical practice makes good business sense.

7 NON-COMPLIANCE

- 7.1 You should be aware of the consequences of not complying with the Council's ethical requirements when doing business with Council. If you engage in corrupt conduct, such as trying to influence the outcome of a tender, Council takes it very seriously.
- 7.2 Non-compliance with the requirements of the Statement of Business Ethics resulting in demonstrated corrupt or unethical conduct could lead to:
 - Termination of contract
 - Loss of future work or opportunities
 - Loss of reputation
 - Investigation for corruption
 - Referral to external agency for investigation of criminal activity
 - Disqualification of tender
- 7.3 If an apparent breach of any agreed standard of ethical conduct is identified, the matter should immediately be brought to the attention of Council's Chief Executive Officer.

8 ADDITIONAL REQUIREMENTS

Conflicts of Interest

- 8.1 All Council staff are required to disclose any conflicts of interests. Council extends this requirement to all our business partners, contractors and suppliers. Should a conflict of interests arise or be recognised by you in your dealing with Council you must notify and declare this conflict of interests to Council in writing.
- 8.2 A conflict of interests occurs when a public official is in a position to be influenced, or appears to be influenced, by their private

interests when doing their job. A conflict of interests can involve avoiding personal disadvantage as well as gaining personal advantage. A private interest may include social and professional activities, and interests with individuals or groups, including family and friends, as well as financial interests. There are different types of conflict of interest:

- Actual conflict of interests: A public official is in a position to be influenced by their private interest when doing their job.
- Perceived conflict of interests: A public • official is in a position to appear to be influenced by their private interests when doing their job.
- Potential conflict of interests: A public official is in a position where they may be influenced in the future by their private interests when doing their job.
 - A pecuniary interest involves a situation where there is the potential to gain or lose financially from a public position, for example from owning property, having unpaid debts to others, or receiving hospitality or travel.
- A non-pecuniary interest does not have a financial component. It can involve personal or family relationships or involvement in sporting, social or cultural activities that could influence a public official's judgement or decisions, even though there is no financial benefit to them.

Confidentiality and Personal Information

- 8.3 You must take care to maintain the security of any confidential or personal information you become aware of in your work with Council.
- 8.4 You must abide by the privacy legislation governing the collection, holding, use, correction, disclosure or transfer of personal information obtained through your dealings with Council.



- 8.5 No one should access, use or remove from Council premises any information or personal information, unless they need it for their work purposes and have authorisation to use or disclose the information.
- 8.6 Any breach of the security, or misuse, of Council's confidential or personal information must be reported to the Manager Corporate Governance (Privacy Contact Officer).

Communication between Parties

8.7 All communication should be clear, direct and made through the appropriate channels (i.e. accountable). This will minimise the risk of perception of inappropriate influence being brought to bear on the business relationship.

<u>Use of Council Equipment, Resources &</u> <u>Information</u>

- 8.8 All Council equipment, resources and information should only be used for its proper official purpose.
- 8.9 Contractors, subcontractors, suppliers and business associates may only use Council resources and equipment if it is in accordance with specific conditions of a formal contract. Council resources include material, equipment, vehicles, documents, records, data and information.

Intellectual Property Rights

8.10 In business relationships with Council, parties will respect each other's intellectual property rights and will formally negotiate any access license or use of intellectual property.

Gifts & Benefits

8.11 In accordance with Council's code of Conduct, Council staff do not accept any gifts from its suppliers to avoid creating a sense of obligation to offer repeat business. Failure to comply with this requirement may result in Council ceasing to do business with the supplier.

- 8.12 Council maintains a Gifts and Benefits Register which tracks and monitors all declared offers of gifts and benefits and is made publicly available on request.
- 8.13 Please refer to Council's Code of Conduct and Council's website for further information.

Employment of Council Staff/Secondary Employment

- 8.14 All suppliers and contractors who deal with Council are not permitted to offer Council staff outside employment or business proposals of any kind.
- 8.15 Council staff have a duty to maintain public trust and confidence, and not use commercially sensitive information to facilitate future employment opportunities in the private sector.
- Under Council's Code of Conduct, all staff are required to seek approval from the Chief Executive Officer prior to undertaking secondary employment. Approval will not be given if the secondary employment is likely to result in unmanageable conflict or the appearance of conflict with their Council duties.

Canvassing Support

8.17 During a tender process, any prospective supplier or contractor shall not directly or indirectly discuss their tender bid with a Councillor, or canvass support from an employee of Council, at any time. Any supplier or contractor involved in such activity will result in their tender being rejected.

Alcohol & Drugs

8.18 No contractor, subcontractor, supplier or business associate should come to work for Council, or return to work, under the influence of alcohol or other drugs that could impair their ability to carry out their job or cause danger to the safety of themselves or others.



Contractors & Sub-Contracting

8.19 All Contracted and sub-contracted employees are expected to comply with the Council's Statement of Business Ethics. If you employ sub-contractors in your work for the Council, you must make them aware of this statement.

Public Comment

8.20 You must not make any public comment or statement that would lead anyone to believe that you are expressing the views or policies of Council. This includes comments or statements made at public meetings, via the media, or when it is reasonably foreseeable that the comments, or statements, will become known to the public at large.

9 REPORTING UNETHICAL BEHAVIOUR

- 9.1 Council is committed to promoting ethical behaviour.
- Reports of unethical behaviour, fraud, 9.2 corruption, maladministration or waste can be made to the Council's Chief Executive Officer.
- 9.3 Public Officials (Councillors and Council Officers) reporting corrupt conduct, maladministration or waste can be protected by the Public Interest Disclosures Act 1994 (PID Act). This Act protects public officials who are disclosing corrupt conduct from reprisal or detrimental action and ensures disclosures properly are investigated. Council's Public Interest Disclosures and Internal Reporting Policy provides information on when and how to make a disclosure.

- 9.4 Please be aware that if wrongdoing is reported to the Chief Executive Officer under the PID Act, the Chief Executive must refer actual or suspected corrupt conduct to the Independent Commission Against Corruption (ICAC).
- 9.5 External reports may also be made to:
- The Independent Commission Against Corruption (ICAC) 02 8281 5999
- NSW Ombudsman 02 9286 1000
- NSW Office of Local Government 02 4428 4100

10 MORE INFORMATION

- 10.1 If you have questions or comments concerning this Statement of Business Ethics, or have information on suspected corruption, maladministration or serious waste of funds, please contact Council's Chief Executive Officer's office by letter, phone or email (details below).
- 10.2 If you would like a copy of Council's Code of Conduct, or any other relevant policy or procedure, please visit Council's website at www.orange.nsw.gov.au or contact Council's Manager Corporate Governance (and Public Officer):

Orange City Council PO Box 35 Orange NSW 2800 P: 02 6393 8000 E: council@orange.nsw.gov.au

ST06 – Strategic Policy – Statement of Business Ethics		
Review Due: November 2024	Version 1_22	Last Revision: 6 February 2018
Approved By:	Minute Number:	Approval Date:



Strategic Policy ST07

Modern Slavery Prevention





1 OVERVIEW

<u>Purpose</u>

- 1.1 To ensure Orange City Council's (**Council**) operations and supply chains do not cause, involve, or contribute to modern slavery; and
- 1.2 To ensure its suppliers, relevant stakeholders, and others with whom Council does business, respect and share its commitment regarding minimising the risk of modern slavery.

Definition

1.3 Modern slavery (as defined in the Modern Slavery Act 2018 (NSW)) is any conduct constituting a modern slavery offence within the meaning of that Act and any conduct involving the use of any form of slavery, servitude or forced labour to exploit children or other persons taking place in the supply chains of organisations. Applicability

Applicability

- 1.4 The Chief Executive Officer has overall responsibility for ensuring this policy complies with Council's legal and ethical obligations, and that all those under Council's control comply with it.
- 1.5 Council's managers have primary and dayto-day responsibility for implementing this policy and ensuring all employees are given adequate and regular training on it and the issue of modern slavery in supply chains.
- 1.6 This policy applies to all persons employed by Council or on Council's behalf in any capacity. The prevention, detection, and reporting of modern slavery in any part of Council's operations or supply chain is their responsibility.

2 COUNCILS COMMITMENT

Council is committed to combating modern slavery by:

- 2.1 Identifying where modern slavery risks are in Council's supply chain and assessing the degree of those risks.
- 2.2 Engaging with Council's suppliers to identify which are committed to minimising the risk of modern slavery in their own supply chains and operations. This will primarily be done by asking suppliers to complete a Modern Slavery Questionnaire.
- 2.3 Completing a modern slavery risk checklist prior to making a purchase.
- 2.4 Including modern slavery assessment criteria in Requests for Quotations and Requests for Tenders.

Including a modern slavery clause in Contracts.

Providing adequate training for all Council staff to ensure they are aware of what modern slavery is, what Council's modern slavery risks are and how to raise any identified or potential concerns.

2.7 Establishing a complaint process enabling staff and others to raise concerns about modern slavery.

3 RELATED DOCUMENTS

- Strategic Policy Purchasing Policy
- Strategic Policy Buy Local Purchasing
- Purchasing Policy and Procurement Procedure Manual
- Conduct of Conduct
- Work Health and Safety Management Policy Statement
- OCCOHS 028 V2_11 Risk Assessment for Purchasing and Hiring
- Local Government Act 1993
- Modern Slavery Act 2018

ST07 – Strategic Policy – Modern Slavery Prevention		
Review Due: November 2024	Version 1_22	Last Revision: New Policy
Approved By:	Minute Number:	Approval Date:

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Strategic Policy ST14

Related Parties





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1 OVERVIEW

<u>Purpose</u>

- 1.1 To ensure Council complies with its obligations under Local Government Act 1993, Australian Accounting Standards and AASB 124 Related Party Disclosures concerning disclosures required to be made by Key Management Personnel (KMP).
- 1.2 To provide guidance on determining what equates to Related Party Transactions, who are the Related Parties of Council and who are KMPs
- 1.3 To provide responsibilities for recording and reporting on Related Party Transactions
- 1.4 To ensure that Council's financial statements contain the disclosures necessary to draw attention to the possibility that Council's financial position and profit or loss may have been affected by the existence of related parties and by transactions and outstanding balances, including commitments, with such parties.

Application

1.5 This policy applies to those who have authority and responsibility for planning, directing and controlling the activities of Council and entities controlled by Council, including elected Councillors, the Chief Executive Officer, Directors, and close family members who can be expected to influence or be influenced by Key Management Personnel named in this policy.

What is a related party?

- **1.6** A Related Party is:
 - a) a person who is a close family member of a KMP where that person has control or joint control of the reporting entity or has significant influence over, or could be influenced by any nominated person in the key management personnel.

- b) an entity related to the Council if the entity is the member of the same group of companies (e.g. parent company or one of its subsidiaries), is part of arrangements such as joint ventures or is an associate of the reporting entity, is a post-employment benefit plan, is an entity controlled, jointly controlled or is significantly influenced by a person identified in (a), is an entity that a person identified in (a) is a key management personnel of, as a related party.
- Entities frequently carry on parts of their 1.7 activities through subsidiaries, joint ventures and associates. Entities may also include companies, trusts, partnerships, incorporated association or unincorporated groups or bodies and nonprofit associations such as sporting clubs. In those circumstances, there is the possibility of the entity having the ability to affect the financial and operating policies of Council through the presence of control, joint control or significant influence.
- 1.8 KMP and Councillors needs to consider what associated entities exist when compiling their Related Parties Disclosures form.

What is a related party relationship?

- 1.9 Related Party relationships are a normal feature of commerce and business.
- 1.10 A Related Party relationship could influence the normal business operations of Council even if Related Party Transactions do not occur.
- 1.11 The mere existence of the relationship may be sufficient to affect the transactions of the Council with other parties.

What is a related party transaction?

1.12 Related Party Transactions are the transfer of resources, services or obligations between Council and a related party. They are considered to be transactions whether or not a price is charged.

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Such transactions may include:

- purchase or sale of goods (finished or unfinished)
- purchase or sale of property and other assets
- rendering or receiving services
- leases
- transfers of research and development
- transfers under licence agreements
- transfers under finance arrangements (including loans and equity contributions in cash or in kind)
- provision of guarantees or collateral
- commitments to do something if a particular event occurs or does not occur in the future, including executory contracts (recognised and unrecognised)
- quotations and/or tenders
- commitments
- settlements of liabilities on behalf of Council or by Council on behalf of the related party.
- 1.13 Regard must also be given if transactions that are collectively or individually significant.

2 AASB 124 FRAMEWORK

- 2.1 The Policy establishes that Related Parties and Key Management Personnel will be identified such that transactions between Council and Related Parties can be identified and where assessed as being required to be disclosed, be reported in the annual Financial Statements in accordance with AASB124.
- 2.2 AASB124 requires that Council must disclose the following financial information in its annual Financial Statements:
 - disclosure of any Related Party relationships outlining the relationship with any Related Parties or subsidiaries (where applicable), <u>whether or not</u> there have been transactions within the relevant reporting period
 - Key Management Personnel (KMP) Compensation Disclosures.

- 2.3 The disclosure of Related Parties information requirements under AASB124 are additional to those requirements under this Policy and do not supplant the responsibilities to declare conflicts of interest as identified in the Council's Code of Conduct.
- 2.4 In the preparation of the annual Financial Statements, an assessment of the materiality and significance of the Related Party Transactions will be made to determine the level of disclosure.
- 2.5 AASB124 identifies that the purpose of disclosing Related Parties is to assess where transactions or relationships could impact on the profit and loss of an entity. This may be because a Related Party may enter into transactions in a manner that other parties may not due to the relationship with the Council or Key Management Personnel. Alternatively, there may be a personal relationship between a Key Management Personnel and their relatives or other persons that could influence the transactions of the Council with another party.
- 2.6 Key Management Personnel are responsible for planning, directing and controlling the Council.
- 2.7 Key Management Personnel are required to identify Related Parties and Related Transactions that they expect will or do occur between those Related Parties and Council. Council will itself have Related Parties and Related Transactions which similarly need to be identified.
- 2.8 The Policy identifies the requirement to capture disclosures of Related Parties and Transactions between those Parties and Council and the need to collate the disclosures in a Register. The Register will be used to prepare the required components for inclusion in the annual Financial Statements.



3 IDENTIFICATION AND REPORTING

- 3.1 Disclosures of Related Parties and Transactions will be required of Key Management Personnel at least annually.
- 3.2 The due date for Disclosures will be 30 June annually.
- 3.3 Key Management Personnel should provide updates on Related Parties and Transactions as issues arise by submitting an updated Related Parties Disclosure Form at times other than the collection date listed above if their situation changes including:
 - within 30 days of commencement of the policy
 - within 30 days of a Councillor or KMP commencing with Council
 - within 30 days of a change in circumstances.

4 DISCLOSURE REGISTER

- Information collected on the Related 4.1 Parties Disclosure Form (attached) will be securely stored in Council's Related Parties Disclosure Register.
- Access to the Related Parties Disclosure 4.2 Register will be available only to those who may lawfully be granted access after consideration of matters of privacy and other legislative requirements.
- 4.3 The Related Parties Disclosures Register will be used as the basis for the information included in the annual Financial Statements to satisfy the Related Party reporting requirements.
- 4.4 The Chief Financial Officer is responsible for the updating and maintenance of the Related Parties Disclosures Register.

5 KEY MANAGEMENT PERSONNEL (KMP)

- 5.1 Key Management Personnel are identified as those persons having authority and responsibility, either directly or indirectly, for planning, directing and controlling the activities of the entity.
- 5.2 Orange City Council has identified as Key Management Personnel:
 - Councillors
 - Administrators
 - Chief Executive Officer
 - Directors

6 COMPENSATION DISCLOSURE REQUIREMENTS

- 6.1 KMP Compensation Disclosures require that information on all forms of paid, payable, or provided in exchange for services provided must be disclosed. 6.2
 - This information may include:
 - Short-term employee benefits such as:
 - wages, salaries and social security contributions
 - paid annual leave and paid sick leave
 - profit sharing and bonuses (if payable within twelve months of the end of the period
 - o non-monetary benefits (such as medical care, housing, cars and free and subsidised goods or services) for current employees.
 - Post-employment benefits such as:
 - o pensions, other retirement benefits
 - post-employment life insurance
 - post-employment medical care
 - Other long-term employee benefits, including:
 - long-service leave or sabbatical leave
 - o jubilee or other long-service benefits
 - o long-term disability benefits
 - \circ and, if they are not payable wholly within twelve months after the end of the period, profit sharing, bonuses and deferred compensation
 - Termination benefits.



7 CLOSE FAMILY MEMBERS

- 7.1 The method for identifying the close family members and associated entities of KMP will be by KMP self-assessment with details to be submitted on the Related Parties Disclosure form.
- 7.2 KMP have an ongoing responsibility to advise Council immediately of any changes to Related Parties and associated Transactions.
- 7.3 Close family members of the KMP are those family members who may be expected to influence, or be influenced by, that person in their dealings with the Council, and include:
 - that person's children
 - that person's spouse/domestic partner
 - children of that person's spouse/domestic partner
 - dependants of that person or that person's spouse/domestic partner.
- 7.4 In addition to those family member identified above as close family members, a KMP <u>may</u> have other members of their extended family who they should identify as close family members if these family members could be expected to influence, or be influenced by, that person in their dealings with Council. This could include:
 - that person's brothers and sisters
 - that person's spouse/domestic partner's brothers and sisters
 - aunts, uncles, and cousins of that person's or that person's spouse/domestic partner
 - dependants of those person's or that person's spouse/domestic partner
 - that person's or that person's spouse/domestic partners', parents and grandparents.

7.5 It is the responsibility of KMP to assess and report all related parties that they know do, or expect are likely to, have transactions with Council.

8 CONSIDERATION OF TRANSACTIONS

- 8.1 The Disclosure process will consider all transactions between Council and persons and entities the Council or KMPs have named as related parties.
- 8.2 Collations of the disclosures may be made in some circumstances. AASB 124 provides that Council must disclose all material and significant Related Party Transactions and outstanding balances, including commitments, in its annual Financial Statements Generally, reporting will be made where a transaction has occurred between Council and a related party of Council where the transaction is material and/or significant in nature or size when considered individually or collectively.
- 8.3 For the purpose of this policy, it is not considered appropriate to set either a dollar value or a percentage value to determine materiality. In preparing the information for the annual Financial Statements, the Council will consider the information in the Related Parties Disclosures Register on the basis of materiality and significance.

Ordinary citizen transactions

- 8.4 Ordinary citizen transactions do not need to be disclosed on the basis of services being available to all citizens at the same fee or level of service. Examples include:
 - paying rates and charges
 - paying normal entry fee for use of the Council's swimming pool
 - attending the theatre when tickets have been bought at prices other patrons would pay fines on normal terms and conditions.



9 DISCLOSURE OF INFORMATION

- 9.1 AASB 124 provides that Council must disclose all material and significant Related Party Transactions in its annual Financial Statements by aggregate or general description and include the following detail:
 - the nature of the Related Party Relationship, and
 - relevant information about the transactions including:
 - the amount of the transaction;
 - the amount of outstanding balances, including commitments, and
 - their terms and conditions, including whether they are secured, and the nature of the consideration to be provided in the settlement; and
 - details of any guarantee given or received;
 - provision for doubtful debts related to the amount of outstanding balances; and
 - the expense recognised during the period in respect of bat or doubtful debts due from Related Parties.

- 9.2 Generally, transactions with amounts receivable from and payable to KMP or their Related Parties which occur within normal employee, customer or supplier relationships and at arm's length and are not material or significant, shall be excluded from detailed disclosures, but they will be disclosed in the financial statements by general description.
- 9.3 Disclosures that Related Party Transactions were made on terms equivalent to an arm's length transaction can only be made if such terms can be substantiated.

ST14 – Strategic Policy – Name of Policy		
Review Due: November 2024	Version 1_22	Last Revision: 6 October 2020
Approved By:	Minute Number:	Approval Date:

ORANGE CITY COUNCIL			Orange City Council Wiradjuri Country 135 Byng Street, PO Box 35 Orange NSW, 2800 Pt 02 6393 8000 Et council@orange.nsw.gov.au www.orange.nsw.gov.au	
Related	l Parties	S		
FINANCIAL YEAR:				
NAME OF KEY MANAGEMEN	T PERSONNEL (KMP):			
Name of related person or entity	Your relationship with this person or entity	Nature of transaction(s) with Council	Place of employment (if applicable)	
Eg: Partner's name/Child's name/ business which you may have ownership or interest in	Eg: Wife/daughter/son/ investment	Eg: Contracts/work for Council	or business which the related party may have ownership o interest in	
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Acknowledgement				
I confirm all the information I	have provided is correct.			
NAME:		SIGNATURE:	DATE:	
RELATED PARTIES FORM	Updated November 2022			

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Strategic Policy ST09





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1 OVERVIEW

<u>Purpose</u>

The Purpose of this policy is to:

- 1.1 Ensure Council's requirements and outline the conduct expected of all Councillors, employees, contractors, volunteers, Committee members (referred to as Council Officers) in relation to gifts and benefits.
- 1.2 Ensure that all Council Officers are not compromised or perceived to be compromised in the performance of their duties through innocently or in good faith accepting gifts or benefits.
- 1.3 Ensure that contractors and suppliers of goods and services to Council are made aware that Council's preferred position is gifts and benefits not be offered to Council Officers.
- 1.4 Outline the management of political donations and gifts.

Applicability.

- 1.5 This policy applies to Councillors, employees, contractors, volunteers, Committee members and other delegates (referred to in this policy and procedure as Council Officers). The policy applies to the offer of gifts to individual Council Officers and to Council services.
- 1.6 This policy does not apply to the private giving of gifts between staff.
- 1.7 Political Donations and Gifts apply to relevant planning applications as outlined in part 6.

2 INTRODUCTION

Summary of Provisions

- 2.1 All offers of gifts and benefits must be declared, whether or not they are accepted.
- 2.2 Approval must be obtained in order to keep any gift or benefit.
- 2.3 Acceptance of any gift or benefit intended to influence the duty of a Council Officer is prohibited.
- 2.4 Any Council Officer who is offered a bribe must refuse to accept the offer and

immediately report the incident in accordance with the procedure.

- 2.5 Accepting gifts of money or gift cards is strictly prohibited in all circumstances.
- 2.6 The collection of private reward points or benefits arising from a Council related transaction is strictly prohibited (eg using a rewards card while paying with a corporate card or petty cash).
- 2.7 Acceptance of gifts of gratitude or gifts of appreciation of nominal value are generally permitted.
- 2.8 Non-compliance with this policy may result in disciplinary action for Council Officers.
- 2.9 Contractors or suppliers deliberately acting outside of this Policy will not be used by Orange City Council.
- 2.10 Council will manage political donations in accordance with the Environmental Planning and Assessment Act 1978, in accordance with part 6.

3 GENERAL

- 3.1 Councillors, employees, contractors, volunteers, committee members and other delegates (commonly referred to in this policy as Council Officers) shall not seek or accept (directly or indirectly) from any person or body, any immediate or future gift, reward or benefit (of other than of nominal value, or moderate acts of hospitality) for themselves or for any other person or body, relating to their status with Council.
- 3.2 Offers of money or gift cards must never be accepted.
- 3.3 If any gift, reward or benefit is offered (whether it is accepted or not) this must be disclosed using the Gifts and Benefits Declaration or Council's on-line Gifts & Benefits declaration. This applies to a gift that is offered to an individual Council Officer, group of Council Officers or a Council service.
- 3.4 Council Officers must not solicit gifts/benefits, nor accept gifts/benefits of more than nominal value.



- 3.5 For the purposes of this procedure, a gift or benefit of nominal value is defined as one not exceeding a value of **\$50**.
- 3.6 Council Officers must not seek or accept a bribe or other improper inducement. A bribe is a gift or benefit offered to or solicited by a Council Officer to influence that officer to act (or fail to act) in a particular way. Council Officers must never solicit a gift or benefit under any circumstances.
- 3.7 Council will maintain a Gifts and Benefits Register of all gifts/benefits offered to all Council Officers or services whether or not the gift or benefit is accepted. This Register is available for public inspection.
- 3.8 Any Council Officer who is offered a bribe must refuse to accept the offer and immediately report the incident to their supervisor, or the Mayor in the case of Councillors.
- 3.9 Should a Council Officer become aware that another Council Officer is offered a gift of money or other gift or benefit, which he or she believes is meant to be a bribe, the person must immediately notify the Manager Corporate Governance, relevant Divisional Director or Chief Executive Officer, or the Mayor in the case of Councillors.
- 3.10 The collection of private loyalty program/frequent flyer or any rewards or benefits from a Council-related transaction is strictly prohibited. Staff should avoid using their own credit/debit cards for Council transactions.

4 PROCEDURE

- 4.1 It is Council's preferred position that gifts and benefits are not offered to Council Officers.
- 4.2 Council's Purchasing staff, and any positions as determined by the Chief Executive Officer, are prohibited from accepting any gift or benefit under any circumstances.
- 4.3 Gifts and benefits should be actively discouraged by Council Officers.

- 4.4 People doing business with Council should understand that they do not need to give gifts or benefits to Council Officers to get high quality service or be awarded work.
- 4.5 It is acknowledged that, in certain circumstances, Council Officers may offend a third party by not accepting a gift or benefit. In these circumstances, the following guidelines will apply:
 - a) the common law offence of bribery is defined as receiving or offering any undue reward by, or to, any person in public office in order to influence his or her behaviour in that office, and to incline that person to act contrary to the rules of honesty and integrity.
 - b) any Council Officer offered a bribe should immediately report to their supervisor or the Mayor (in case of Councillors). Council must then refer the matter to the Independent Commission Against Corruption and the Police.
 - c) All offers of gifts or benefits (whether or not they are accepted) must be declared using the declaration and noted on a publicly available gifts register against the name of the person or the service to whom the offer was made.
 - d) Gifts of a nominal value (for the purposes of this policy, a nominal value is deemed to have a value of less than \$50) may be accepted on approval of Chief Executive Officer or Mayor (in the case of Councillors). The gift declaration at appendix 1 should be completed and forwarded to the Manager Corporate Governance (for employees and other Council Officers such as Volunteers) or the Mayor (for Councillors). Gifts may also be declared via the on-line form.
 - e) No more than one nominal gift may be accepted from the same source in any 12 month period.



- g) An annual report will be prepared detailing all offers of gifts and benefits, presented to Council in relation to Councillors, and to the Chief Executive Officer in relation to employees.
- 4.6 Examples of items of nominal value include:
 - a) inexpensive pens and pencils or notepads
 - b) key rings, diaries, mouse pads
 - c) inexpensive marketing trinkets or corporate mementos
 - d) gifts of single bottles or reasonably priced alcohol at end of year functions, public occasions or in recognition of work done
 - e) a gift of a reasonably priced box of chocolates or other confectionary
- 4.7 Examples of gifts of more than nominal value:
 - a) clothes
 - b) tickets to sporting events or other entertainment
 - c) sports team sponsorship by a supplier
 - d) accepting hospitality at corporate sponsored sporting events such as golf days, even when Council is a sponsor of the event (this is separate to meals and refreshments provided in conjunctions with undertaking council official duties)
 - e) discounted products for personal use
 - f) use of facilities such as gyms and holiday homes
 - g) free or discounted travel
 - h) free "training excursions"
 - i) obtaining of 'flybuys' or other rewards points and frequent flyer points as a consequence of Council transactions
- 4.8 Examples of benefits of more than nominal value:
 - a) access to a private spectator box at a sporting venue, even when Council is a sponsor of the event
 - b) a new job or a promotion
 - c) preferential treatment such as queue jumping, upgrades or increased volume of products
 - d) access to confidential information

e) meals or hospitality of other than "nominal" value etc

- 4.9 Lucky door prizes must be declared through the Gifts and Benefits Declaration and are generally acceptable on approval.
- 4.10 If refusal of a gift or benefit is ignored, or for other reasons a gift of more than nominal value cannot reasonably be returned, the gift is to be regarded as the property of the Council. Such gifts or benefits should be handed to the Manager Corporate Governance for recommendation to the Chief Executive Officer, and a Gifts and Benefits Declaration completed.
- 4.11 Gifts which have been handed in will be disposed of by the Manager Corporate Governance in one of the following methods:
 - a) shared amongst Councillors or employees,
 - b) retained and used as part of Council's operations,
 - c) returned to the giver,
 - d) donated to a local charity (where possible this will occur as a bulk donation at the end of each 6 month period).
- 4.12 Many community groups invite the Mayor (or delegate) and partner to events held by the community organisation. Such events include annual changeover dinners and/or special events where the Mayor (or the Mayor's delegate) is called upon to act in an official capacity. It is considered that the Mayor (or delegate) is properly fulfilling a community expectation that the community's elected leader (and partner) should be in attendance at these functions. Participation in such events is not considered a gift and benefit.
- 4.13 Free or subsidised meals, beverages or refreshments provided to Council officials in conjunction with the performance of their official duties include, but are not limited to:
 - a) the discussion of official business



- b) work-related events such as councilsponsored or community events, training, education sessions or workshops
- c) conferences
- d) council functions or events
- e) social functions organised by groups, such as council committees and community organisations.
- 4.14 Hospitality of any value should be refused except where the hospitality is considered a necessary part of Council business.
- 4.15 The Gifts and Benefits Register maintained by the Governance section, will contain the following information:
 - date, time and place of the offer
 - name of person to whom gift or benefit was offered
 - name of person and organisation who offered gift or benefit and contact details
 - details of the gift or benefit
 - response to the offer
- 4.16 Any questions about gifts or benefits should be directed to the Mayor (for Councillors) or Manager Corporate Governance (for other Council Officers such as volunteers and community committee members).

5 CHILDREN'S SERVICES - FESTIVE GIFTS

- 5.1 Children's Services often receive a number of gifts from families during the festive season. To ensure that each transaction is recorded appropriately and in the most efficient way, a form has been created to lodge bulk gifts and benefits declarations.
- 5.2 While Council understands families wish to thank educators, Council's position and preference is to not accept any gift or benefit. The procedure and requirements of the policy should be adhered to at all times, however completion of the Children's Services Festive Gifts form during these busy periods should be used in lieu of the general gifts and benefits application.

6 POLITICAL DONATIONS

- 6.1 The Environmental Planning and Assessment Act 1979, s10.4, requires the public disclosure of donations or gifts when lodging or commenting on development proposals. This law is designed to improve the transparency of the planning system.
- 6.2 The laws set out disclosure requirements for individuals or entities with a relevant financial interest as part of the lodgement of:
 - various types of development proposals
 - requests to initiate environmental planning instruments or development control plans.
- 6.3 These disclosure requirements apply at the time of lodgement to Councils or the NSW Government. It is the responsibility of the applicant to ensure they have met the requirements specified under the Act.
- 6.4 Disclosure requirements also apply to individuals or entities lodging submissions in objection or support to these types of proposals.

7 BREACHES

- 7.1 Council Officers found to be in breach of the Gifts and Benefits Policy and Procedure will be subject to relevant disciplinary processes, as set out in the Code of Conduct.
- 7.2 Suppliers of goods or services to Council found to be in breach of this Gifts and Benefits Policy and Procedure may receive a warning for non-compliance, or, if the breach is considered by the Chief Executive Officer to be serious, may be banned from use by Orange City Council Officers. The Chief Executive Officer will determine if a warning is provided, or immediate banning will be implemented.
- 7.3 Non-disclosure of Political Donations and Gifts may be subject to a breach in accordance with the Environmental Planning & Assessment Act 1979.



8 DEFINITIONS

Benefit	A non-tangible item of value that one person or organisation confers on another, such as preferential treatment, hospitality, privileged access or favours in relation to work activities.
Bribe	A gift, hospitality or benefit offered to or solicited by a public official to influence that person to act in a particular way
Cash-Like Gift	A cash-like gifts includes, but is not limited to, gift vouchers, lottery tickets, credit cards, debit cards with credit on them, prepayments such as phone or internal credit, membership or entitlements to discounts
Council Officer/Official	Includes all Councillors, employees, contractors, volunteers, Committee members and other Council delegates
Cumulative Gift	Repeated offers of token gifts from the same source which can cumulatively amount to more than token value
Corruption	The abuse of public office for private or personal advantage 👞
Gift	An item of value which one person or organisation presents to another
Gift Register	An official record that details gifts and benefits received by Council Officers and how they are managed.
Nominal Value	Goods or services that have a nominal value (ie less than \$50).





Gift and Benefit

DECLARATION FORM

This declaration is to be completed by a Councillor or staff member who has been offered, or given, a gift or benefit. All details

should be disclosed. Please forv Chief Executive Officer if require	vard the completed declaration ed.	to the Governance team for asse	essment and referral to the
OCCURRENCE DETAILS			
Name of gift/benefit recipient			
Name of person offering gift/b	enefit	Organistation	
Date offered	Time offered	Place	
RESPONSE TO OFFER			
Gift/benefit accepted	Gift/benefit declined	Gift/benefit handed into I Governance/Governance	
GIFT/BENEFIT DETAILS		\frown	
Gift/benefit description		Estimated value	
		\$	
Has this person or organisation	n offered you a gift in the past?	Yes No	
If yes – please provide details of gift, when offered, action taken.			
DECLARATION			
Date	Name:		Signature:
GOVERNANCE APPROVAL			
Date	Name:		Signature:
Comment			
APPROVED BY CEO			
Date	Name:		Signature:

ENTERED INTO REGISTER		
Date	Name:	
GIFT AND BENEFIT DECLARATION FORM Updated November 10, 2022 page 1 of 1		

Orange City Council

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Strategic Policy ST16

Access to Information Held by Council





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1 OVERVIEW

<u>Purpose</u>

1.1 The objective of this policy is to state Council's procedures and protocols providing public access to information as governed by Government Information (Public Access) Act 2009.

Applicability

1.2 This policy applies to anyone wishing to access information from Orange City Council and also Council employees in complying with the Government Information (Public Access) Act 2009.

<u>General</u>

- 1.3 The Government Information (Public Access) Act 2009 ("GIPA") replaced the Freedom of Information Act 1989 and Section 12 of the Local Government Act.
- 1.4 The GIPA Act is designed to promote a more open, accountable, fair and effective government and provides the public with an enforceable right to access Council information.
- 1.5 The only restriction to release to information is when there is an overriding public interest against disclosure.
- 1.6 Council is not required to make government information available in any way that would constitute a breach of copyright.

2 FORMS OF ACCESS

There are four ways to access Council information via the Government Information (Public Access) Act 2009 ("GIPA"):

Mandatory Release

2.1 Members of the public may inspect, free of charge, during ordinary office hours the documents listed in Section 18 of the GIPA Act and the documents listed in Schedule 1 of the GIPA Regulations. Please see Annexure marked "A" which lists the information that must be made publicly available. This information is known as "open access information" under the GIPA Act. Documents required to be available for public inspection as open access information, will, where practicable, be made available on Council's website, unless to do so would impose unreasonable additional costs to Council. Copies of such documents may be provided for a charge not exceeding reasonable photocopying costs. Council is not required to make government information available in any way that would constitute a breach of copyright.

Proactive Release

2.2 Council can make an executive decision to release extra information that is not covered by the mandatory provision and that is not already publicly available, free of charge.

Informal Application

This is to allow the public to request information without the need of a formal application and may be inspected free of charge, however, copies of documents may incur charges not exceeding reasonable photocopying costs. It should be noted that this form of access does not allow for the applicant to seek any type of review of their determination. An informal application may be submitted via an "Informal Request for Information" Application (refer Annexure "C").

Formal Application

If a request for information involves a 2.4 large volume of information, extensive research is required or if the information relates to third party personal/business information, Council may require the lodgement of a Formal Access Application. A Formal Access Application (refer Annexure "D") may be submitted to Council including enough information for required information to be the identifiable. submitted with the prescribed \$30.00 fee attached to validate the application.



A processing charge for each application is applicable at a rate of \$30 per hour for each hour of processing time for the application after the first hour. If a Formal Access Application is made for personal information about the applicant (the applicant being an individual) the first 20 hours of processing time is free. Lodgement of a Formal Access Application entitles the applicant to review rights under the GIPA Act. There are three avenues of review; internal review, review the Information and Privacy by Commissioner and review by the NSW Civil and Administrative Tribunal (NCAT).

3 RESTRICTIONS ON ACCESS TO INFORMATION

- 3.1 Council may refuse a request for information if there is an overriding public interest against disclosure or if searching for the requested information would require unreasonable and substantial diversion of Council's resources.
- 3.2 Council will not refuse access to information unless there are clear reasons for doing so, and such reasons will be explained to the applicant. Where documents contain some information which cannot be released, any remaining information contained within the requested document will be available under the Act.

Public Interest Test

- 3.3 In determining whether there is an overriding public interest against the disclosure of the information, Council will fully consider the Public Interest Test.
- 3.4 What is the Public Interest Test? When deciding to release information, Council must weigh the factors in favour of disclosure against the public interest factors against disclosure. Unless there is an overriding public interest against disclosure, Council must provide the information.

- 3.5 In applying the Public Interest Test, Council will not take into account:
 - That disclosure might cause embarrassment to, or loss of confidence in, the Council.
 - That any information disclosed might be misinterpreted or misunderstood by any person.
- 3.6 Council will consider any submissions made by an applicant in relation to public interest considerations, as well as any factors personal to the applicant.

Excluded Information

- 3.7 The only considerations against disclosure that Council will consider in applying the public interest test are those provided in the GIPA Act. These considerations are grouped under the following headings:
 - Responsible and effective government
 - Law enforcement and security
 - Individual rights, judicial processes and natural justice
 - Business interests of agencies and other persons
 - Environment, culture, economy and general matters
 - Secrecy provisions
 - Exempt documents under interstate Freedom of Information legislation.
- 3.8 Under the GIPA Act, there are 16 categories of information (8 of which appear to affect local government) for which there is a conclusive presumption of an overriding public interest against disclosure. This information is known as Excluded Information and the eight categories are:
 - i. Information subject to an overriding secrecy law (26 specifically named Acts)
 - ii. Information subject to the direction or order of a court or other body with the power to receive evidence on oath
 - iii. Information subject to legal professional privilege



- iv. "Excluded information" (judicial and prosecutorial information, information about complaints handling and investigative functions, competitive and market sensitive information)
- v. Documents affecting law enforcement and public safety
- vi. Specific information relating to transport safety
- vii. Specific reports concerning the care and protection of children
- viii. Specific information relating to Aboriginal and environmental heritage.
- 3.9 Generally under the GIPA Act, Council must not publish and must refuse requests to disclose information in the above categories. Formal applications for excluded information are invalid under the Act.
- 3.10 In dealing with informal applications Council will apply a similar decision making framework.
- 3.11 Broad requests for access to a large number of unspecified documents which, if processed, would divert substantial Council resources from dealing with other requests, or from performing other Council functions may be refused on the grounds that such a diversion of resources is contrary to the public interest. Council will endeavour to assist in defining the request to a more management one.

Copyright

- 3.12 Copyright issues may arise when requests are made for copies of documents held by Council. The Commonwealth Copyright Act 1968 takes precedence over State legislation. Therefore the right to copy documents under the GIPA Act does not override the Copyright Act. Nothing in the GIPA Act or Regulations permits Council to make government information available in any way that would constitute an infringement of copyright.
- 3.13 Access to copyrighted documents will be granted by way of inspection only, unless the copyright owner's written consent is provided. Where authority is unable to be

obtained, copies of copyright material will not be provided.

3.14 Copyright material includes, but not limited to, plans/drawings, consultant reports and survey reports.

Third Party Consultation

- 3.15 Third party consultation must be taken when the Application to access information includes:-
 - Personal information about a person, or
 - Concerns the person's business, commercial, professional or financial interest, or
 - Concerns research that has been, is being, or is intended to be, carried out by or on behalf of the person, or
 - Concerns the affairs of a government of the Commonwealth or other State (and the person is that government).
- 3.16 If the third party objects to the release of their information, they must show evidence consistent with the GIPA Act as to why to restrict the release of information. The evidence provided by the third party will be taken into account; however, in any event the decision to release information rests with Council.

4 FORMAL APPLICATION PROCESS

- 4.1 Upon receipt of a formal application, Council must acknowledge receipt of the application and accept or reject the application within 5 working days.
- 4.2 If the application is invalid and does not contain enough information to process the Council staff member determining the application must assist the applicant to enable a valid application.
- 4.3 A decision regarding access to information must be made within 20 working days after receipt of the application. The decision period can be extended by up to 10-15 days if third party consultation is required or records are required to be retrieved from Council's archives.



5 RIGHTS OF REVIEW AND APPEAL

- 5.1 A right of review exists only for formal applications made in accordance with the GIPA Act. No right of review exists for informal applications.
- 5.2 If an applicant has lodged a formal application and is aggrieved by a decision of Council, that person is entitled to a review of the decision in any of the following methods.

Internal Review by Council

- 5.3 The applicant can seek an internal review to be made by Council within 20 working days following the date of receipt of the decision.
- 5.4 A fee of \$40.00 must be paid upon application of the review of the decision.
- 5.5 The internal review cannot be conducted by the original decision maker and is to be no one less senior than the decision maker.
- 5.6 An internal review is not available to the applicant, if the initial decision was made by Council's delegated principal officer.
- 5.7 A decision of the internal review must be made within 15 working days and 25 working days if consultation is required.

Review by Information Commissioner

- 5.8 Must be made by the applicant within 40 working days following the date of receipt of the decision.
- 5.9 The Information Commissioner will consider the application and the onus is on Council to justify the decision.
- 5.10 The Information Commissioner must complete the review, and make any recommendations to Council within 40 working days after the Information Commissioner receives all information it considers necessary to complete the review.

Review by NCAT

5.11 The Information Commissioner can make a recommendation for reconsideration of the matter by Council and or refer the matter to the NCAT.

- 5.12 If the decision is the subject of review by the Information Commissioner, an application for NCAT review can be made at any time up to 20 working days after the applicant is notified of the completion of the Information Commissioner's review.
- 5.13 The onus is again on Council to justify decision.

6 PROCESSING TIMES/FEES & CHARGES

Informal Requests for Information

- 6.1 Where possible, Council will process Informal Applications under the GIPA Act and will respond to such requests within ten working days.
- 6.2 No processing charges apply and there are no charges to view the requested information, however, copies of documents can be supplied for charges not exceeding reasonable photocopying charges as outlined in Council's Fees and Charges annually adopted by Council.

Formal Access to Information

- 6.3 Formal Access to Information Applications must be determined within 20 working days (statutory requirement) after receipt of the application, however, this decision period may be extended by 10-15 working days where consultation with a third party is required or to retrieve information from Council's archives.
- 6.4 The formal Access application fee is \$30.00 (statutory fee). Processing charges of \$30.00 per hour also apply in dealing with the application. The application fee of \$30.00 paid by the applicant counts as payment towards any processing charge payable by the applicant.

Discount in Processing Charges – Formal Access Applications

6.5 **Financial Hardship (Section 65 GIPA Act)** -An applicant is entitled to a 50% reduction in processing charges if Council is satisfied the applicant is suffering financial hardship and provides evidence that the applicant:



- Is the holder of a Pensioner Concession card issued by the Commonwealth that is in force; or
- Is a full-time student; or
- Is a non-profit organisation.
- 6.6 **Special Public Benefit (Section 66 GIPA Act)** - An applicant is entitled to a 50% reduction in a processing charge if Council is satisfied that the information applied for is of special benefit to the public generally.
- 6.7 **Personal Information** If a formal Access to Information application is made for personal information about the applicant (the applicant being an individual), the first 20 hours of processing time for the application is free (statutory requirement).
- 6.8 A processing charge must not be discounted under financial hardship or special public benefit by more than 50% even if both apply.

7 DISCLOSURE LOG

- 7.1 As required by the GIPA Act, Council must keep and maintain a disclosure log which is to record all formal access applications made to Council that Council decides to provide access to if the information is information that Council considers may be of interest to other members of the public.
- 7.2 The disclosure log must include the date the application was decided, a description of the information to which access was provided in response to the application and a statement as to whether any of the information is now available from the agency to other members of the public and (if it is) how it can be accessed.

8 AGENCY INFORMATION GUIDE

- 8.1 Under the GIPA Act, Council is required to have an Agency Information Guide which must include information about Council, its structure, functions, policies and detail Council information that is made publicly available.
- 8.2 This needs to be developed within 6 months of the commencement of the Act

and reviewed and adopted at least every twelve months. Council must notify the Information Commissioner before adopting or amending its Agency Information Guide. Council's Agency Information Guide is accessible on Council's website.

9 CONTRACTS REGISTER

9.1 Council is required to maintain a Government Contracts Register for any Contract with a value of \$150,000 (including GST) or more. Information that is to be entered in the government contracts register is set out in Annexure "B".

10 OFFENCES

- 10.1 There are individual and Council offences for any decisions made that are contrary to the GIPA.
- 102 Penalties may be imposed if Council employees are proven to act unlawfully, conduct direct unlawful action, improperly influence a decision of the decision maker, misled or deceive, conceal or destroy information.
- **10.3** Each offence is currently charged at 100 penalty points.

11 ANNEXURE A

Open Access Information

- 11.1 The following government information held by Council is Council's **open access information** as listed under Section 18 of the GIPA Act that is required to be made publicly available by Council under Section 6 of the GIPA Act (Mandatory proactive release of certain government information):
 - a) Council's Information Guide
 - b) Information about Council contained in any document tabled in Parliament by or on behalf of Council, other than any document tabled b order of either House of Parliament
 - c) Council's Disclosure Log of Access Applications (Division 4 of the GIPA Act)



- d) Council's Register of government contracts (Division 5 of the GIPA Act)
- e) Council's record (kept under Section 6 of the GIPA Act) of the open access information (if any) that it does not make publicly available on the basis of an overriding public interest against disclosure.
- f) Such other government information as may be prescribed by the regulations as open access information.
- 11.2 The following government information held by Council is prescribed by the GIPA Act Regulations (Schedule 1) as Additional open access information:

Information about Council

Information contained in the current version and the most recent previous version of the following records is prescribed as open access information:

- a) the model code prescribed under section 440 (1) of the LGA and the code of conduct adopted under section 440 (3) of the LGA
- b) code of meeting practice
- c) annual report
- d) annual financial reports
- e) auditor's report
- f) management plan
- g) EEO management plan
- h) policy concerning the payment of expenses incurred by, and the provision of facilities to, councillors
- annual reports of bodies exercising functions delegated by Council any codes referred to in the LGA
- j) any codes referred to in the LGA.
- 11.3 Information contained in the following records (whenever created) is prescribed as open access information:
 - a) returns of the interests of councillors, designated persons and delegates
 - b) agendas and business papers for any meeting of Council or any committee of Council (but not including business papers for matters considered when part of a meeting is closed to the public)

- c) minutes of any meeting of Council or any committee of Council, but restricted (in the case of any part of a meeting that is closed to the public) to the resolutions and recommendations of the meeting
- d) Departmental representative reports presented at a meeting of Council in accordance with section 433 of the LGA.
- 11.4 Information contained in the current version of the following records is prescribed as open access information:a) land register
 - a) failu register
 - b) register of investments
 - c) register of delegations

d) register of graffiti removal work kept in accordance with section 13 of the *Graffiti Control Act 2008*

- e) register of current declarations of disclosures of political donations kept in accordance with section 328A of the LGA
- f) the register of voting on planning matters kept in accordance with section 375A of the LGA.

Plans and Policies

- 11.5 Information contained in the current version and the most recent previous version of the following records is prescribed as open access information:
 - a) local policies adopted by Council concerning approvals and orders
 - b) plans of management for community land
 - c) environmental planning instruments, development control plans and contributions plans made under the *Environmental Planning and Assessment Act 1979* applying to land within Council's area.

Information about Development Applications

11.6 Information contained in the following records (whenever created) is prescribed as open access information:


- a) development applications (within the meaning of the Environmental Planning and Assessment Act 1979) and any associated documents received in relation to a proposed development including the following:
 - i. home warranty insurance documents
 - ii. construction certificates
 - iii. occupation certificates
 - iv. structural certification documents
 - v. town planner reports
 - vi. submissions received on development applications
 - vii. heritage consultant reports
 - viii. tree inspection consultant reports
 - ix. acoustics consultant reports
 - x. land contamination consultant reports
- b) records of decisions made on or after 1-July 2010 on development applications (including decisions made on appeal)
- c) a record that describes the general nature of the documents that Council decides are excluded from the operation of this clause by 11.7.
- 11.7 This clause does not apply to so much of the information referred to in subclause 11.6(a) as consists of:
 - a) The plans and specifications for any residential parts of a proposed building, other than plans that merely show its height and its external configuration in relation to the site on which it is proposed to be erected, or
 - b) Commercial information, if the information would be likely to prejudice the commercial position of the person who supplied it or to reveal a trade secret.
 - c) Development applications made before 1 July 2010 and any associated documents received (whether before, on or after that date) in relation to the application.

Approvals, orders and other documents

- **11.8** Information contained in the following records (whenever created) is prescribed as open access information:
 - a) applications for approvals under Part 1 of Chapter 7 of the LGA and any associated documents received in relation to such an application
 - b) applications for approvals under any other Act and any associated documents received in relation to such an application
 - c) records of approvals granted or refused, any variation from local policies with reasons for the variation, and decisions made on appeals concerning approvals
 - orders given under Part 2 of Chapter 7 of the LGA, and any reasons given under section 136 of the LGA
 - e) orders given under the authority of any other Act
 - f) records of building certificates under the Environmental Planning and Assessment Act 1979
 - g) plans of land proposed to be compulsorily acquired by the local authority
 - h) compulsory acquisition notices
 - i) leases and licences for use of public land classified as community land.
 - j) Performance improvement orders issued to council under Part 6 of Chapter 13 of the LGA

12 ANNEXURE B

Register of Government Contracts valued a \$150,000 or more

Class 1 Contracts

- 12.1 The following information about a class 1 contract is to be entered in the government contracts register:
 - a) the name and business address of the contractor
 - b) particulars of any related body corporate (within the meaning of the *Corporations Act 2001* of the Commonwealth) in respect of the contractor, or any other private sector

Access to Information Held by Council V1_22 | Page 9 of 11



entity in which the contractor has an interest, that will be involved in carrying out any of the contractor's obligations under the contract or will receive a benefit under the contract

- c) the date on which the contract became effective and the duration of the contract
- d) particulars of the project to be undertaken, the goods or services to be provided or the real property to be leased or transferred under the contract
- e) the estimated amount payable to the contractor under the contract
- f) a description of any provisions under which the amount payable to the contractor may be varied
- g) a description of any provisions with respect to the renegotiation of the contract
- h) in the case of a contract arising from a tendering process, the method of tendering and a summary of the criteria against which the various tenders were assessed
- a description of any provisions under which it is agreed that the contractor is to receive payment for providing operational or maintenance services.

Class 2 Contracts

- 12.2 Additional information is required to be entered in the government contracts register for Class 1 Contracts to which any of the following paragraphs apply (class 2 contracts):
 - a) there has not been a tender process, the proposed contract has not been made publicly available and the terms and conditions of the contract have been negotiated directly with the contractor
 - b) the proposed contract (whether or not made publicly available) has been the subject of a tendering process and the terms and conditions of the contract have been substantially negotiated with the successful tenderer

- c) the obligations of one or more parties under the contract to maintain or operate infrastructure or assets could continue for 10 years or more
- d) the contract involves a privately financed project as defined by guidelines published by the Treasury (as in force from time to time)
- e) the contract involves a transfer of a significant asset of the agency concerned to another party to the contract in exchange for the transfer of an asset to the agency.
- 12.3 The additional information required to be entered in the register for Class 2 Contracts is as follows:
 - a) particulars of future transfers of significant assets to the State at zero, or nominal, cost to the State, including the date of their proposed transfer
 - b) particulars of future transfers of significant assets to the contractor, including the date of their proposed transfer
 - c) the results of any cost-benefit analysis of the contract conducted by the agency
 - d) the components and quantum of the public sector comparator if used
 - e) if relevant, a summary of information used in the contractor's full base case financial model (for example, the pricing formula for tolls or usage charges)
 - f) if relevant, particulars of how risk, during the construction and operational phases of a contract to undertake a specific project (such as construction, infrastructure or property development), is to be apportioned between the parties, quantified (where practicable) in net present-value terms and specifying the major assumptions involved
 - g) particulars as to any significant guarantees or undertakings between the parties, including any guarantees or undertakings with respect to loan

Access to Information Held by Council V1_22 | Page 10 of 11



agreements entered into or proposed to be entered into

h) particulars of any other key elements of the contract.

Class 3 Contracts

12.4 If a Class 2 Contract has (or is likely to have) a value of \$5 million or more (a Class 3 Contract), the register must include a copy of the class 3 Contract.

13 ANNEXURE C

- 13.1 Informal Information Request Application form as attached to this policy and updated when necessary.
- 13.2 Formal Access Application form as attached to this policy and updated when necessary.

	RADO	
ST16 – Strategic Policy – Acc	ess to Information hel	d by Council
Review Due: November 2024	Version 1_22	Last Revision: 17 March 2020
Approved By:	Minute Number:	Approval Date:

Information Request



GOVERNMENT INFORMATION (PUBLIC ACCESS) ACT 2009 ("GIPA")

Use this form to apply for informal access to Council held information under the GIPA Act. If you need help completing this form, please contact Council's Right to Information Officer on 6393 8000 or email council@orange.nsw.gov.au

Property Owner	Purchaser of property	Solicitor/Conveyancer for vendor	Solicitor/Conveyancer for purchaser
Other:			
me			
le	Company (if applicable)		
stal address			
ontact Number		Email address	
	REQUESTED	officient detail, Council may not be	able to process your application
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locuments if seeking acc	cess to their personal inform	nation or ac	cess to all their property rela	ited files.	
Current Australian D	river's Licence	Passport	Other:		
Act (refer to Council's Ac nternal residential floor p	ccess to Information Policy a plans will require the proper	and Agency rty owner's	Information Guide available	" information under the GIPA on Council's website) including th a certified copy of property authorising consent.	
	itten consent attached, togo roperty owner's identity	ether	Property owner's legal authorising consent	representative official letter	
consent is provided. Whe copies of copyright mate (please note this list is no	ere authority is unable to be rial will not be provided. Su	e obtained o ich docume documents	r the architect/copyright ow nts include Plans and consul are subject to copyright, Co	nless the copyright owner's writter ner is not able to be contacted, tant reports submitted with a DA uncil will provide you with the	
PART 6: APPLICANT DE					
 The information I have correct. 	ve provided is complete and		Privacy & Personal Informat The personal information red	ion Protection Notice quested on this form is collected	
	permission is required befo can be provided as per ab	ove	for the purpose of recording and processing this application and providing the information requested. Access is limited to use by Council employees and other authorised persons.		
 I understand I may peruse records and take notes. I will observe any directions given to me while viewing records. I will not photograph, trace, write on or otherwise deface, damage or remove a record. 		es.	Supply of the personal information is voluntary, but if you cannot, or do not wish to, provide the information sought, Council may not be able to process your application. You may		
		riewing			
			make application for access or amendment to information held by Council. This document will be stored on Council's electronic Records Management Database and archives.		
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FORMAL

Access application

(PUBLIC ACCESS) ACT 2009 ("GIPA")



Use this form to apply for **formal access** to Council held information under the GIPA Act. If you need help completing this form, please contact Council's Right to Information Officer on 6393 8000 or email council@orange.nsw.gov.au

PART 1: APPLICANT DETAILS			
Name			
Title	Company (if applicable)		
nue			
Postal address			
Contact Number		Email address	
PART 2: INFORMATION REQU	ESTED		
		ufficient detail, Council may not b	e able to process your application.
To assist Council with processi	ng your application, please ind	icate why you want this informa	ition:
What historical date do you w	ish Council to commence	Start date:	End date:
search for the information:			
PART 3: PROPERTY DETAILS			
Street number	Street name		
Lot No. (if known)	Section No. (if known)	DP/SP No. (if known)	
Owner Purchaser	of property Solicitor	/Conveyancer Other:	
FORMAL REQUEST FOR INFOR	RMATION FORM		PAGE 1 OF 3

Inspect document	Copy of documents other:		
ART 5: PROOF OF IDENTITY	(
nly required when an applic	ant is requesting information on their	-	
formation, an applicant must	t provide proof of identity in the form	of a certified copy of any one of the	following documents:
Current Australian Driver's	s Licence Passport	Other:	
ART 6: THIRD PARTY CONS	ULTATION		
-	vith other parties about the release of to the release of your name?	the information that you Yes	No
ART 7: DISCLOSURE LOG			
ublic, details about your app IPA Act) This is published o oplication is decided, a gener response to the application vailable from Council other m	eased to you and would be of interest lication may be recorded in Council's in Council's website. The information ral description of the information to wi and a statement as to whether any of members of the public and (if it is) how mation about this application?	s "Disclosure Log" (s.25 recorded is the date the hich access is provided the information is now	No
ART 8: APPLICATION FEE, P	PROCESSING CHARGES AND TIME-FF	RAMES	
30.00 application fee to be j	paid:		
In person (cash/cheque/ money order/credit card)	order only) Note: do NOT	By telephone (credit card only - pro may apply) Note: we will call you on has been received to arrange payme	ce the application
A \$30 per hour processing	g charge will apply in processing your	application.	
You will be supplied with a	an estimate of processing charges pric	or to processing of your application.	
You may be required to pa	ay an advance deposit (s.68 GIPA Act)		
You may apply for a reduc provide supporting docum	ction of the processing charge under the neutrino of the processing charge under the neutrino of the processing the process of	he following categories, but you will	be required to
you wish to apply for a disc	ount, please indicate the reason:		
Personal information (first	20 hours of processing time is free -	proof of identity required)	
Financial hardship (50% re	eduction - certified copy Pension or Ce	entrelink Card required)	
Full-time student (50% red	duction - proof required)		
Non-profit organisation (5	50% reduction - proof required)		
that the information reque	lic (50% reduction) Please specify why ested would better inform the public a it or special interest to the public gene	bout government and/or concerns a	
is time may be extended by	ormal Access" Council must give you 10-15 working days where consultation Access" you have a right of review of	n with a third party is required or to	retrieve information

PART 9: APPLICANT DECLARATION

- The information I have provided is complete and correct.
- Where applicable, I have attached documents required for the purpose of this application (eg evidence of identity, evidence of financial hardship re processing charges.
- I have included the relevant application fee.
- I understand that I may be required to pay processing charges and an advance deposit in respect of this request and that I will be supplied with an estimate of charges prior to processing if appropriate.
- I understand it is an offence to give misleading information about my identity, and doing so may result in a decision to refuse to process my application.
- I have read the Privacy & Personal Information Protection Notice (right).

Privacy & Personal Information Protection Notice The personal information requested on this form is collected for the purpose of recording and processing this application and providing the information requested. Access is limited to use by Council employees and other authorised persons. Supply of the personal information is voluntary, but if you cannot, or do not wish to, provide the information sought, Council may not be able to process your application. You may make application for access or amendment to information held by Council. This document will be stored on Council's electronic Records Management Database and archives.

Signature

rion

Date

LODGMENT

Once completed, this form can be returned to Orange City Council via:

- POST
 PO Box 35 Orange, NSW, 2800
- EMAIL council@orange.nsw.gov.au
- IN PERSON 135 Byng Street Orange, NSW, 2800

STAFF USE ONLY RECEI	PT TYPE: 85	NO: 01.201.72.250	(GST FREE)	
Ref: GIPA Application fee	Date	Rece	pt number:	Cashier:
\$				
Ref: GIPA Advance deposit	Date	Rece	ipt number:	Cashier:
\$				
Ref: GIPA Processing fee	Date	Rece	ipt number:	Cashier:
\$				

FORMAL REQUEST FOR INFORMATION FORM



Strategic Policy ST21

Child Safe





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3	GUIDELINES	3
4	LEGAL CONSIDERATIONS	. 5
5	PROCEDURE	. 5

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1 OVERVIEW

<u>Commitment</u>

- 1.1 As a Child Safe organisation we create cultures, adopt strategies and act to prevent harm to children. Systematically we:
 - Create conditions to reduce the likelihood of children being harmed
 - Creates conditions that increase the likelihood of identifying and reporting harm
 - Respond appropriately to disclosures, allegations and suspicions of harm.

Purpose

The objectives of this policy to:

- 1.2 Provide child safe environments for children and young people whilst on Council premises and using Council services.
- 1.3 To promote the health, safety, welfare and wellbeing of children and young people.
- 1.4 Adopts the Child Safe Standards.
- 1.5 Compile and implement best practice approaches to child protection and adhere to NSW child protection legislation.
- 1.6 Clarify and identify professional and legal obligations of Council and their employees in relation to child protection.
- 1.7 Implement clear procedures for prompt and confidential processes for any allegations against employees, volunteers, students and contractors/suppliers.
- 1.8 Implement clear procedure and guidelines relating to mandatory reporting obligations.
- 1.9 To outline and clarify the process when an employee brings their child/ren into the workplace.

Applicability

1.10 This policy applies to all Council employees, Councillors, (elected members), contractors, apprentices, work experience participants, Family Day Care Educators, volunteers and facility hirers and leases.

2 STANDARDS

- 2.1 This policy and associated procedures are designed to assist with Council's commitment to meeting the *Child Safe Standards* identified by the Royal Commission (2017), that is:
 - a) Child safety is embedded in institutional leadership, governance and culture.
 - b) Children participate in decisions affecting them and are taken seriously.
 - c) Families and communities are informed and involved.
 - d) Equity is upheld and diverse needs are taken into account.
 - e) People working with children are suitable and supported.
 - f) Processes to respond to complaints of child sexual abuse are child focused.
 - g) Staff are equipped with the knowledge, skills and awareness to keep children safe through continual education and training.
 - h) Physical and online environments minimise the opportunity for abuse to occur.
 - i) Implementation of the Child Safe Standards is continuously reviewed and improved.
 - j) Policies and procedures document how the institution is child safe.

3 GUIDELINES

3.1 Council's Operational Policy – Child Safe outlines detailed guidelines and instructions, however, the following overarching policy provisions apply.

Children's Participation

3.2 Council supports the active participation of children in the programs, activities and services we offer. We provide a range of ways to allow children to provide feedback or raise concerns. We listen to their views, respect what they say and involve them when we make decisions, especially about matters that will directly affect them.



Use of Council Facilities

3.3 All children **UNDER 12** must be accompanied by a guardian or parent whilst utilising a Council facility (i.e. Aquatic Centre, Gallery, Museum and Libraries). However, this excludes child care services and activity programs that are specifically designed for children.

Activity Programs

- 3.4 All Council activity programs for children, where the child is not accompanied by a guardian or parent, will require the parents to complete an enrolment form that will include the following information:
 - Relevant medical, health and dietary information
 - Authorisation of whether or not pictures can be taken of their child
 - Clear instructions on who is authorised to pick up and drop off their child as well as contact details.
- 3.5 If an enrolment form is not completed, this may limit the ability of Council to accept the enrolment.

<u>Recruitment</u>

- 3.6 Orange City Council has implemented a risk based approach on all preemployment screening checks as part of the Recruitment and Selection Policy and Procedure.
- 3.7 The risk based approach has the level of risk identified and the requirements for when a Criminal Records Check and Working with Children Checks need to be completed.
- 3.8 All employees of Orange City Council are required to have a basic identity check and any additional requirements (such as a Criminal Records Check and Working with Children Check) are listed within their Position Descriptions and within the Job Advertisement.
- 3.9 If any concerns are highlighted as part of the employment screening process, People & Culture will consider the information in consultation with the Hiring Manager.

3.10 Volunteers, work experience students and contractors in designated areas are responsible for maintaining their own Working with Children Checks and providing it as part of their screening processes prior to their applications being accepted by Council.

Complaints Management and Reporting

- 3.11 All complaints from children, parents or members of the public will be managed in accordance with Council's Complaint Management Policy and Council's operational procedures.
- 3.12 Designated Child Safety Officers will be identified and trained to support the workforce with compliance to this Policy, and guide, monitor and review the Council processes.

Training and Support

- Employees are provided with both online and face to face training on child safe practices. The level of training provided will depending on the position.
- 3.14 Workers are encouraged to ask questions and contribute to the continuous improvement of child safe policies, procedures and practices in the workplace.
- 3.15 We promote respect, fairness and consideration for all workers.
- 3.16 This policy and procedure will be available online so that it is accessible to employees and the public.

Communication

- 3.17 We will hold regular information sessions to promote child safe practices.
- 3.18 Our policy will be provided during induction to all employees.
- 3.19 Kids and parents joining our program/s will receive have access to a copy of this policy.

<u>Records</u>

3.20 All records are to be accurately maintained and stored in accordance with Council's Records Management Policy and Procedure.



4 LEGAL CONSIDERATIONS

Children's Guardian Act 2019

4.1 This Act outlines that the Office of the Children's Guardian will be responsible for the Reportable Conduct Scheme. The scheme oversees how organisations investigate and report on certain conduct (known as 'reportable allegations' and 'reportable convictions') made against their employees, volunteers or certain contractors who provide services to children. This includes the need to notify the Office of the Children's Guardian within 7 days about any reportable allegations and a Final Entity Report must be provided to the Children's Guardian within 30 calendar days.

Children and Young Persons (Care and Protection) Act 1998

4.2 Under this Act, there is a mandatory reporting requirement for any Council employee who delivers health care welfare, education, children's services, residential services or law enforcement, wholly or in part to children and has reasonable grounds to suspect that a child is "at risk of harm" to report, as soon as practicable a description of the child and the grounds for suspecting that the child is "at risk of harm" to the NSW Department of Community Services (DoCS). For the purposes of this Act a child is a 'person who is under the age of 16 years' and a young person is a 'person who is aged 16 years or above who is under the age of 18 years'.

Child Protection (Working with Children) Act 2012

4.3 Under this Act, Council must organise "Working With Children Checks" for all prospective staff who are looking to be employed in child related employment and have these checks screened by an approved screening agency. The key agency for this Act is the NSW Office of the Children's Guardian (the Guardian). For the purpose of this Act a child means 'a person who is under the age of 18'.

Ombudsman Act 1974

4.4 This Act requires heads of agencies to report to the NSW Ombudsman, within 30 days of becoming aware, any reportable allegations or convictions against employees. Heads of agencies are also required to conduct investigations into reportable allegations or convictions, including allegations which are exempted from notification and to take appropriate action as a result.

5 PROCEDURE

A procedure is available outlining Council's guidelines and processes that are required to be followed in order to meet the objectives of this policy.

ST21 – Strategic Policy – Child Safe				
Review Due: November 2024	Version 1_22	Last Revision: 15 December 2020		
Approved By:	Minute Number:	Approval Date:		