



MINUTES OF THE ORDINARY MEETING OF COUNCIL
HELD IN COUNCIL CHAMBER, CIVIC CENTRE, BYNG STREET, ORANGE
ON 3 FEBRUARY 2026
COMMENCING AT 6:30 PM

1 INTRODUCTION

ATTENDANCE

Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Chief Executive Officer, Director Corporate & Commercial Services, Director Development Services, Acting Director Community, Recreation & Cultural Services (Stanford), Acting Director Technical Services (Theakstone), Communications Lead, Governance Lead, Governance Officer (Barnes), Governance Officer (Allan)

1.1 APOLOGIES

RESOLVED - 26/005

Cr T Greenhalgh/Cr S Peterson

That the apologies be accepted from Cr J Whitton and that Council grant them a leave of absence from the Council Meeting of Orange City Council on 3 February 2026.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton

1.2 LIVESTREAMING AND RECORDING

The Mayor advised that the meeting was being livestreamed and recorded.

1.3 ACKNOWLEDGEMENT OF COUNTRY

The Mayor conducted an Acknowledgement of Country.

A technical issue occurred with livestreaming, which was rectified at 6.37pm

1.4 DECLARATION OF PECUNIARY INTERESTS, SIGNIFICANT NON-PECUNIARY INTERESTS AND LESS THAN SIGNIFICANT NON-PECUNIARY INTERESTS

Cr Kinghorne declared a Significant Non-Pecuniary Interest in CCL Item 5.2 – Leave of Absence as it is her request for a leave.

Cr Peterson – declared a Non-Significant Non-Pecuniary Interest in FPC Item 2.2- 2(e) – Event Development Funding as he is a volunteer for Lonely Mountain Ultra.

THE MAYOR DECLARED THE ORDINARY MEETING OF COUNCIL ADJOURNED FOR THE CONDUCT OF THE OPEN FORUM AT 6.37PM.

For PDC Item 2.1 – Development Application DA 520/2024(1) Lot 91 Tanika Street

- Milva Petrini and Oliver Reeve – Urban Landscape Projects (Online)
- David Harte and Marianne Bokor – Boko Architects and Interiors (Online)

FPC Item 2.2 – Event Development Funding

- Simon Rollin – Lonely Mountain Ultra

THE MAYOR DECLARED THE ORDINARY MEETING OF COUNCIL RESUMED AT 6.52PM.

2 MAYORAL MINUTES

Nil

3 CONFIRMATION OF MINUTES OF PREVIOUS MEETING

RESOLVED - 26/006

Cr T Greenhalgh/Cr J Stedman

That the Minutes of the Ordinary Meeting of Orange City Council held on 16 December 2025 (copies of which were circulated to all members) be and are hereby confirmed as a true and accurate record of the proceedings of the Council meeting held on 16 December 2025.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton

Cr Peterson asked for clarity on the consultation and engagement with landowners who may be impacted by the Community Energy Upgrades Fund, the solar array and battery energy storage system. He is aware of several landowners who advised not being consulted or contacted and would like more information about engagement efforts for future projects.

The Chief Executive Officer confirmed that at the time the report was provided to Council the information was correct and no objections had been received. A final resident was contacted after this, and the Chief Executive Officer is happy to provide more information in the future.

RESOLVED - 26/007**Cr M McDonell/Cr D Mallard**

That the Minutes of the Extraordinary Meeting of Orange City Council held on 22 January 2026 (copies of which were circulated to all members) be and are hereby confirmed as a true and accurate record of the proceedings of the Council meeting held on 22 January 2026.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton

THE MAYOR DECLARED THE ORDINARY MEETING OF COUNCIL ADJOURNED FOR THE CONDUCT OF THE POLICY COMMITTEE MEETINGS AT 6.58PM.

THE MAYOR DECLARED THE ORDINARY MEETING OF COUNCIL RESUMED AT 8.49PM.

4 NOTICES OF MOTION/NOTICES OF RESCISSION

4.1 NOTICE OF MOTION - RUGBY WORLD CUP 2027 - ADVOCACY FOR INVOLVEMENT

TRIM REFERENCE: 2026/25

RESOLVED - 26/041**Cr S Peterson/Cr G Judge**

That Orange City Council initiate contact and work with our local state member, Phil Donato, Rugby Australia and other stakeholders to put forward Orange as a base for one of the international teams competing in the 2027 Rugby World Cup.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton

4.2 NOTICE OF MOTION - CHRISTMAS CAROLS EVENT WET WEATHER PLAN

TRIM REFERENCE: 2026/5

RESOLVED - 26/042**Cr K Duffy/Cr G Judge**

That the 2026 Orange City Council Christmas Carols Event include a wet weather plan of either relocation or a delay.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton

4.3 NOTICE OF MOTION - COUNCIL MEETINGS - SCHEDULED COMMENCEMENT AND CONCLUSION TIMES

TRIM REFERENCE: 2026/66

RESOLVED - 26/043 That this item be heard and voted on in seriatim. For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman Against: Cr K Duffy Absent: Cr J Whitton	Cr J Stedman/Cr M Ruddy
RESOLVED - 26/044 1 That Ordinary Council meetings commence at 6.00pm (instead of 6.30pm) and the arrangement be reviewed after a period of three months. For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman Against: Cr F Kinghorne, Cr T Greenhalgh (Deputy Mayor) Absent: Cr J Whitton	Cr J Stedman/Cr G Power
RESOLVED - 26/045 2 That the scheduled meeting finish time be 9.30pm (instead of 10.30pm). For: Cr T Mileto (Mayor), Cr G Judge, , Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman Against: Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr F Kinghorne Absent: Cr J Whitton	Cr M McDonell/Cr M Ruddy
MOTION 3 That an estimation of the annual financial cost or savings of this change as provided in the staff comment to this motion be noted.	Cr M Ruddy/Cr J Stedman
AMENDMENT That part number 3 be withdrawn. For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman Against: Nil Absent: Cr J Whitton	Cr M Ruddy/Cr K Duffy
THE AMENDMENT ON BEING PUT WAS CARRIED AND BECAME THE MOTION	
THE MOTION ON BEING PUT WAS CARRIED	
RESOLVED - 26/046 That part number 3 be withdrawn. For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman Against: Nil Absent: Cr J Whitton	Cr M Ruddy/Cr K Duffy

Cr Greenhalgh left the meeting with the time being 9.34pm

5 GENERAL REPORTS**5.1 2026 NATIONAL GENERAL ASSEMBLY - CALL TO SUBMIT MOTIONS**

TRIM REFERENCE: 2025/2737

RESOLVED - 26/047**Cr D Mallard/Cr M McDonell**

That proposed motions be resolved at this meeting or put to the Executive Support Manager prior to Thursday 5 February 2026 for inclusion and resolution at the Council meeting of 17 February 2026 to allow lodgement on the ALGA portal prior to 27 February 2026.

For: Cr T Mileto (Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton, Cr T Greenhalgh (Deputy Mayor)

5.2 LEAVE OF ABSENCE

TRIM REFERENCE: 2025/2546

Cr Kinghorne declared a Significant Non-Pecuniary Interest in this item as it is her request for a leave, left the meeting and did not participate in discussion or voting on this item.

RESOLVED - 26/048**Cr K Duffy/Cr G Power**

That a Leave of Absence be granted to Cr Frances Kinghorne for 17 February 2026.

For: Cr T Mileto (Mayor), Cr K Duffy, Cr G Judge, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton, Cr F Kinghorne, Cr T Greenhalgh (Deputy Mayor)

Cr Kinghorne returned to the meeting with the time being 9.34pm

Cr Greenhalgh returned to the meeting with the time being 9.35pm

5.3 STAFF TRAVEL AND ACCOMMODATIONS COSTS - COUNCIL MEETINGS

TRIM REFERENCE: 2026/10

RESOLVED - 26/049**Cr M McDonell/Cr D Mallard**

1. That Council note the report on the accommodation costs incurred relating to attending Council meetings.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton

5.4 FEES AND CHARGES AMENDMENTS

TRIM REFERENCE: 2025/2771

RESOLVED - 26/050**Cr M Ruddy/Cr M McDonell**

That Council adopts the Cemetery related GST charge change for all Cemetery related charges excluding those listed under Miscellaneous as outlined in the report.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton

5.5 STRATEGIC POLICY REVIEWS - EXHIBITION

TRIM REFERENCE: 2025/2733

RESOLVED - 26/051**Cr M McDonell/Cr D Mallard**

That Council resolves to place the following Strategic Policies on public exhibition for a minimum of 28 days:

- Strategic Policy - ST45 - Mandatory Data Breach Notification
- Strategic Policy - ST46 - Managing Council's Finances.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton

Cr Peterson asked that if a ratepayer doesn't complete mandatory requirements, for example, weed removal or necessary repair, is it possible for Council to complete the actions recoup the costs when the property is next sold.

The Chief Executive Officer advised there are a number of avenues for formal debt recovery, and that the mechanics of binding the sale of a property to works would need to be investigated.

5.6 AFFORDABLE HOUSING STRATEGY - POST EXHIBITION REPORT

TRIM REFERENCE: 2026/28

RESOLVED - 26/052**Cr D Mallard/Cr F Kinghorne**

The Council adopt the Orange Affordable Housing Strategy with typographical corrections made as noted.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton

Cr Kinghorne asked if Councillors will be able to attend the Housing Summit.

The Director Development Services confirmed Council can attend the Hosing Summit.

5.7 PLANNING AGREEMENT POLICY - POST EXHIBITION REPORT

TRIM REFERENCE: 2026/30

RESOLVED - 26/053**Cr F Kinghorne/Cr M McDonell**

That Council adopt Strategic Policy ST57 – Planning Agreements as exhibited.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton

Cr Peterson asked if the updated planning agreements do anything to cover the cost for Council of installing infrastructure.

The Director Development Services responded that this document provides more consistency but won't fix the monetary gap. The Chief Executive Officer added that it depends on the nature of the agreement, as the can be quite specific for the actual development. Currently the contributions go into a pool, and then that enables the money to be spent across the city.

Cr Peterson left the meeting with the time being 9.49pm

6 CLOSED MEETING

In accordance with the Local Government Act 1993, and the Local Government (General) Regulation 2021, in the opinion of the Chief Executive Officer, the following business is of a kind as referred to in Section 10A(2) of the Act, and should be dealt with in a Confidential Session of the Council meeting closed to the press and public.

In response to a question from the Mayor, the Chief Executive Officer advised that no written submissions had been received relating to any item listed for consideration by the Closed Meeting of Council.

The Mayor extended an invitation to any member of the public present at the meeting to make a presentation to the Council as to whether the meeting should be closed for a particular item.

RESOLVED - 26/054**Cr K Duffy/Cr T Greenhalgh**

That Council adjourn into a Closed Meeting and members of the press and public be excluded from the Closed Meeting, and access to the correspondence and reports relating to the items considered during the course of the Closed Meeting be withheld unless declassified by separate resolution. This action is taken in accordance with Section 10A(2) of the Local Government Act, 1993 as the items listed come within the following provisions:

6.1 NSW ALGWA Conference 2026 - Nomination(s) for Councillor Attendance

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (f) matters affecting the security of the Council, Councillors, Council staff or Council property.

6.2 Submission Redaction Report 3 February 2026

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (e) information that would, if disclosed, prejudice the maintenance of law.

For: Cr T Mileto (Mayor), Cr K Duffy, Cr T Greenhalgh, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton, Cr S Peterson

The Mayor declared the Ordinary Meeting of Council adjourned for the conduct of the Closed Meeting at 9.50pm.

The Mayor declared the Ordinary Meeting of Council resumed at 9.54pm.

7 RESOLUTIONS FROM CLOSED MEETING

The Chief Executive Officer read out the following resolutions made in the Closed Meeting of Council.

6.1 NSW ALGWA CONFERENCE 2026 - NOMINATION(S) FOR COUNCILLOR ATTENDANCE

TRIM REFERENCE: 2025/2738

RESOLVED - 26/055**Cr M McDonell/Cr M Ruddy**

That Council resolve up to two Councillors will attend the 2026 NSW ALGWA Conference being held in Blacktown from 26-29 March 2026.

For: Cr T Mileto (Mayor), Cr K Duffy, Cr T Greenhalgh, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton, Cr S Peterson

6.2 SUBMISSION REDACTION REPORT 3 FEBRUARY 2026

TRIM REFERENCE: 2026/2

RESOLVED - 26/056**Cr G Judge/Cr M Ruddy**

That the information in the Submission Redaction report be acknowledged.

For: Cr T Mileto (Mayor), Cr K Duffy, Cr T Greenhalgh, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton, Cr S Peterson

THE MEETING CLOSED AT 9.55PM

This is Page Number 9 and the Final Page of the Minutes of the Ordinary Meeting of Orange City Council held on 3 February 2026.