



MINUTES OF THE ORDINARY MEETING OF COUNCIL
HELD IN COUNCIL CHAMBER, CIVIC CENTRE, BYNG STREET, ORANGE
ON 18 NOVEMBER 2025
COMMENCING AT 6:30 PM

1 INTRODUCTION

ATTENDANCE

Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy (6:31pm), Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Chief Executive Officer, Director Corporate & Commercial Services, Director Development Services, Acting Director Community, Recreation & Cultural Services (Stanford), Acting Director Technical Services (Maunder), Manager Corporate Governance, Chief Financial Officer, Communications Lead, Governance Officer (Barnes)

1.1 APOLOGIES

Nil.

Cr Duffy arrived at the meeting with the time being 6.31pm

1.2 LIVESTREAMING AND RECORDING

The Mayor advised that the meeting was being livestreamed and recorded.

1.3 ACKNOWLEDGEMENT OF COUNTRY

Cr Greenhalgh conducted an Acknowledgement of Country.

1.4 DECLARATION OF PECUNIARY INTERESTS, SIGNIFICANT NON-PECUNIARY INTERESTS AND LESS THAN SIGNIFICANT NON-PECUNIARY INTERESTS

Nil.

1.5 OPENING PRAYER

Bernadette of the Shalom House of Prayer led the Council in Prayer.

THE MAYOR DECLARED THE ORDINARY MEETING OF COUNCIL ADJOURNED FOR THE CONDUCT OF THE OPEN FORUM AT 6.33PM

Item 6.1 – Indoor Playground

- Dan Naveau - Generocity Church

Item 4.2 - Notice of Motion - Request for Council Report on Proposed Meeting Regarding Compensation for Sporting Ground Land

- Paul Towney - Wiradjuri Nation Sovereignty
- Les Powell - Orange Local Aboriginal Land Council
- Jamie Newman - Orange Local Aboriginal Land Council

THE MAYOR DECLARED THE ORDINARY MEETING OF COUNCIL RESUMED AT 7.03PM

2 MAYORAL MINUTES

Nil.

3 CONFIRMATION OF MINUTES OF PREVIOUS MEETING

RESOLVED - 25/618

Cr T Greenhalgh/Cr F Kinghorne

That the Minutes of the Ordinary Meeting of Orange City Council held on 4 November 2025 (copies of which were circulated to all members) be and are hereby confirmed as a true and accurate record of the proceedings of the Council meeting held on 4 November 2025.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

4 NOTICES OF MOTION/NOTICES OF RESCISSION**4.1 NOTICE OF MOTION - CAT CONTAINMENT**

TRIM REFERENCE: 2025/2362

RESOLVED - 25/619**Cr D Mallard/Cr M McDonell**

That Council:

- 1 Reaffirms its support for effective cat containment and acknowledges this intent in the Companion Animals Amendment (Control of Cats) Bill 2025,
- 2 Notes that this bill proposes to amend the Companion Animals Act 1998 (NSW) to include provisions requiring the containment of domestic cats to their owner's property,
- 3 Recognises that effective cat containment will:
 - a) Protect native wildlife and local biodiversity by reducing injury and death from domestic roaming cat predation,
 - b) Improve the wellbeing of domestic cats by reducing their risk of injury or death from vehicle strikes, dog attacks, ticks, poisoning, infections from cat fights and contracting diseases like feline aids virus,
 - c) Provide significant emotional and financial benefits to cat owners with their cats able to live longer, healthier lives along with the reduced risk of expensive vet bills and pet cats becoming lost, and
 - d) Minimise neighbourhood nuisance and disputes caused by free-roaming cats,
- 4 Writes to the NSW Minister for Local Government, the Shadow Minister for Local Government, the Member for Orange, and Local Government NSW (LGNSW), expressing Orange City Council's support for legislative reform to include cat containment provisions in the Companion Animals Act 1998 (NSW), and to request State funding for councils to support education, compliance and animal shelter capacity, and
- 5 Advocates through LGNSW, the Central NSW Joint Organisation, and any other relevant organisations for a state-wide approach to responsible cat ownership, including containment, education and enforcement measures.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

4.2 NOTICE OF MOTION - REQUEST FOR COUNCIL REPORT ON PROPOSED MEETING REGARDING COMPENSATION FOR SPORTING GROUND LAND

TRIM REFERENCE: 2025/2365

MOTION

Cr K Duffy/Cr M Ruddy

That Council prepares and provides a report to this chamber detailing the circumstances surrounding the recently publicised proposed meeting involving the Mayor, certain council staff, and a councillor, as reported in national media outlets such as The Australian, the National Indigenous Times, Sky News, and on social media, regarding potential compensation discussions for land at the sporting ground.

AMENDMENT

Cr J Whitton/Cr S Peterson

That Council refer this matter to the Minister of Local Government for review.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr M Ruddy, Cr J Whitton

Against: Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr J Stedman

Absent: Nil

THE AMENDMENT ON BEING PUT WAS CARRIED AND BECAME THE MOTION

THE MOTION ON BEING PUT WAS CARRIED

RESOLVED - 25/620

Cr J Whitton/Cr S Peterson

That Council refer this matter to the Minister of Local Government for review.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

5 GENERAL REPORTS**5.1 CONFIRMATION OF MINUTES FROM POLICY COMMITTEE MEETING MINUTES 4 NOVEMBER 2025**

TRIM REFERENCE: 2025/2377

RESOLVED - 25/621**Cr T Greenhalgh/Cr F Kinghorne**

- 1 That the Minutes of the Planning & Development Policy Committee at its meeting held on 4 November 2025 be and are hereby confirmed as a true and accurate record of the proceedings.
- 2 That the Minutes of the Environmental Sustainability Policy Committee at its meeting held on 4 November 2025 be and are hereby confirmed as a true and accurate record of the proceedings.
- 3 That the Minutes of the Finance Policy Committee at its meeting held on 4 November 2025 be and are hereby confirmed as a true and accurate record of the proceedings.
- 4 That the Minutes of the Infrastructure Policy Committee at its meeting held on 4 November 2025 be and are hereby confirmed as a true and accurate record of the proceedings.
- 5 That the Minutes of the Recreation and Culture Policy Committee at its meeting held on 4 November 2025 be and are hereby confirmed as a true and accurate record of the proceedings.
- 6 That the Minutes of the Services Policy Committee at its meeting held on 4 November 2025 be and are hereby confirmed as a true and accurate record of the proceedings.
- 7 That the Minutes of the Regional and Economic Development Policy Committee at its meeting held on 4 November 2025 be and are hereby confirmed as a true and accurate record of the proceedings.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

5.2 STATEMENT OF INVESTMENTS - OCTOBER 2025

TRIM REFERENCE: 2025/2275

RESOLVED - 25/622**Cr D Mallard/Cr K Duffy**

That Council resolves to:

- 1 Note the Statement of Investments for the period October 2025.
- 2 Adopt the certification of the Responsible Accounting Officer.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

Cr Peterson asked if there is a concern for a \$10 million decrease in the general fund for the month of October 2025.

The Chief Financial Officer advised that the balance does change due to cash flow and the timing of incoming funding and expenditure related to significant projects.

5.3 RESPONSES TO QUESTIONS TAKEN ON NOTICE

TRIM REFERENCE: 2025/2274

RESOLVED - 25/623**Cr J Stedman/Cr G Power**

That the information contained in the report on responses to Questions Taken on Notice be acknowledged.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

5.4 ANNUAL REPORT 2024/2025

TRIM REFERENCE: 2025/2231

RESOLVED - 25/624**Cr S Peterson/Cr F Kinghorne**

That Council endorse the Annual Report 2024/2025, publish the report on Council's Website and notify the Office of Local Government, noting minor updates to pages 8 and 94.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

Cr Peterson asked regarding operational plan action 4.1.8.1, why 40% of the library collection has been purchased in the last five years.

The Acting Director Community, Recreation & Cultural Services advised that it is a New South Wales Library standard to achieve 40% of library books held for less than 5 years to ensure currency of the collection.

Cr Peterson asked regarding operational plan action 5.1.2.1, how do migrants get linked into Settlement Service Programs and are they only linked to Council services.

The Acting Director Community, Recreation & Cultural Services advised that Council's Migrant Support Officer has connections to multiple networks and receives referrals from different organisations and services as well as community members.

Cr Peterson asked regarding operational plan action 5.1.7.1, that if the lifespan of the Orange Cemetery is 20 years, when do we need to start looking for a new location.

The Director Development Services confirmed there is approximately 20 years left for the cemetery, and there is one more site located nearby for possible extension. It was noted this issue will likely be addressed towards the end of this decade noting there is no urgency, as the rate of burials is not increasing with a population increase.

5.5 CODE OF CONDUCT COMPLAINT REPORTING - 1 SEPTEMBER 2024 - 31 AUGUST 2025

TRIM REFERENCE: 2025/2293

RESOLVED - 25/625**Cr T Greenhalgh/Cr F Kinghorne**

That the report on Code of Conduct Complaint Reporting for the period 1 September 2024 to 31 August 2025 be acknowledged.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

Cr McDonell asked why there was one complaint that did not go through the Conduct Review Panel first and instead was referred directly to the Office of Local Government.

The Manager Corporate Governance advised that there are certain complaints which must be referred directly to the Office of Local Government.

Cr McDonell asked if there are complaints from the same individuals or groups that are received on a regular basis.

The Manager Corporate Governance advised that there are no trends identified however, even if this was the case, each complaint would be treated individually and on its own merits.

5.6 FEES AND CHARGES AMENDMENTS

TRIM REFERENCE: 2025/2363

RESOLVED - 25/626**Cr D Mallard/Cr M Ruddy**

That Council resolves to place the Cemetery related GST charge change on public exhibition for the information of the community for a minimum period of 28 days.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

6 CLOSED MEETING

In accordance with the Local Government Act 1993, and the Local Government (General) Regulation 2021, in the opinion of the Chief Executive Officer, the following business is of a kind as referred to in Section 10A(2) of the Act, and should be dealt with in a Confidential Session of the Council meeting closed to the press and public.

In response to a question from the Mayor, the Chief Executive Officer advised that no written submissions had been received relating to any item listed for consideration by the Closed Meeting of Council.

The Mayor extended an invitation to any member of the public present at the meeting to make a presentation to the Council as to whether the meeting should be closed for a particular item.

RESOLVED - 25/627**Cr T Greenhalgh/Cr K Duffy**

That Council adjourn into a Closed Meeting and members of the press and public be excluded from the Closed Meeting, and access to the correspondence and reports relating to the items considered during the course of the Closed Meeting be withheld unless declassified by separate resolution. This action is taken in accordance with Section 10A(2) of the Local Government Act, 1993 as the items listed come within the following provisions:

6.1 Indoor Playground

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (c) information that would, if disclosed, confer a commercial advantage on a person with whom the Council is conducting (or proposes to conduct) business.

6.2 2023/2024 Third & Fourth Quarter Water Consumption/Sewerage Charges - 53-55 Prince Street Orange

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (b) the personal hardship of any resident or ratepayer.

6.3 Proposed Easement - Council Owned Land - Lot 272 DP 1141929

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (c) information that would, if disclosed, confer a commercial advantage on a person with whom the Council is conducting (or proposes to conduct) business.

6.4 Proposed Easement - Council Owned Land - Lot 10 DP 237232

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (c) information that would, if disclosed, confer a commercial advantage on a person with whom the Council is conducting (or proposes to conduct) business.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonnell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

The Mayor declared the Ordinary Meeting of Council adjourned for the conduct of the Closed Meeting at 7.49pm.

The Mayor declared the Ordinary Meeting of Council resumed at 8.24pm.

7 RESOLUTIONS FROM CLOSED MEETING

The Manager Corporate Governance read out the following resolutions made in the Closed Meeting of Council.

6.1 INDOOR PLAYGROUND

TRIM REFERENCE: 2025/1764

RESOLVED - 25/628

Cr T Mileto/Cr M McDonell

- 1 That Council note the report on the viability of operating an indoor playground facility.
- 2 That Council receives a report following an Expression of Interest process.
- 3 That the Chief Executive Officer cease existing arrangements with tenants and make suitable alternative arrangements to continue support where practical.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

6.2 2023/2024 THIRD & FOURTH QUARTER WATER CONSUMPTION/SEWERAGE CHARGES - 53-55 PRINCE STREET ORANGE

TRIM REFERENCE: 2025/2360

RESOLVED - 25/629

Cr K Duffy/Cr J Whitton

- 1 That the 2024 third quarter water consumption charge be reduced by 40% to \$1,701.00, and the third quarter sewerage charge be reduced pro-rata to normal consumption being \$217.34.
- 2 That the 2024 fourth quarter water consumption charge be reduced by 40% to \$3,813.48, and the fourth quarter sewerage charge be reduced pro-rata to normal consumption being \$217.34.
- 3 That the interest charges for non-payment be waived.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

6.3 PROPOSED EASEMENT - COUNCIL OWNED LAND - LOT 272 DP 1141929

TRIM REFERENCE: 2025/2348

RESOLVED - 25/630**Cr G Power/Cr S Peterson**

That Council resolves:

- 1 That the proposed easement request be placed on public exhibition for a period of at least 28 days and that should no submissions be received, that Council consent to the registration of an easement through Lot 272 DP 1141929
- 2 That permission be granted to affix the Common Seal on any necessary documentation.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

6.4 PROPOSED EASEMENT - COUNCIL OWNED LAND - LOT 10 DP 237232

TRIM REFERENCE: 2025/2354

RESOLVED - 25/631**Cr K Duffy/Cr J Stedman**

That Council resolves:

- 1 That the proposed easement request be placed on public exhibition for a period of at least 28 days and that should no submissions be received, that Council consent to the registration of an easement through Lot 10 DP 237232
- 2 That permission be granted to affix the Common Seal on any necessary documentation.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

THE MEETING CLOSED AT 8.27PM.

This is Page Number 10 and the Final Page of the Minutes of the Ordinary Meeting of Orange City Council held on 18 November 2025.