



MINUTES OF THE ORDINARY MEETING OF COUNCIL
HELD IN COUNCIL CHAMBER, CIVIC CENTRE, BYNG STREET, ORANGE
ON 21 OCTOBER 2025
COMMENCING AT 6:30 PM

1 INTRODUCTION

ATTENDANCE

Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Chief Executive Officer, Acting Director Corporate & Commercial Services (Redmond), Acting Director Development Services (Troy), Director Community, Recreation & Cultural Services, Director Technical Services, Manager Corporate Governance, Governance Officer (Budworth), Governance Officer (Robinson), Communications Lead, Manager Engineering Services, Governance Lead, Manager People and Culture

1.1 APOLOGIES

Nil

1.2 LIVESTREAMING AND RECORDING

The Mayor advised that the meeting was being livestreamed and recorded.

1.3 ACKNOWLEDGEMENT OF COUNTRY

Cr Mallard conducted an Acknowledgement of Country.

1.4 DECLARATION OF PECUNIARY INTERESTS, SIGNIFICANT NON-PECUNIARY INTERESTS AND LESS THAN SIGNIFICANT NON-PECUNIARY INTERESTS

Nil

1.5 OPENING PRAYER

Pastor Peter Kinsella of the New Life Church led the Council in Prayer.

RESOLVED - 25/559**Cr T Mileto/Cr M McDonell**

That the following Late Item be permitted to be considered at the Council Meeting of 21 October 2025:

- Item 6.4 - CEO Recruitment Update

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

2 MAYORAL MINUTES

Nil

3 CONFIRMATION OF MINUTES OF PREVIOUS MEETING

RESOLVED - 25/560**Cr J Whitton/Cr T Greenhalgh**

That the Minutes of the Ordinary Meeting of Orange City Council held on 7 October 2025 (copies of which were circulated to all members) be and are hereby confirmed as a true and accurate record of the proceedings of the Council meeting held on 7 October 2025.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

4 NOTICES OF MOTION/NOTICES OF RESCISSION

4.1 NOTICE OF RESCISSION - COUNCILLOR ATTENDANCE AT EXTERNAL EVENTS

TRIM REFERENCE: 2025/2162

MOTION

Cr T Greenhalgh/Cr G Judge

That Council rescind the following resolution of Council from its meeting on 7 October 2025:

4.1 NOTICE OF MOTION - COUNCILLOR ATTENDANCE AT EXTERNAL EVENTS

TRIM REFERENCE: 2025/1969

RESOLVED - 25/506

Cr J Stedman/Cr G Power

That Council resolves:

- 1 That no more than half of sitting Councillors attend any given external event, conference or forum on behalf of Council, where a ticket has been paid for by Council or through donation to Council.*
- 2 To ensure that Councillors who have not yet attended a ticketed event during the current calendar year are given priority in allocation, so that opportunities are distributed equitably and attendance is not concentrated amongst a smaller group.*
- 3 That any Councillor who fails to provide a Post Attendance report within four ordinary meetings will not be eligible to attend another external event within the same calendar year.*
- 4 That the Chief Executive Officer causes Strategic Policy ST03 – Councillor Payment of Expenses and Provision of Facilities to be updated in accordance with the resolution.*

For: Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr J Whitton

Against: Cr T Mileto (Mayor), Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Absent: Nil

THE RESCISSION MOTION ON BEING PUT WAS LOST

4.2 NOTICE OF MOTION - ENVIRONMENTAL PLANNING AND ASSESSMENT (PLANNING SYSTEM REFORMS) BILL 2025

TRIM REFERENCE: 2025/2171

MOTION

Cr D Mallard/Cr M McDonell

That Council:

- 1 Notes with concern that the Environmental Planning and Assessment (Planning System Reforms) Bill 2025 reduces local planning control and transparency, increases risk of corruption in planning processes, and will decrease community input and confidence in planning decisions,
- 2 Writes to the Premier, the Leader of the Opposition, the Minister and Shadow Ministers for Planning and Public Spaces, and the Member for Orange opposing the passage of the bill in its current form and requesting the opportunity for formal public consultation on these reforms,
- 3 Write to the President and CEO of Local Government New South Wales (LGNSW) to express our concern that the statement issued by LGNSW on 18 September welcoming these reforms is not consistent with the LGNSW policy platform and was released without consultation with the Board, and
- 4 Advocates through the Central NSW Joint Organisation for a coordinated response to these reforms.

AMENDMENT

Cr T Mileto/Cr J Whitton

That Council defers consideration of Notice of Motion – Environmental Planning & Assessment (Planning System Reforms) Bill 2025 for the purpose of obtaining additional information.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr J Whitton

Against: Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Absent: Nil

THE AMENDMENT ON BEING PUT WAS LOST

THE MOTION ON BEING PUT WAS CARRIED

RESOLVED - 25/561

Cr D Mallard/Cr M McDonell

That Council:

- 1 Notes with concern that the Environmental Planning and Assessment (Planning System Reforms) Bill 2025 reduces local planning control and transparency, increases risk of corruption in planning processes, and will decrease community input and confidence in planning decisions,
- 2 Writes to the Premier, the Leader of the Opposition, the Minister and Shadow Ministers for Planning and Public Spaces, and the Member for Orange opposing the passage of the bill in its current form and requesting the opportunity for formal public consultation on these reforms,
- 3 Write to the President and CEO of Local Government New South Wales (LGNSW) to express our concern that the statement issued by LGNSW on 18 September welcoming these reforms is not consistent with the LGNSW policy platform and was released without consultation with the Board, and
- 4 Advocates through the Central NSW Joint Organisation for a coordinated response to these reforms.

For: Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr J Whitton

Absent: Nil

Cr Mileto asked the Acting Director Development Services and if he could shed light on this issue.
The Acting Director Development Services advised that no additional information can be provided at this stage. Information could be provided to Councillors on what the known impacts could be.

Cr Mileto asked how long it would be before Council received additional information about the changes.

The Acting Director Development Services advised there is no timeframe and suggested that if the bill does pass it, changes will come in stages. Some changes can be undertaken quicker such as the Planning Panels through direction of the Minister, others such as Development Application changes could take quite a few months. Planning practitioners have not been briefed on the changes at this stage noting that additional details are dependent on the State Government.

5 GENERAL REPORTS

5.1 CONFIRMATION OF MINUTES FROM POLICY COMMITTEE MEETINGS 7 OCTOBER 2025

TRIM REFERENCE: 2025/1917

RESOLVED - 25/562

Cr T Greenhalgh/Cr K Duffy

- 1 That the Minutes of the Planning & Development Policy Committee at its meeting held on 7 October 2025 be and are hereby confirmed as a true and accurate record of the proceedings noting the correction to voting on item 2.8 with Cr Kinghorne declaring an interest in this item and leaving the chamber for debate and voting.
- 2 That the Minutes of the Finance Policy Committee at its meeting held on 7 October 2025 be and are hereby confirmed as a true and accurate record of the proceedings.
- 3 That the Minutes of the Infrastructure Policy Committee at its meeting held on 7 October 2025 be and are hereby confirmed as a true and accurate record of the proceedings.
- 4 That the Minutes of the Services Policy Committee at its meeting held on 7 October 2025 be and are hereby confirmed as a true and accurate record of the proceedings.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

QUESTION TAKEN ON NOTICE

Cr K Duffy

Cr Duffy asked for clarification relating to the property at Lot 218 Hawke Lane whether the subdivision was subject to usage of funds from the Water/Sewer restricted fund.

5.2 STATEMENT OF INVESTMENTS - SEPTEMBER 2025

TRIM REFERENCE: 2025/2184

RESOLVED - 25/563

Cr S Peterson/Cr M Ruddy

That Council resolves to:

- 1 Note the Statement of Investments for the period September 2025.
- 2 Adopt the certification of the Responsible Accounting Officer.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

5.3 RESPONSES TO QUESTIONS TAKEN ON NOTICE

TRIM REFERENCE: 2025/2122

RESOLVED - 25/564**Cr T Greenhalgh/Cr J Stedman**

That the information contained in the report on responses to Questions Taken on Notice be acknowledged.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

Cr Greenhalgh asked what happens if Council cannot access the Planning report relating to this Development Application.

The Director Technical Services advised that it does not change the decision. It was approved back in 1985 and is possibly no longer in our physical records. It has been approved and built although has been built narrower than the current standard.

Cr Greenhalgh asked why trees were planted in narrow streets, residents are unable park their cars on the road as doing so would not allow for emergency services to pass.

The Director Technical Services advised that it is a balance around our street trees and city amenity.

Cr Mileto referred to the land for the Solar Panels at Cadia Road currently zoned as rural residential and asked what implications that would have on the Development Application, the Western Regional Planning Panel's awareness of the zoning and what the process is for rezoning.

The Director Community, Recreation & Cultural Services advised that the portion of the land subject to a business venture is provided to the Valuer General for valuation, which is then rated as a business instead of residential, rural or rural residential. The rates for a business rating are higher than residential, rural residential or primary reproduction. The C3 zoning was considered by the Western Regional Planning Panel in its determination and if required a zoning change, it would have been addressed in the application.

5.4 STRATEGIC POLICY REVIEW - CODE OF MEETING PRACTICE

TRIM REFERENCE: 2025/2163

RESOLVED - 25/565**Cr S Peterson/Cr J Stedman**

That Council resolves the place Strategic Policy ST02 – Code of Meeting Practice on Exhibition for a period of at least 28 days with the following inclusions:

- a. That Council resolves to hold Meetings on the following occasions:
 - The First and Third Tuesday of each month (except January), commencing at 6.30pm.
 - On the First Tuesday of each month, Policy Meetings will also be held.
- b. That no Meetings be planned for January each year
- c. That a Public Forum be held at each meeting with Speaker Registrations due 2 hours prior to a meeting.
- d. That the Mandatory provisions of the Model Code be exhibited and include the following Optional Clauses:
 - cl 4.2 (a) – (z) – Rules for Public Forums, including that a member of the public attending a public forum via audio visual link must ensure their camera is turned on.
 - cl 5.2 – Dress & Protocol – Council does not set a dress code for meetings and Council does not require Councillors to stand when the Mayor enters the Chamber or when addressing the Meeting.
 - cl 14 – That Council allows members of the Public to make representations on items to be considered in Closed Session of Council.
 - cl 15.10 – Dealing with Disorder – All Chairpersons may expel any person other than a Councillor, Councillors may only be expelled by resolution of Council.
 - cl 17 – Recommitting Resolutions to correct an Error
 - cl 18 – Time Limits on Council Meetings as 9.30pm from a 6.30pm start.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

QUESTION ON NOTICE**Cr F Kinghorne**

Cr Kinghorne asked for clarification on declaring interests at Briefings and whether that excluded her from attendance at such briefings.

6 CLOSED MEETING

In accordance with the Local Government Act 1993, and the Local Government (General) Regulation 2021, in the opinion of the Chief Executive Officer, the following business is of a kind as referred to in Section 10A(2) of the Act, and should be dealt with in a Confidential Session of the Council meeting closed to the press and public.

In response to a question from the Mayor, the Chief Executive Officer advised that no written submissions had been received relating to any item listed for consideration by the Closed Meeting of Council.

The Mayor extended an invitation to any member of the public present at the meeting to make a presentation to the Council as to whether the meeting should be closed for a particular item.

RESOLVED - 25/566

Cr K Duffy/Cr G Judge

That Council adjourn into a Closed Meeting and members of the press and public be excluded from the Closed Meeting, and access to the correspondence and reports relating to the items considered during the course of the Closed Meeting be withheld unless declassified by separate resolution. This action is taken in accordance with Section 10A(2) of the Local Government Act, 1993 as the items listed come within the following provisions:

6.1 Voting Delegates for LGNSW Annual Conference Motions and Board Election

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (f) matters affecting the security of the Council, Councillors, Council staff or Council property.

6.2 Proposed sale part Lot 702 DP 1318039

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (d)i commercial information of a confidential nature that would, if disclosed prejudice the commercial position of the person who supplied it.

6.3 Lease Hangar C - Orange Airport

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (c) information that would, if disclosed, confer a commercial advantage on a person with whom the Council is conducting (or proposes to conduct) business.

6.4 CEO Recruitment Update

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (a) personnel matters concerning particular individuals (other than councillors).

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

The Mayor declared the Ordinary Meeting of Council adjourned for the conduct of the Closed Meeting at 7:46PM.

The Mayor declared the Ordinary Meeting of Council resumed at 8:23 PM.

7 RESOLUTIONS FROM CLOSED MEETING

The Manager Corporate Governance read out the following resolutions made in the Closed Meeting of Council.

6.1 VOTING DELEGATES FOR LGNSW ANNUAL CONFERENCE MOTIONS AND BOARD ELECTION

TRIM REFERENCE: 2025/1887

RESOLVED - 25/567

Cr G Power/Cr K Duffy

That Council resolved Three (3) Councillors to be voting delegates for the 2025 LGNSW Annual Conference and LGNSW Board election and advise LGNSW prior to 5pm on Tuesday 7 November 2025.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

6.2 PROPOSED SALE PART LOT 702 DP 1318039

TRIM REFERENCE: 2025/2113

RESOLVED - 25/568

Cr S Peterson/Cr J Stedman

That Council resolves:

- 1 To grant delegation to the Chief Executive Officer to accept an offer to purchase Part Lot 702 DP 1318039 within a 5% range of the valuation obtained.
- 2 That approval be granted for the use of the Council Seal on any necessary documentation if require.
- 3 That following any subdivision the remaining Council owned land be reclassified as Operational.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

6.3 LEASE HANGAR C - ORANGE AIRPORT

TRIM REFERENCE: 2025/2045

RESOLVED - 25/569

Cr M Ruddy/Cr G Judge

- 1 That Council enter into a lease with the purchaser of Hangar C for a term of 5 years plus one 5-year option.
- 2 That approval be granted for the use of the Council Seal on all relevant documents.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

The Chief Executive Officer and all Staff with the exception of the Manager Corporate Governance and Manager People & Culture left the meeting with the time being 8.02pm

6.4 CEO RECRUITMENT UPDATE

TRIM REFERENCE: 2025/2185

RESOLVED - 25/570**Cr T Mileto/Cr J Stedman**

- 1 That Council note the Councillors feedback from the previous recruitment and proposal to recommence recruitment of the full-term Chief Executive Officer.
- 2 That Council determined the selection panel with one additional panel member.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

THE MEETING CLOSED AT 8:25 PM.

This is Page Number 10 and the Final Page of the Minutes of the Ordinary Meeting of Orange City Council held on 21 October 2025.