



ORDINARY MEETING OF COUNCIL

AGENDA

7 OCTOBER 2025

Notice is hereby given, in accordance with the provisions of the Local Government Act 1993 that an **ORDINARY MEETING of ORANGE CITY COUNCIL** will be held in the **COUNCIL CHAMBER, CIVIC CENTRE, BYNG STREET, ORANGE** on **Tuesday, 7 October 2025** commencing at **6:30 PM**.

Barry Omundson
CHIEF EXECUTIVE OFFICER

For apologies, please contact Executive Support on 6393 8391.

AGENDA

EVACUATION PROCEDURE

In the event of an emergency, the building may be evacuated. You will be required to vacate the building by the rear entrance and gather at the breezeway between the Library and Art Gallery buildings. This is Council's designated emergency muster point.

Under no circumstances is anyone permitted to re-enter the building until the all clear has been given and the area deemed safe by authorised personnel.

In the event of an evacuation, a member of Council staff will assist any member of the public with a disability to vacate the building.

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	Finance - Chaired by Cr Steven Peterson	
	Infrastructure - Chaired by Cr Jeff Whitton	
	Recreation & Culture - Chaired by Cr Tammy Greenhalgh (no items)	
	Services - Chaired by Cr Marea Ruddy	
	Regional & Economic Development - Chaired by Cr Tony Mileto (no items)	
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1 INTRODUCTION

1.1 Apologies and Leave of Absence

1.2 Livestreaming and Recording

This Council Meeting is being livestreamed and recorded. By speaking at the Council Meeting you agree to being livestreamed and recorded. Please ensure that if and when you speak at this Council Meeting that you ensure you are respectful to others and use appropriate language at all times. Orange City Council accepts no liability for any defamatory or offensive remarks or gestures made during the course of this Council Meeting. A recording will be made for administrative purposes and will be available to Councillors.

1.3 Acknowledgement of Country

I would like to acknowledge the Traditional Custodians of the land on which we meet today, the people of the Wiradjuri Nation. I pay my respects to Elders past and present, and extend those respects to Aboriginal Peoples of Orange and surrounds, and Aboriginal people here with us today.

1.4 Declaration of pecuniary interests, significant non-pecuniary interests and less than significant non-pecuniary interests

The provisions of Chapter 14 of the Local Government Act, 1993 (the Act) regulate the way in which Councillors and designated staff of Council conduct themselves to ensure that there is no conflict between their private interests and their public role.

The Act prescribes that where a member of Council (or a Committee of Council) has a direct or indirect financial (pecuniary) interest in a matter to be considered at a meeting of the Council (or Committee), that interest must be disclosed as soon as practicable after the start of the meeting and the reasons given for declaring such interest.

As members are aware, the provisions of the Local Government Act restrict any member who has declared a pecuniary interest in any matter from participating in the discussion or voting on that matter, and requires that member to vacate the Chamber.

Council's Code of Conduct provides that if members have a non-pecuniary conflict of interest, the nature of the conflict must be disclosed. The Code of Conduct also provides for a number of ways in which a member may manage non pecuniary conflicts of interest.

RECOMMENDATION

It is recommended that Councillors now disclose any conflicts of interest in matters under consideration by the Council at this meeting.

COUNCIL MEETING ADJOURNS FOR THE CONDUCT OF THE OPEN FORUM**COUNCIL MEETING RESUMES****2 MAYORAL MINUTES**

Nil

3 CONFIRMATION OF MINUTES OF PREVIOUS MEETING**RECOMMENDATION**

That the Minutes of the Ordinary Meeting of Orange City Council held on 16 September 2025 (copies of which were circulated to all members) be and are hereby confirmed as a true and accurate records of the proceedings of the Council meeting held on 16 September 2025.

RECOMMENDATION

That the Minutes of the Extraordinary Meeting of Orange City Council held on 29 September 2025 (copies of which were circulated to all members) be and are hereby confirmed as a true and accurate records of the proceedings of the Council meeting held on 29 September 2025.

ATTACHMENTS

- 1 Minutes of the Ordinary Meeting of Orange City Council held on 16 September 2025
- 2 Minutes of the Extraordinary Meeting of Orange City Council held on 29 September 2025



MINUTES OF THE ORDINARY MEETING OF COUNCIL
HELD IN COUNCIL CHAMBER, CIVIC CENTRE, BYNG STREET, ORANGE
ON 16 SEPTEMBER 2025
COMMENCING AT 6:30 PM

1 INTRODUCTION

ATTENDANCE

Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor)(*AudioVisual Link*), Cr K Duffy (6:43pm), Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Chief Executive Officer, Director Corporate & Commercial Services, Acting Director Development Services (Johnston), Director Community, Recreation & Cultural Services, Director Technical Services, Manager Corporate Governance, Communications Lead, Manager Community Services, Community Development Coordinator

1.1 APOLOGIES

RESOLVED - 25/475	Cr S Peterson/Cr G Judge
That the apologies be accepted from Cr Duffy (<i>lateness</i>) for the Council Meeting of Orange City Council on 16 September 2025.	
For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton	
Against: Nil	
Absent: Cr K Duffy	

RESOLVED - 25/476	Cr S Peterson/Cr G Judge
That Cr Greenhalgh be permitted to attend the Council Meeting of Orange City Council on 16 September 2025 via Audio Visual Link.	
For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton	
Against: Nil	
Absent: Cr K Duffy	

1.2 LIVESTREAMING AND RECORDING

The Mayor advised that the meeting was being livestreamed and recorded.

1.3 ACKNOWLEDGEMENT OF COUNTRY

Cr Ruddy conducted an Acknowledgement of Country.

1.4 DECLARATION OF PECUNIARY INTERESTS, SIGNIFICANT NON-PECUNIARY INTERESTS AND LESS THAN SIGNIFICANT NON-PECUNIARY INTERESTS

Cr Mallard declared a Non-Significant Non-Pecuniary Interest in Item 5.3 - Development Application DA 771/2024(1) - 140 Cadia Road, Springside as he is a member and shareholder of Central West Renewable Energy and also a member of Environmentally Concerned Citizens of Orange who made a submission on the proposal.

Cr McDonnell declared a Significant Non-Pecuniary Interest in Item 5.3 - Development Application DA 771/2024(1) - 140 Cadia Road, Springside as she is a member of the Western Regional Planning Panel.

Cr Power declared a Non-Significant Non-Pecuniary Interest in Item 5.3 - Development Application DA 771/2024(1) - 140 Cadia Road, Springside as the owner has a professional relationship with his son.

Cr Peterson declared a Non-Significant Non-Pecuniary Interest in Item 5.4 - Small Donations - Requests for Donations as he has a long history as a youth member and adult leader within the scouting movement.

1.5 OPENING PRAYER

Tim Goldsmith of the Orange Evangelical Church led the Council in Prayer.

THE MAYOR DECLARED THE ORDINARY MEETING OF COUNCIL ADJOURNED FOR THE CONDUCT OF THE OPEN FORUM AT 6.36PM

Item 5.4 - Small Donations - Requests for Donations

- Grant Caffin - Scouts

Cr Duffy arrived at the meeting with the time being 6.43pm

Item 5.3 - Development Application DA 771/2024(1) - 140 Cadia Road, Springside

- Tony McPaul
- Nick King - Environmentally Concerned Citizens of Orange
- Amanda Delaney
- Mark Lindfield

Item 5.9 - The Resilience Project School Wellbeing Program

- Ben Waterman & Lillian Walsh - The Resilience Project

THE MAYOR DECLARED THE ORDINARY MEETING OF COUNCIL RESUMED AT 7.21PM

2 MAYORAL MINUTES

2.1 MAYORAL MINUTE - CNSWJO BOARD MEETING 31 JULY 2025

TRIM REFERENCE: 2025/1907

RESOLVED - 25/477**Cr T Mileto/Cr G Power**

That Council note the Mayoral Minute on the Central NSW Joint Organisation (CNSWJO) Board meeting on 31 July 2025 held in Parkes.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

2.2 MAYORAL MINUTE - COUNTRY MAYORS ASSOCIATION MEETING 8 AUGUST 2025

TRIM REFERENCE: 2025/1914

RESOLVED - 25/478**Cr T Mileto/Cr M McDonell**

That the information contained in this Mayoral Minute be acknowledged.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

3 CONFIRMATION OF MINUTES OF PREVIOUS MEETING

RESOLVED - 25/479**Cr K Duffy/Cr F Kinghorne**

That the Minutes of the Ordinary Meeting of Orange City Council held on 2 September 2025 (copies of which were circulated to all members) be and are hereby confirmed as a true and accurate record of the proceedings of the Council meeting held on 2 September 2025.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

4 NOTICES OF MOTION/NOTICES OF RESCISSION

Nil

5 GENERAL REPORTS**5.1 CONFIRMATION OF MINUTES FROM POLICY COMMITTEE MEETINGS 2 SEPTEMBER 2025**

TRIM REFERENCE: 2025/1903

RESOLVED - 25/480**Cr D Mallard/Cr M McDonell**

- 1 That the Minutes of the Finance Policy Committee at its meeting held on 2 September 2025 be and are hereby confirmed as a true and accurate record of the proceedings.
- 2 That the Minutes of the Planning & Development Policy Committee at its meeting held on 2 September 2025 be and are hereby confirmed as a true and accurate record of the proceedings.
- 3 That the Minutes of the Environmental Sustainability Policy Committee at its meeting held on 2 September 2025 be and are hereby confirmed as a true and accurate record of the proceedings.
- 4 That the Minutes of the Infrastructure Policy Committee at its meeting held on 2 September 2025 be and are hereby confirmed as a true and accurate record of the proceedings.
- 5 That the Minutes of the Services Policy Committee at its meeting held on 2 September 2025 be and are hereby confirmed as a true and accurate record of the proceedings.
- 6 That the Minutes of the Regional and Economic Development Policy Committee at its meeting held on 2 September 2025 be and are hereby confirmed as a true and accurate record of the proceedings.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

5.2 RESPONSES TO QUESTIONS TAKEN ON NOTICE

TRIM REFERENCE: 2025/1776

RESOLVED - 25/481**Cr S Peterson/Cr M McDonell**

That the information contained in the report on responses to Questions Taken on Notice be acknowledged.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

Cr McDonell left the meeting with the time being 7.26pm

5.3 DEVELOPMENT APPLICATION DA 771/2024(1) - 140 CADIA ROAD, SPRINGSIDE

TRIM REFERENCE: 2025/1845

Cr Mallard declared a Non-Significant Non-Pecuniary Interest in this item as he is a member and shareholder of Central West Renewable Energy, and also a member of Environmentally Concerned Citizens of Orange who made a submission on the proposal.

Cr Power declared a Non-Significant Non-Pecuniary Interest in this item as the owner has a professional relationship with his son.

Cr McDonell declared a Significant Non-Pecuniary Interest in this item as she is a member of the Western Regional Planning Panel, left the meeting and did not participate in discussion or voting on this item.

MOTION

Cr M Ruddy/Cr F Kinghorne

That Council resolves:

- 1 That the information contained in the report for development application DA 771/2024(1) for proposed Electricity Generating Works (solar farm) and Battery Energy Storage System (BESS) at Lot 5 DP6173 - 140 Cadia Road, Springside, be acknowledged.
- 2 That Council makes a submission supporting the application to the Western Regional Planning Panel with Council's list of concerns included.

AMENDMENT

Cr K Duffy/Cr G Judge

That Council resolves:

- 1 That the information contained in the report for development application DA 771/2024(1) for proposed Electricity Generating Works (solar farm) and Battery Energy Storage System (BESS) at Lot 5 DP6173 - 140 Cadia Road, Springside, be acknowledged.
- 2 That Council makes a non-supportive submission on the application to the Western Regional Planning Panel.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr S Peterson, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Cr F Kinghorne, Cr D Mallard, Cr G Power

Absent: Cr M McDonell

THE AMENDMENT ON BEING PUT WAS CARRIED AND BECAME THE MOTION
MOTION

Cr K Duffy/Cr G Judge

That Council resolves:

- 1 That the information contained in the report for development application DA 771/2024(1) for proposed Electricity Generating Works (solar farm) and Battery Energy Storage System (BESS) at Lot 5 DP6173 - 140 Cadia Road, Springside, be acknowledged.
- 2 That Council makes a non-supportive submission on the application to the Western Regional Planning Panel.

FORESHADOWED AMENDMENT
Cr F Kinghorne/Cr T Mileto

That Council resolves:

- 1 That the information contained in the report for development application DA 771/2024(1) for proposed Electricity Generating Works (solar farm) and Battery Energy Storage System (BESS) at Lot 5 DP6173 - 140 Cadia Road, Springside, be acknowledged.
- 2 That Council makes a submission to the Western Regional Planning Panel acknowledging that the application meets the criteria while also outlining Council's concerns.

For: Cr T Mileto (Mayor), Cr F Kinghorne, Cr D Mallard, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Whitton

Against: Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr J Stedman

Absent: Cr M McDonell

THE FORESHADOWED AMENDMENT ON BEING PUT WAS CARRIED AND BECAME THE MOTION
THE MOTION ON BEING PUT WAS CARRIED
RESOLVED - 25/482
Cr F Kinghorne/Cr T Mileto

That Council resolves:

- 1 That the information contained in the report for development application DA 771/2024(1) for proposed Electricity Generating Works (solar farm) and Battery Energy Storage System (BESS) at Lot 5 DP6173 - 140 Cadia Road, Springside, be acknowledged.

That Council makes a submission to the Western Regional Planning Panel acknowledging that the application meets the criteria while also outlining Council's concerns.

For: Cr T Mileto (Mayor), Cr F Kinghorne, Cr D Mallard, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge

Absent: Cr M McDonell

THIS RESOLUTION WAS RESCINDED AT THE EXTRAORDINARY COUNCIL MEETING OF 29 SEPTEMBER 2025.

Cr Mileto asked if there has been any discussion regarding Voluntary Planning Agreements, which provide public benefits in return for development approval.

The Acting Director Development Services advised that there has been no discussion in relation to a planning agreement as they are voluntary.

Cr Duffy noted there is usually a buffer zone on agricultural blocks asked if a Rural Fire Service assessment is required for the tree buffer zone.

The Acting Director Development Services noted that in under the DCP there are provisions for a buffer zone to protect a residential dwelling from a planned agricultural activity on neighbouring properties, but that does not apply here. He advised that there is a 5 meter landscape buffer, and a 10 meter wide Asset Protection Zone (APZ), for bushfire controls, which is a clear zone of separation from the property boundary to where the solar panels will be erected.

Cr Kinghorne noted that the Soil Classification is Class 3 in the application. She has been advised that Class 2 may be more appropriate and asked if the Class 3 classification was made based on current or historical use.

The Acting Director Development Services advised that the classification is based on the current use of the property, but it has been acknowledged that the land on that side of Orange is some of the most highly productive agricultural lands in the region. He advised that of the 40 hectares of this property,

only half will be taken up by the solar panels and the remainder will continue to be used for agricultural purposes.

Cr Kinghorne asked for clarification on the use of the term 'temporary' when referring to 35 years.
The Acting Director Development Services advised Council has conditioned development to have a finite timeline, whereafter 35 years the site will be decommissioned and restored for agricultural use.

Cr Kinghorne asked if maintenance of the landscape screening is part of the agreement.
The Acting Director Development Services confirmed that this is the case and that it was outlined within the draft conditions of approval that landscaping is to be maintained to Council's satisfaction in perpetuity.

Cr Peterson asked that the 42 submissions provided to Council regarding this application also be given to the Western Regional Planning Panel.

The Acting Director Development Services advised that they have already been provided.

Cr Peterson asked that Council contact the submitters regarding the Planning Panel Meeting.
The Acting Director Development Services advised that is a separate process undertaken by the Western Regional Planning Panel.

QUESTION TAKEN ON NOTICE**Cr T Mileto**

Cr Mileto asked how Council is proposing to rate the Electricity Generating Works (solar farm) and Battery Energy Storage System (BESS) at Lot 5 DP6173 - 140 Cadia Road, Orange.

Cr McDonnell returned to the meeting with the time being 8.19pm

5.4 SMALL DONATIONS - REQUESTS FOR DONATIONS

TRIM REFERENCE: 2025/1939

Cr Peterson declared a Non-Significant Non-Pecuniary Interest in this item as he has a long history as a youth member and adult leader within the scouting movement.

RESOLVED - 25/483**Cr J Whitton/Cr M McDonell**

That Council determine the application to donate \$2,500 to Orange Scouts Camp to contribute to transport for Orange members to attend regional camp.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

5.5 STATEMENT OF INVESTMENTS - AUGUST 2025

TRIM REFERENCE: 2025/1908

RESOLVED - 25/484**Cr G Power/Cr S Peterson**

That Council resolves to:

- 1 Note the Statement of Investments for the period August 2025.
- 2 Adopt the certification of the Responsible Accounting Officer.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

5.6 MOTION FOR LOCAL GOVERNMENT ANNUAL CONFERENCE - NOVEMBER 2025

TRIM REFERENCE: 2025/1922

RESOLVED - 25/485**Cr D Mallard/Cr M McDonell**

That Council submit the following motion to the 2025 Local Government Conference:

That Local Government NSW write to the Australian Federal Minister for Immigration to call upon the Australian Government to:

- Provide people seeking asylum with a valid visa and the opportunity to work while they await decisions on their protection application, including automating the bridging renewal process. By providing people work rights, they can contribute skills to Australia, remain independent in society and stay engaged in the immigration system.
- Expand the eligibility criteria of the Status Resolution Support Services program to ensure people's basic needs are met, including health care, accommodation, crisis support, so people in need can live safely and not in destitution and deep poverty.
- Provide a fair pathway to permanency for the approximately 7,700 individuals who were subjected to the 'Fast Track' visa assessment process.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Cr K Duffy, Cr G Judge

Absent: Nil

Cr Mileto asked about the eligibility criteria for asylum seekers in regard to housing priority, as there are currently an estimated 269 people living in Orange without stable housing.

The Director Community, Recreation & Cultural Services advised that when there are asylum seekers within our community, Council provides them with migrant support services such as aiding in housing, job seeking and community integration. He noted that the issue of how asylum seekers become a priority in accessing permanent housing is beyond Council's scope.

Cr Whitton left the meeting with the time being 8:52pm

5.7 PROGRESS REPORT - DELIVERY PROGRAM/OPERATIONAL PLAN 2024/2025 (DELIVERY PROGRAM YEAR 3) - SIX MONTHS FROM 1 JANUARY 2025 TO 30 JUNE 2025

TRIM REFERENCE: 2025/1863

RESOLVED - 25/486**Cr M Ruddy/Cr J Stedman**

That the Progress Report – Delivery Program/Operational Plan 2024/2025 (Delivery Program Year 3) – Six Months from 1 January 2025 to 30 June 2025 be noted.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton

Cr Peterson asked what the implications are of not upgrading the East Orange drainage channel from McLaughlin Street to March Street.

The Director Technical Services advised this section of the East Orange channel was developed prior to the March Street bridge crossing and is an integral of that crossing. By going ahead with the March Street bridge crossing, there are some downstream and upstream impacts, but improvements to drainage systems need addressing.

Cr Ruddy noted that the Expression of Interest for the proposed Indoor Play Facility has been marked as 'Target Met', however there is no playground.

The Director Community, Recreation & Cultural Services advised that Council was not successful in securing a provider, however all steps were taken as required, denoting it as 'met.'

QUESTION TAKEN ON NOTICE**Cr T Greenhalgh**

Cr Greenhalgh asked how many of the 300 trees mentioned in the IP&R progress report as being planted have survived and questioned whether Council is building streets wide enough to support trees.

Cr Whitton returned to the meeting with the time being 8.55pm

5.8 CHILDREN'S SERVICES BOOKS

TRIM REFERENCE: 2025/1958

RESOLVED - 25/487**Cr K Duffy/Cr G Power**

That Council note the report on Children's Services Books.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

Cr Kinghorne asked what the procedure is for a parent wanting to speak to a staff member about their child being frightened by a book.

The Director Community, Recreation & Cultural Services advised that as with any complaint made within the Early Childhood Sector, the nature of the complaint would be documented, investigated, and a response sent back to the complainant on the matter. He noted that all the education provided by Council is based on the Early Learning Framework and education on the Stolen Generation is included within that framework.

5.9 THE RESILIENCE PROJECT SCHOOL WELLBEING PROGRAM

TRIM REFERENCE: 2025/1913

MOTION
Cr G Power/Cr T Greenhalgh

That Council:

- 1 In principal support the continued partnership with The Resilience Project to deliver the School Wellbeing Program across participating schools in 2026.
- 2 Consider allocation of \$27,500 to support the program's delivery in local schools for 2026 in the Quarterly Budget.

AMENDMENT
Cr T Mileto/Cr K Duffy

That Council DEFER the decision to allocate \$27,500 to support the program's delivery in local schools for 2026 in the Quarterly Budget and write to the NSW State Government in support of the program receiving state funding before determining the allocation.

For: Cr T Mileto (Mayor), Cr K Duffy, Cr G Judge, Cr S Peterson,

Against: Cr T Greenhalgh (Deputy Mayor), Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Absent: Nil

Cr Peterson left the chamber at 9.20pm and joined the remainder of the meeting via AudioVisual Link

THE AMENDMENT ON BEING PUT WAS LOST
MOTION
Cr G Power/Cr T Greenhalgh

That Council:

- 1 In principal support the continued partnership with The Resilience Project to deliver the School Wellbeing Program across participating schools in 2026.
- 2 Consider allocation of \$27,500 to support the program's delivery in local schools for 2026 in the Quarterly Budget.

AMENDMENT
Cr D Mallard/Cr M McDonell

That Council:

- 1 In principal support the continued partnership with The Resilience Project to deliver the School Wellbeing Program across participating schools in 2026.
- 2 Consider allocation of \$27,500 to support the program's delivery in local schools for 2026 in the Quarterly Budget.
- 3 Collaborate with The Resilience Project and other neighbouring Council's to engage the Local Member in advocating for ongoing funding certainty and to lobby the State Government for sustained financial support.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

THE AMENDMENT ON BEING PUT WAS CARRIED AND BECAME THE MOTION
THE MOTION ON BEING PUT WAS CARRIED
RESOLVED - 25/488
Cr D Mallard/Cr M McDonell

That Council:

- 1 In principal support the continued partnership with The Resilience Project to deliver the School Wellbeing Program across participating schools in 2026.
- 2 Consider allocation of \$27,500 to support the program's delivery in local schools for 2026 in the Quarterly Budget.
- 3 Collaborate with The Resilience Project and other neighbouring Council's to engage the Local Member in advocating for ongoing funding certainty and to lobby the State Government for sustained financial support.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

Cr Judge asked why so many of the participating schools in 2024 and 2025 were outside the LGA, when some Schools within Orange were not included in the program during those years.

The Director Community, Recreation & Cultural Services advised that the grant criteria varied. Originally the program was fully subsidised by the grant with no cost to the Schools, and was changed to \$19 per student, which lead to some Schools being unable to participate.

Cr Judge asked if Blayney or Cabonne Councils are contributing to this as several of the Schools fall within their area.

The Director Community, Recreation & Cultural Services noted that those Councils had yet to be approached by The Resilience Project.

RESOLVED - 25/489
Cr G Power/Cr M McDonell

That the Council meeting continue until 10.00pm, noting the time nearing 9.30pm and in accordance with the Code of Meeting Practice defining this to be the limit on Council Meetings.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

5.10 GRIEVING MOTHER STATUE UPDATE

TRIM REFERENCE: 2025/1773

RESOLVED - 25/490
Cr M McDonell/Cr K Duffy

That Council acknowledge the correspondence from the Country Women's Association.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

5.11 REGISTER OF DELEGATIONS - SPECIFIC APPOINTMENTS UPDATE

TRIM REFERENCE: 2025/1768

RESOLVED - 25/491**Cr G Power/Cr F Kinghorne**

That Council appoint the specific positions outlined in the report and that the Register of Delegations be updated accordingly.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

5.12 STRATEGIC POLICY REVIEW - POST EXHIBITION

TRIM REFERENCE: 2025/1900

RESOLVED - 25/492**Cr G Power/Cr F Kinghorne**

That Council adopts Strategic Policy - ST42 - Concealed Water Leaks, noting update to cl4.10 to remove "inform tenant" and change to "notify agent or property owner".

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

5.13 STRATEGIC POLICY REVIEWS - EXHIBITION

TRIM REFERENCE: 2025/1752

RESOLVED - 25/493**Cr D Mallard/Cr F Kinghorne**

That Council resolves to place the following Strategic Policies on public exhibition for a period of at least 28 days:

- ST44 – Use of the Council Logo
- ST51 – Central West Libraries
- ST52 – Itinerant Trading
- ST53 – Whiteway Lighting
- ST54 – Climate Change
- ST55 – Ageing and Disability Services
- ST56 – Disability Support – Service Provision

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

Cr Duffy asked why the upcoming Rodeo at Wade park was not brought before Council to determine. *The Director Community, Recreation & Cultural Services advised that Councils Events Team consulted with groundskeepers on assessing the risk of holding this event and that the organisers are responsible for any damages to the field.*

6 CLOSED MEETING

In accordance with the Local Government Act 1993, and the Local Government (General) Regulation 2021, in the opinion of the Chief Executive Officer, the following business is of a kind as referred to in Section 10A(2) of the Act, and should be dealt with in a Confidential Session of the Council meeting closed to the press and public.

In response to a question from the Mayor, the Chief Executive Officer advised that no written submissions had been received relating to any item listed for consideration by the Closed Meeting of Council.

The Mayor extended an invitation to any member of the public present at the meeting to make a presentation to the Council as to whether the meeting should be closed for a particular item.

RESOLVED - 25/494**Cr K Duffy/Cr G Power**

That Council adjourn into a Closed Meeting and members of the press and public be excluded from the Closed Meeting, and access to the correspondence and reports relating to the items considered during the course of the Closed Meeting be withheld unless declassified by separate resolution. This action is taken in accordance with Section 10A(2) of the Local Government Act, 1993 as the items listed come within the following provisions:

6.1 National Local Roads, Transport and Infrastructure Congress - 11-12 November 2025 - Call For Councillor(s) Attendance

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (f) matters affecting the security of the Council, Councillors, Council staff or Council property.

6.2 Submission Redaction Report 16 September 2025

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (e) information that would, if disclosed, prejudice the maintenance of law.

For: Cr T Mileto (Mayor), Cr K Duffy, Cr T Greenhalgh, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

The Mayor declared the Ordinary Meeting of Council adjourned for the conduct of the Closed Meeting at 9.45pm.

The Mayor declared the Ordinary Meeting of Council resumed at 9.56pm.

7 RESOLUTIONS FROM CLOSED MEETING

The Chief Executive Officer read out the following resolutions made in the Closed Meeting of Council.

6.1 NATIONAL LOCAL ROADS, TRANSPORT AND INFRASTRUCTURE CONGRESS - 11-12 NOVEMBER 2025 - CALL FOR COUNCILLOR(S) ATTENDANCE

TRIM REFERENCE: 2025/1910

RESOLVED - 25/495**Cr M Ruddy/Cr F Kinghorne**

- 1 That Council determine that one Councillor attends the 2025 National local Roads, Transport and Infrastructure Congress 11 – 12 November 2025 in Bendigo, Victoria.
- 2 That the Councillor resolved to attend, submit a case to and obtain approval of the Chief Executive Officer.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

6.2 SUBMISSION REDACTION REPORT 16 SEPTEMBER 2025

TRIM REFERENCE: 2025/1777

RESOLVED - 25/496**Cr F Kinghorne/Cr M McDonell**

That the information in the Submission Redaction report be acknowledged.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Nil

Absent: Nil

THE MEETING CLOSED AT 9.57PM.

This is Page Number 14 and the Final Page of the Minutes of the Ordinary Meeting of Orange City Council held on 16 September 2025.



MINUTES OF THE EXTRAORDINARY COUNCIL MEETING
HELD IN COUNCIL CHAMBER, CIVIC CENTRE, BYNG STREET, ORANGE
ON 29 SEPTEMBER 2025
COMMENCING AT 12:01 PM

1 INTRODUCTION

ATTENDANCE

Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor) (*AudioVisual Link*), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell (*AudioVisual Link*), Cr S Peterson(*AudioVisual Link*), Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton (*AudioVisual Link*)

Chief Executive Officer, Director Corporate & Commercial Services, Director Development Services, Director Community, Recreation & Cultural Services, Manager Corporate Governance, Manager Development Assessments

1.1 APOLOGIES

Nil.

RESOLVED - 25/497

Cr M Ruddy/Cr J Stedman

That Cr Greenhalgh, Cr McDonell, Cr Peterson and Cr Whitton be permitted to attend the Council Meeting of Orange City Council on 29 September 2025 via Audio Visual Link.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton

Cr Whitton joined the meeting with the time being 12.03pm

1.2 LIVESTREAMING AND RECORDING

The Mayor advised that the meeting was being livestreamed and recorded.

1.3 ACKNOWLEDGEMENT OF COUNTRY

The Mayor conducted an Acknowledgement of Country.

1.4 DECLARATION OF PECUNIARY INTERESTS, SIGNIFICANT NON-PECUNIARY INTERESTS AND LESS THAN SIGNIFICANT NON-PECUNIARY INTERESTS

Cr McDonell declared a Significant Non-Pecuniary Interest in Item 2.1 - Notice of Rescission - Development Application DA 771/2024(1) - 140 Cadia Road Springside as she is a member of the Western Regional Planning Panel.

Cr Mallard declared a Non-Significant Non-Pecuniary Interest in Item 2.1 - Notice of Rescission - Development Application DA 771/2024(1) - 140 Cadia Road Springside as he is a member and shareholder of Central West Renewable Energy, and also a member of Environmentally Concerned Citizens of Orange who made a submission on the proposal.

Cr Power declared a Non-Significant Non-Pecuniary Interest in Item 2.1 - Notice of Rescission - Development Application DA 771/2024(1) - 140 Cadia Road Springside as the owner has a professional relationship with his son.

THE MAYOR DECLARED THE EXTRAORDINARY MEETING OF COUNCIL ADJOURNED FOR THE CONDUCT OF THE OPEN FORUM AT 12.05PM.

Item 2.1 - Development Application DA 771/2024(1) - 140 Cadia Road, Springside

- Tony McPaul
- Linda Cruickshank
- Joanna Sangster
- Christopher Delaney
- Mark Lindfield

Cr McDonell left the meeting with the time being 12.38pm

THE MAYOR DECLARED THE EXTRAORDINARY MEETING OF COUNCIL RESUMED AT 12.38PM.

2 NOTICES OF MOTION/NOTICES OF RESCISSION

2.1 NOTICE OF RESCISSION - DEVELOPMENT APPLICATION DA 771/2024(1) FOR PROPOSED ELECTRICITY GENERATING WORKS (SOLAR FARM) AND BATTERY ENERGY STORAGE SYSTEM (BESS) AT LOT 5 DP6173 - 140 CADIA ROAD SPRINGSIDE

TRIM REFERENCE: 2025/2067

Cr McDonell declared a Significant Non-Pecuniary Interest in this item as she is a member of the Western Regional Planning Panel, left the meeting and did not participate in discussion or voting on this item.

Cr Mallard declared a Non-Significant Non-Pecuniary Interest in this item as he is a member and shareholder of Central West Renewable Energy, and also a member of Environmentally Concerned Citizens of Orange who made a submission on the proposal.

Cr Power declared a Non-Significant Non-Pecuniary Interest in this item as the owner has a professional relationship with his son.

RESOLVED - 25/498**Cr K Duffy/Cr T Greenhalgh**

That Council rescind the following resolution of Council from its meeting on 16 September 2025:

RESOLVED - 25/482**Cr F Kinghorne/Cr T Mileto**

That Council resolves:

- 1 That the information contained in the report for development application DA 771/2024(1) for proposed Electricity Generating Works (solar farm) and Battery Energy Storage System (BESS) at Lot 5 DP6173 - 140 Cadia Road, Springside, be acknowledged.*
- 2 That Council makes a submission to the Western Regional Planning Panel acknowledging that the application meets the criteria while also outlining Council's concerns.*

For: Cr T Mileto (Mayor), Cr F Kinghorne, Cr D Mallard, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman, Cr J Whitton

Against: Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge

Absent: Cr M McDonell

THE RESCISSION MOTION ON BEING PUT WAS CARRIED.**THE ORIGINAL RESOLUTION IS RESCINDED.**

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr S Peterson, Cr J Whitton

Against: Cr F Kinghorne, Cr D Mallard, Cr G Power, Cr M Ruddy

Absent: Cr M McDonell, Cr J Stedman

Cr Kinghorne asked for further information on the concerns that had been raised regarding the stream that runs through the property.

The Manager Development Assessments advised that the development is classified as Integrated Development under the Environmental Planning & Assessment Act, which requires authorisation from the NSW Office of Water. General terms of approval were issued by the NSW Office of Water, which have been acknowledged and included in the Draft Notice of Determination.

Cr Kinghorne asked if digging in the ground to install the solar panels had the potential to worsen the contamination in the area.

The Manager Development Assessments advised that this concern has been taken into consideration by the environmental team and that the proposed development will be utilising small pegs driven into the ground, which carries less risk of disturbing the soil than boring holes would.

Cr Mileto asked if any authorities visited the sites or if they were only provided documents showing a map of what was proposed.

The Manager Development Assessments advised that the individual determining bodies can choose whether or not they inspect the site in person or remotely. Council wrote to the NSW Office of Water and the Department of Primary Industries as part of the assessment of the Development Application however the Western Regional Planning Panel were the only ones to attend the site.

Cr Stedman left the meeting with the time being 1.06pm

Cr Stedman joined the meeting via AudioVisual link with the time being 1.16pm

Cr Ruddy asked if Council had been provided all the necessary information and if it is reliable, noting that the question relating to the Statement of Environmental Effects not matching what is in Council papers.

The Manager Development Assessments advised that Development Applications are comprised of many documents which are always available to Councillors, but not always included within the Council meeting papers. The Manager Development Assessments confirmed that the Statement of Environmental Effects that was included in Council papers is the most recent.

Cr Duffy noted that the Statement of Environmental Effects was not included in the information that was made available to the public.

The Manager Development Assessments advised all documents submitted with the Development Application were made public on the Planning Portal during the 28 day period of exhibition.

Cr Kinghorne asked if the application met the planning criteria.

The Manager Development Assessments stated that it did meet the criteria.

Cr Mileto asked how the development still complies while residing within 5 kilometres of the residential zone.

The Manager Development Assessments advised that the land is not anticipated to be needed for residential development within the foreseeable future due to the water catchment zone.

Cr Power noted Orange already has hundreds to thousands of solar panels on houses and asked what the difference is if there is a hail event that smashes these existing solar panels and where does the water or any contamination go in those circumstances.

The Manager Development Assessments advised that there would be no difference, however the issue raised related to the impact on the land as opposed to a roof system. If we were unfortunate to have those unforeseen weather impacts in the city we would deal with the waste through our waste management processes. There are conditions in relation to waste management throughout the construction and decommissioning plans.

Cr Stedman left the meeting with the time being 1.33pm

RESOLVED - 25/499**Cr K Duffy/Cr T Mileto**

That Council cannot support the project and formally advises the Western Region Planning Panel that Council is not satisfied that Condition 11 of the Draft Notice of Approval can achieve its intended purpose of ensuring a quality rural setting for the development which complements the surrounding environment. This is due to the low lying nature of land affecting parts of the site where landscaping is proposed to mitigate impacts on the surrounding lands and public roads and concerns regarding contamination, ambience, city growth, consultation practices and limited community support. Council encourages the Panel to consider this matter in line with its Refusal of the Mudgee Solar Farm.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr S Peterson, Cr M Ruddy, Cr J Whitton

Against: Cr D Mallard, Cr G Power

Absent: Cr M McDonnell, Cr J Stedman

Cr Kinghorne noted that they are usually required to provide planning grounds when refusing an application and asked why this is different.

The Chief Executive Officer advised Council can determine applications however this is being decided by the Western Region Planning Panel so it is not relevant on this application.

THE MEETING CLOSED AT 1:52 PM.

This is Page Number 5 and the Final Page of the Minutes of the Extraordinary Meeting of Orange City Council held on 29 September 2025.

COUNCIL MEETING ADJOURNS FOR THE CONDUCT OF THE POLICY COMMITTEES

Planning & Development - Chaired by Melanie McDonell

Environmental Sustainability - Chaired by Cr David Mallard (no items)

Finance - Chaired by Cr Steven Peterson

Infrastructure - Chaired by Cr Jeff Whitton

Recreation & Culture - Chaired by Cr Tammy Greenhalgh (no items)

Services - Chaired by Cr Marea Ruddy

Regional & Economic Development - Chaired by Cr Tony Mileto (no items)

COUNCIL MEETING RESUMES

4 NOTICES OF MOTION/NOTICES OF RESCISSION

4.1 Notice of Motion - Councillor Attendance at External Events

RECORD NUMBER: 2025/1969

I, **CR JAMIE STEDMAN** wish to move the following Notice of Motion at the Council Meeting of 7 October 2025:

MOTION

That Council resolves:

- 1 That no more than half of sitting Councillors attend any given external event, conference or forum on behalf of Council, where a ticket has been paid for by Council or through donation to Council.**
- 2 To ensure that Councillors who have not yet attended a ticketed event during the current calendar year are given priority in allocation, so that opportunities are distributed equitably and attendance is not concentrated amongst a smaller group.**
- 3 That any Councillor who fails to provide a Post Attendance report within four ordinary meetings will not be eligible to attend another external event within the same calendar year.**
- 4 That the Chief Executive Officer causes Strategic Policy ST03 – Councillor Payment of Expenses and Provision of Facilities to be updated in accordance with the resolution.**

BACKGROUND

The attendance cap will promote cost efficiency and ensure Council maintains a balanced presence at external events without unnecessary duplication.

This policy will ensure fair access to professional development and representation opportunities across all Councillors.

Setting clear expectations ensures that Council's external representation delivers measurable value back to the organisation and ratepayers.

Signed Cr Jamie Stedman

STAFF COMMENT

Staff will need to report to Council on the attendance of Councillors at ticketed events over the year which does create an additional task for staff, however this data is readily available.

FINANCIAL/RESOURCING IMPLICATIONS

Nil.

POLICY AND GOVERNANCE IMPLICATIONS

Should the motion be resolved, an update will be required to be made to Strategic Policy ST03 - Councillor Payment of Expenses and Provisions of Facilities policy to align with the resolution. For transparency, an updated policy can be returned to Council for further adoption should any updates be resolved.

5 GENERAL REPORTS

5.1 ALGA National Congress Conference Report - Cr Duffy

RECORD NUMBER: 2025/2036

AUTHOR: Catherine Davis, Executive Support Manager

EXECUTIVE SUMMARY

Over 24-27 June 2025, the Mayor, Deputy Mayor, Crs Ruddy, Duffy, McDonell and Whitton attended the 2025 ALGA National Congress in Canberra ACT. This conference is the National Local Government forum and brings together councillors, staff, agencies and industry leaders to explore common ground. Cr Duffy's report is attached for the information of Council. All other Councillors provided a report which was included in the 2 September 2025 meeting.

LINK TO DELIVERY/OPERATIONAL PLAN

The recommendation in this report relates to the Delivery/Operational Plan strategy "14.1 Work in partnership with other councils, regional organisations and State and Federal Governments".

FINANCIAL IMPLICATIONS

Councillors attend within a yearly budget allocation.

POLICY AND GOVERNANCE IMPLICATIONS

This report is in line with Council Policy on Conference attendance, noting that the attached Councillor Report was provided on 15 September 2025.

RECOMMENDATION

That the report from the Manager Executive Support on the ALGA National Congress be noted.

FURTHER CONSIDERATIONS

The recommendation of this report has been assessed against Council's key risk categories and the following comments are provided:

Service/Project Delivery	Insights from the conference may influence future service planning or project priorities.
Financial	Conference-related costs must demonstrate value through actionable outcomes or strategic alignment.
Reputation/Political	Public or political perception may be influenced by the nature of the conference or the Councillor's commentary.
Environment	he report may include environmental learnings or commitments that require follow-up or integration.
Compliance	Noting the report supports transparency and accountability in Councillor activities and governance processes.
People & WHS	Learnings may relate to workforce wellbeing, safety practices, or organisational culture improvements.
Information Technology/Cyber Security	The report may highlight emerging digital risks or innovations relevant to Council operations.

5.1 ALGA National Congress Conference Report - Cr Duffy**SUPPORTING INFORMATION*****As noted in the report to Council at its Meeting on 2 September 2025:***

The Mayor, Deputy Mayor, Crs Ruddy, Duffy, McDonell and Whitton attended the 2025 ALGA National Congress in Canberra ACT. This conference is the Local Government forum in the local government sector and brings together councillors, staff, agencies and industry leaders to explore common themes and goals.

The 2025 National General Assembly (NGA) of Local Government, hosted by the Australian Local Government Association (ALGA), took place from 24 to 27 June at the National Convention Centre in Canberra. This annual event remains the largest gathering of local government leaders in Australia, drawing over 1,000 delegates including mayors, councillors, shire presidents, and senior council staff from across the country.

The theme for this year's NGA was "National Priorities Need Local Solutions", emphasizing the critical role local governments play in addressing national challenges through community-driven initiatives. The theme resonated strongly throughout the sessions, highlighting how Councils are uniquely positioned to deliver tailored solutions that reflect the needs and aspirations of their communities.

The congress featured a dynamic program of keynote speeches, panel discussions, and workshops, with contributions from federal ministers, policy experts, and thought leaders. Topics ranged from climate resilience and housing affordability to digital transformation, infrastructure funding, and First Nations partnerships. A particular focus was placed on collaborative governance, with calls for stronger partnerships between local, state, and federal governments to ensure sustainable and inclusive development.

One of the standout sessions was the Regional Cooperation and Development Forum, which explored strategies for enhancing regional connectivity, economic diversification, and service delivery in rural and remote areas. Delegates shared success stories and challenges, reinforcing the importance of regional voices in shaping national policy.

The NGA also served as a platform for policy advocacy, with councils submitting and debating resolutions aimed at influencing federal legislation and funding priorities. These resolutions covered a wide array of issues, including disaster preparedness, mental health services, transport infrastructure, and water security. The outcomes of these debates will be forwarded to relevant federal ministers for consideration, continuing ALGA's tradition of grassroots policy influence.

Networking was a key feature of the event, with structured and informal opportunities for delegates to connect, collaborate, and share insights. The exhibition hall showcased innovative products and services tailored to local government needs, from smart city technologies to sustainable construction solutions.

In addition to the formal program, the NGA celebrated the achievements of local councils through awards and recognitions, highlighting excellence in community engagement, environmental stewardship, and economic development.

The 2025 NGA reaffirmed the vital role of local government in Australia's democratic and service delivery landscape. It underscored the need for adequate funding, policy support, and recognition of councils as frontline responders to both local and national challenges. Delegates left the congress energized and equipped with new ideas, partnerships, and strategies to take back to their communities.

5.1 ALGA National Congress Conference Report - Cr Duffy

As the NGA concluded, ALGA reiterated its commitment to championing the interests of local government and fostering a collaborative approach to national progress—one that begins at the community level.

Councillor Takeaways**Cr Duffy**

Cr Duffy was advised by the previous Chief Executive Officer to provide input to the Manager Corporate Governance 21 August 2025. No input was received. The attached Conference report was received on 15 September 2025.

ATTACHMENTS

- 1 Cr Duffy - National General Assembly - Attendance Report (redacted), D25/108831 [↓](#)

1

National General Assembly Canberra
24TH to the 27TH June 2025



Mayor Matt Burnett, President of the Australian Local Government Association welcomed us the 2025 National General Assembly of Local Government (NGA).

The theme of this year's conference was National Priorities Need Local Solutions.

Federal Minister for local Government, The Hon Kristy McBain MP, Member for Eden-Monaro, Minister for Regional Development, Local Government and Territories and Minister for Emergency Management Addressed the assembly after the Opening Ceremony,

The Minister advised there were 31 Projects in the Black Spot Funding which was up to 150 million dollars

Also state funding for Roads increased by 200 million dollars.

2



A number of Information Sessions were available for Councillors to Attend, I attended Safer Roads Presentation,

Safer Roads | Sponsored by Hyundai & Austroads

Panelists:

Hyundai, Austroads

Safe System Solutions

National Transport Research Organization

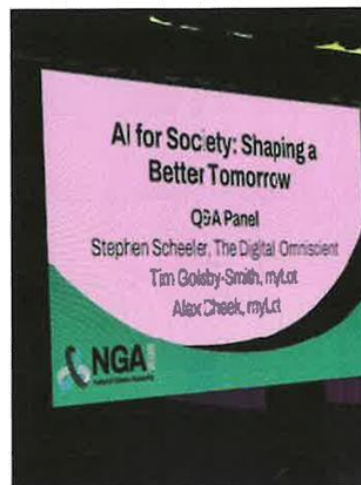
Australasian College of Road Safety

Department of Infrastructure, Transport,

Regional Development, Communications,

Our Council staff already liaise with the above organizations keeping up to date with best practices.

3



Guest Speaker Stephen Scheeler is Australia's most authoritative voice on A.I., technology, disruption and leadership.

He gave an outstanding presentation, Summary Below:

Summary of AI & Brain Tech: The Future.

Overview

AI and brain technology are revolutionizing mental health and neuroscience.

Connectomics and AI-driven brain mapping enable personalized treatments for mental illness.

Transcranial Magnetic Stimulation (TMS), when precisely targeted with AI, shows significant improvements in treating depression and other conditions.

AI agents and multimodal AI are transforming industries, but still face challenges in long-horizon tasks and moral reasoning.

Curiosity and adaptability are highlighted as essential skills for thriving in the AI era.

The company has treated over 15,000 people and raised \$67 million in funding, winning major awards and expanding globally.

AI, Connectomics, and Brain-Machine Interfaces

Elon Musk is CEO of five companies, including Neuralink.

Neuralink develops brain-computer interface (BCI) technology to help paralyzed individuals control devices.

Connectomics uses AI and big data to map the brain's eight major networks, including higher cognitive functions.

Current technology can map and analyze these networks at scale, previously unknown to medicine.

Mental illness affects 20% of people annually; understanding the connectome is key to addressing it.

Mental Illness, Connectome Mapping, and Personalized Treatment.

AI identifies specific brain circuits linked to suicidal ideation and depression.

Existing technologies can stimulate or regulate these circuits to reduce harmful thoughts.

Transcranial Magnetic Stimulation (TMS) is FDA-cleared for OCD, treatment-resistant depression, and smoking cessation.

Traditional TMS targeting uses a ruler, which is imprecise; new methods use computer-guided neural navigation for precise targeting.

Improved targeting significantly increases treatment efficacy and expands TMS applications.

Clinical Trials, Success Stories, and Technology Impact.

AI enables precision personalized brain medicine for mental health.

Neuro-navigated TMS therapy targets specific brain regions using MRI data.

FDA-approved TMS targets for depression normalize overactive or underactive brain areas.

Patient reported significant reduction in suicidal and negative thoughts post-TMS.

Limbic system and language network function normalized, improving emotional response and focus.

5

Company Achievements, Funding, and Global Expansion.

Raised \$67M USD from investors, including Australian entrepreneurs.

Won 2022 SXSW AI Innovation Award, beating 400 entrants (including OpenAI, Google).

Technology used in U.S. hospitals (e.g., Johns Hopkins); over 15,000 people diagnosed/treated.

Case study: Technology enabled surgeon to avoid damaging patient's speech network during brain surgery, preserving her career.

Company mission: Improve lives of billions through AI; claims to be ahead of Neuralink in clinical impact.

The Future: Adaptation, Curiosity, and Multimodal AI

Current environment requires adaptation to new technology.

Curiosity identified as essential for success and learning.

Multimodal AI now available, processing multiple input types (audio, visual, text).

Multimodal AI aligns better with human interaction patterns, enhancing usability and scalability.

Agentic AI, Human-AI Collaboration, and Limitations Multimodal AI enables new interaction methods and is rapidly evolving.

Assistive search uses AI to query both internet and private datasets, becoming standard practice.

Agentic AI refers to autonomous, multi-modal agents capable of reasoning, decision-making, and communication.

Cornell research (USA) found agentic agents excel at clear, well-defined tasks (e.g., coding, data

retrieval) but struggle with long-horizon and social tasks.

LLMs show misalignment with human moral reasoning; e.g., only a minority of models matched the 72% human consensus in a moral test, highlighting the need for human oversight.

6

Practical AI Applications, Organizational Change, and Lifelong Learning.

AI functions as a versatile tool, adaptable to various organizational needs.

Google lists 321 real-world AI use cases on its website.

AI accelerates decision-making by quickly identifying key information, as demonstrated in neurosurgery sales targeting UCLA Health.

AI tools can automate research, rank prospects, and draft tailored communications, significantly reducing manual effort.

Continuous learning and curiosity, such as subscribing to newsletters like The Rundown and taking free courses, are essential for leveraging AI effectively.



7

The National General Assembly is a great place to network and continue networking.

Caught up with some long time Councillor friends and managed to add some new ones.

Met the New Mayor of the Alice NT, Cllr Matt Patterson, the Mayor of West Arnhem NT ,
Cllr James Wood and of Darwin City Council, Councillor Peter Pangquee.

The Hills Shire Councillors, Councillor Tina Cartwright, Councillor Jane Grevtseva.

A new Local, Councillor Sarah Sweeney, Forbes Shire Council.



Also had discussions with fellow MERC Councillor members.



Cllr Kevin Duffy

5.2 Australian Local Government Women's Association NSW Conference - Post Conference Report

RECORD NUMBER: 2025/1896

AUTHOR: Catherine Davis, Executive Support Manager

EXECUTIVE SUMMARY

Over 4-6 September 2025, Councillors McDonell and Ruddy attended the 2025 Australian Local Government Women's Association NSW Conference in Griffith NSW. This Conference is designed to inspire and unite women in Local Government.

LINK TO DELIVERY/OPERATIONAL PLAN

The recommendation in this report relates to the Delivery/Operational Plan strategy "14.1 Work in partnership with other councils, regional organisations and State and Federal Governments".

FINANCIAL IMPLICATIONS

Councillors attend within a yearly budget allocation.

POLICY AND GOVERNANCE IMPLICATIONS

This report is in line with Council Policy on conference attendance.

RECOMMENDATION

That the report by the Executive Support Manager on the Australian Local Government Women's Association NSW Conference be noted.

FURTHER CONSIDERATIONS

The recommendation of this report has been assessed against Council's key risk categories and the following comments are provided:

Service/Project Delivery	Nil
Financial	Nil
Reputation/Political	Nil
Environment	Nil
Compliance	Nil
People & WHS	Nil
Information Technology/Cyber Security	Nil

SUPPORTING INFORMATION

The theme of this year's Conference is *Taste the Inspiration* which reflects the potential for motivation and empowerment, encouraging Councillors to embrace fresh ideas and innovative approaches to leadership. In today's evolving landscape, inspiration is vital for personal and professional growth. This Conference aimed to provide new and returning Councillors with the opportunity to reset, gain fresh perspectives and develop practical skills.

Delegates heard from expert speakers, including leadership specialist Alicia McKay, who was the MC for the event and provided valuable insights on navigating change and leading with

5.2 Australian Local Government Women's Association NSW Conference - Post Conference Report

confidence. A key feature of the program was a hands-on, new to ALGWA, workshop from Local Government expert Emma Broomfield. In addition, this conference included essential panel discussions and as a highlight, delegates took a study tour to one of Griffith's renowned wineries, offering a great setting for relationship-building and knowledge-sharing.

Councillor Takeaways

CR MELANIE MCDONELL

Program Highlights and Notable Learnings Relevant to Council Strategies and Operations

Day 1: Welcome reception at Griffith Regional Theatre

An amazing performance by Puka Pukan Dance group. The Pukapukan community, from the Cook Islands, have been part of the Griffith region for more than 25 years. It was a perfect introduction to the multicultural vibrancy of the Griffith community.

Mayoral welcome from Councillor Doug Curran, Griffith City Mayor, was followed by an inspiring speech from Emma Norbiato, an award-winning, expert winemaker at Calabria Wines.

Day 2 – The first full day of Conference, MC'd by Alicia McKay, we heard from Minister Jodie Harrison, Councillor Penny Pedersen (ALGWA NSW President), and Councillor Phyllis Miller (Mayor Forbes Shire Council/LGNSW President).

We heard from a panel of women leaders discussing water challenges, including the Murray Darling Basin. The panel consisted of Nella Smith (local Naturalist and Environmental Leader), Councillor Shari Blumer (Griffith City Councillor/Murray Darling Association), Helen Dalton (Member for Murray), and The Hon Sussan Ley MP (Leader of the Opposition/Member for Farrer). This was an interesting discussion, although it was also a lesson for many of us listening on how to respond respectfully, or not.

Our second Panel discussion was around Housing. Mayor Doug Curran was joined by Minister Rose Jackson, and Serena Hardwick (Regional Director - Business NSW). This was a great localised discussion on strategies and case studies in and around the region. It was great to hear the panellists also discuss the role of diverse housing types including tiny houses and modular homes.

Our afternoon featured a trip to de Bortoli Wines, where we heard from Melissa De Bortoli and had time to explore the winery's amazing gardens.

Day 3 – the second full-, and final-, day of conference. Emma Broomfield (Locale Learning) conducted a great session on Councillor Wellbeing. Emma was followed by the absolutely amazing Shirine Nehme, an inspiring local young woman who has presented a TEDx talk, is a member of the Griffith Youth Advisory Group, and was awarded the 2025 Australia Day Award for Young Citizen of the Year.

The ALGWA Board elections were conducted, and I was honoured to be re-elected onto the Executive for another term.

Our Gala Dinner was held at La Scala, and was a fantastic wrap-up of a busy few days. New connections were made with women Councillors and Council staff from across the State.

Griffith turned on some spectacular weather for our conference, and the local hospitality was really high quality. The ALGWA Conference was an amazing opportunity to meet other women in

5.2 Australian Local Government Women's Association NSW Conference - Post Conference Report

local government, reconnect with 'old' connections, hear new ideas, and develop my skills as a Councillor and leader. Griffith City Council and their community are certainly punching well above their weight, and I look forward to seeing how I can transform what I've learned to benefit our community. I thank Orange City Council for the opportunity to attend this year.

CR MAREA RUDDY

Program Highlights

The program featured a strong mix of speakers and sessions that provided both inspiration and practical insights for councillors. Emma Norbiato shared her career journey as one of Australia's most successful female winemakers, speaking about the challenges of working in a male-dominated industry while balancing leadership with motherhood. Her story highlighted the resilience and innovation required to succeed in regional industries. Throughout the conference, Alicia McKay was a standout as MC, blending her expertise in leadership and strategic planning with an engaging style that offered councillors practical takeaways for governance and cultural change.

Panel discussions on water and housing proved particularly valuable. The Water Challenges session highlighted not only basin-wide concerns but also broader national issues facing regional towns, reinforcing the critical importance of water security for councils like Orange. Similarly, the Housing Panel underscored the value of partnerships between government, industry, and community providers in tackling affordability and supply, lessons directly applicable to Orange's growing housing pressures. Other highlights included a dedicated councillor wellbeing session delivered by Emma Broomfield, which provided timely strategies for resilience and balance, and the Banna Murals Walk, which demonstrated how art and place activation can foster safer, more vibrant communities. The program closed with a presentation from youth leader Shirine Nehme, whose passion and advocacy emphasised the importance of supporting and elevating young voices in local decision-making.

- Strong focus on supporting women in leadership across local government through mentoring, representation, and networks.
- Key themes highly relevant to Orange: housing affordability, water security, community safety, youth engagement, and councillor wellbeing.
- Emphasis on regional collaboration and the benefits of councils sharing approaches to common challenges.
- Recognition of the importance of councillor wellbeing in sustaining effective governance and decision-making.

Notable Learnings Relevant to Council Strategies and Operations

- **Water Security:** Basin-level and national policy decisions have direct impacts on local communities. Lessons from Griffith highlight the importance of long-term planning and strong advocacy for Orange's water future.

5.2 Australian Local Government Women's Association NSW Conference - Post Conference Report

- **Housing:** Collaborative approaches between government, industry, and community providers are essential for tackling affordability and supply. The models presented could inform Orange's own housing strategies.
- **Community Safety & Place Activation:** Initiatives like Griffith's mural program show how councils can deliver safer, more inclusive spaces through activation projects.
- **Councillor Wellbeing:** Councillor resilience is increasingly recognised as a governance issue. Opportunities exist for Orange City Council to strengthen wellbeing supports for elected members.
- **Youth Engagement:** Encouraging young leaders to actively contribute to local government strategies can enhance policy outcomes and align with Orange's changing demographics.

5.3 Motion for Local Government Annual Conference - November 2025

RECORD NUMBER: 2025/2125

AUTHOR: Catherine Davis, Executive Support Manager

EXECUTIVE SUMMARY

After calling for motions from Councillors for the 2025 Local Government Annual Conference, this report provides a proposed motion to be submitted to the Conference, to be held on 23-25 November 2025.

LINK TO DELIVERY/OPERATIONAL PLAN

The recommendation in this report relates to the Delivery/Operational Plan strategy “14.1 Work in partnership with other councils, regional organisations and State and Federal Governments”.

FINANCIAL IMPLICATIONS

Nil

POLICY AND GOVERNANCE IMPLICATIONS

Nil

RECOMMENDATION

That Council submit the following motion to the 2025 Local Government Conference:

That Local Government NSW calls on the NSW Government to conduct an urgent and thorough review of the use of Apprehended Violence Orders (AVOs) in cases of domestic and family violence (DFV), including:

- ***Review the effectiveness of AVOs as a protective measure for victims of DFV, including input from victim-survivors, BOCSAR data, DFV organisations and NSW Police Domestic Violence Officers;***
- ***Expedite urgent reform of Condition 6 of AVOs with consideration to the NSW Department of Communities and Justice “Ways to Improve Order 6” Discussion Paper (https://hdp-au-prod-app-nsw-haveyoursay-files.s3.ap-southeast-2.amazonaws.com/2917/3749/6459/Order_6_Discussion_Paper.pdf)(released September 2024 with closing date for responses early March 2025);***
- ***Given that Section 38 (NSW Crimes (Domestic and Personal Violence Act)2007) is routinely not adhered to in cases of DFV, immediately amend the AVO form to include a mandatory section related to existing Section 38 requirements, including allowing space to provide justification for removal, or non-inclusion, of dependent children under the AVO;***
- ***The review to cover Provisional, Interim and Final AVOs.***

FURTHER CONSIDERATIONS

The recommendation of this report has been assessed against Council’s other key risk categories and the following comments are provided:

5.3 Motion for Local Government Annual Conference - November 2025

Service/Project Delivery	Nil
Financial	Nil
Reputation/Political	Nil
Environment	Nil
Compliance	Nil
People & WHS	Nil
Information Technology/Cyber Security	Nil

BACKGROUND

Relevance to LGNSW Policy Position:

Relates to Position Statement 15.11 “Funding, resources and initiatives to address the prevalence of domestic and family violence (DFV) in NSW, including Crimes Act recognition that coercive control and dowry abuse are forms of DFV, and funding a DFV prevention officer to work with NSW Councils”.

SUPPORTING INFORMATION

Orange has 1.5 times the NSW average of rate of domestic violence incidents. We have 1.9 times the State average for Coercive Control incidents. But Domestic and Family Violence is not unique to our LGA.

In the 12-month period to June 2025, Regional NSW saw 18,019 domestic violence related assaults, while Greater Sydney saw 20,146. This is a crisis affecting every local government area, and it’s worsening every year on average by 3%.

Apprehended Violence Orders (AVOs), or Apprehended Domestic Violence Orders (ADVOs), are often the first protective step taken by Police and/or victims, in cases of domestic and family violence.

Recent work undertaken to strengthen AVOs/ADVOs is commendable, but there remain significant loopholes used by perpetrators which threaten the ongoing safety of the victim, as well as their children.

This motion calls for the NSW Government to urgently close current loopholes in ADVOs so that our communities are safer for everyone.

5.4 Request for Extension of Option - Purchase of Land - GBOTA

RECORD NUMBER: 2025/2091

AUTHOR: Scott Maunder, Director Community, Recreation and Cultural Services

EXECUTIVE SUMMARY

This report provides information to Council to enable it to consider a request from the NSW Greyhound Breeders, Owners and Trainers Association Ltd (GBOTA) for a 12-month extension to the Call Option Deed for the purchase of land at 32 Perc Griffith Way, Orange.

The extension has been requested to allow GBOTA time to meet bushfire protection and development approval requirements.

While GBOTA has made progress on planning and assessment requirements, key conditions of the original agreement remain unmet.

LINK TO DELIVERY/OPERATIONAL PLAN

The recommendation in this report relates to the Delivery/Operational Plan strategy “2.1 Deliver sport and recreational facilities, programs & activities that are accessible and affordable to service the community into the future”.

FINANCIAL IMPLICATIONS

Nil

POLICY AND GOVERNANCE IMPLICATIONS

Nil

RECOMMENDATIONS

That Council resolves to agree to the request for an extension to the Call Option for 12 Months with a further non-refundable Call Option fee payable to Council for the same amount and on the same terms as the fee for the Original Call Option.

FURTHER CONSIDERATIONS

The recommendation of this report has been assessed against Council’s key risk categories and the following comments are provided:

Service/Project Delivery	The delivery of the Greyhound facility is not a Council Project. Risk is assessed as Nil.
Financial	Nil. No impact on Council’s Financial Position.
Reputation/Political	No matter the decision of Council there will be reputational and political risk associated with it. This is due to the opposing views of members of the community, being those supporting the proposal and those opposing it.
Environment	Nil.
Compliance	Nil. The original agreement had probity oversight from Council’s Probity Advisor to ensure compliance with NSW Government requirements.
People & WHS	Nil.
Information Technology/Cyber Security	Nil.

5.4 Request for Extension of Option - Purchase of Land - GBOTA

SUPPORTING INFORMATION

In regard to the existing Deed, Council has reached an informed view that:

1. If Council does not grant the extension and allows the Call Option to lapse on 25 October 2025, then Council retains the call option fee.
2. There are no provisions in the Deed for any extension. Council is not under any obligation to grant the extension or decline the extension. That decision is entirely a matter for Council.
3. GBOTA are seeking a further 12 months. If Council agrees to the extension, it would be consistent with common commercial practice to seek an additional payment for the call option extension.

The Call Option Deed is provided in the closed section of the Council paper for Councillor information.

HISTORY

At its meeting of 7 November 2023 Council agreed to sell Lot 500 in Deposited Plan 1254834 being the whole of the land comprised in Certificate of Title Folio 500/1254834 and known as 32 Perc Griffith Way, Orange to the New South Wales Greyhound Breeders, Owners and Trainers Association Ltd ("GBOTA").

GBOTA entered into a Call Option Deed which required GBOTA to complete certain tasks during the Option Period so that the right to exercise the Call Option was conditional upon the GBOTA providing evidence to Council of the following:

1. GBOTA obtaining a Notice of Approval from the Consent Authority for the Proposed Development of the Property; and
2. The Grantee, (GBOTA), entering into a contract with a builder for the completion of the entirety of the Proposed Development of the Property to the point of the issue a final occupation certificate under the Environmental Planning and Assessment Act 1979 for the entirety of the Proposed Development within 2 years of completion of the Contract.

This evidence was required on or before the Call Option Terminating Date.

The Call Option was entered into on 24 April 2024 and is due to Terminate 18 Months after the Call Option Commencement date being 25 October 2024.

THE PROPOSAL

The proposal originally put to Council was that GBOTA would establish a centre of excellence comprising of racing facilities, administration centre and greyhound training facilities at an estimated spend cost of \$15m excluding any cost for the land.

REPORTED ECONOMIC BENEFIT TO ORANGE AND CENTRAL WEST

GBOTA provided Council with a document highlighting the Economic Benefit to Orange and region should the facility proceed to support the proposal.

The Greyhound Racing NSW Annual Reports of 2022-23 and 2023-24 both reported that the greyhound racing industry in the Central West region was responsible for generating \$18.9 million in value-added contribution to gross state product for each of those years.

5.4 Request for Extension of Option - Purchase of Land - GBOTA

This of course is the existing reported benefit to the region. I've been unable to source information on "additional" benefit to Orange and the region.

WHAT'S HAPPENED SO FAR

Following the request for an extension to the Option, Council staff requested evidence from GBOTA on actions it had taken in the preceding 18 months to address the Call Option Conditions. Council were provided with correspondence confirming:

1. Letter from Town Planner confirming date of engagement – being January 2024.
2. Completed Detailed Survey – Dated June 2024
3. Draft Architectural Plans including initial track and club house layout – Dated August 2024.
4. Correspondence engaging Traffic Engineer – Dated November 2024
5. Construction Estimate of \$13.8M (noting progress on this aspect is limited given the DA is yet to be finalised/approved, once this occurs, it can be properly progressed and condition subsequently met) – Dated December 2024
6. Commissioning of a Bushfire Assessment Report – the draft report provided is dated 5 June 2025.
7. New Track and Clubhouse Position Diagram – Provided 15 July 2025.
8. Updated New Track and Clubhouse Position Diagram – Provided 31 July 2025
9. Evidence of Social Impact Assessment Acceptance to complete - Dated February 2025

(It should also be noted that a Sound Impact Assessment is also required for a Development Application however for this to be conducted plans need to be finalised with all details to enable a calculation to be conducted).

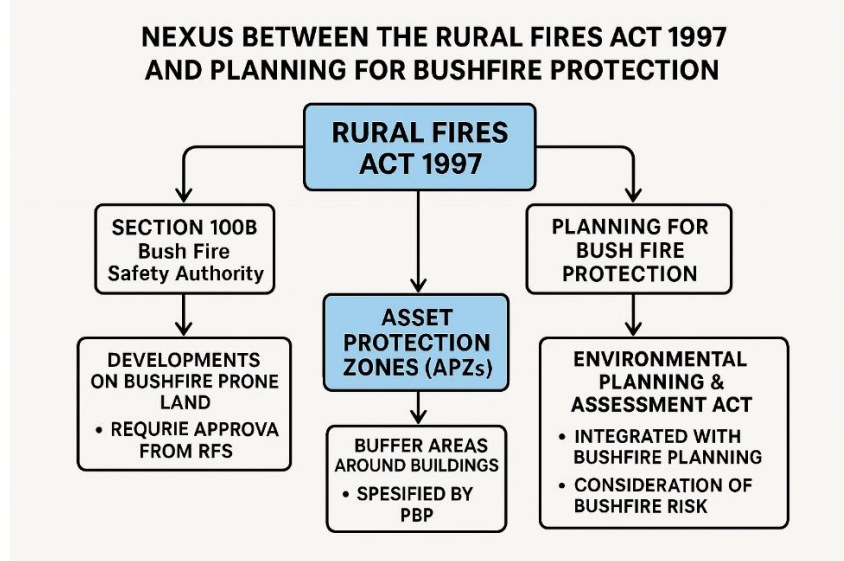
BASIS OF REQUEST FOR EXTENSION

GBOTA approached council directly on 8 July 2025 requesting advice on what would be required for a boundary adjustment. On 15 July 2025 Council's solicitor provided a response to that query.

GBOTA, through their solicitors then wrote to Council on 19 August 2025 requesting an extension of the Call Option period for an additional 12 months (copy attached to this report) primarily to enable the proponent to deal with requirements under the Rural Fires Act 1997 and Planning for Bush Fire Protection 2019 through a boundary adjustment.

An essential component that requires compliance being the establishment of an Asset Protection Zones around new construction where the construction is within Bushfire Prone Land. This requirement is depicted below:

5.4 Request for Extension of Option - Purchase of Land - GBOTA



MAPPING FOR BUSHFIRE PRONE LAND

The mapping for Bushfire Prone Land for Orange was updated by Memo on **14 November 2024** by the Deputy Commissioner Preparedness & Capability NSW Rural Fire Service and uploaded to Council's Planning web page on **21 November 2024**.

ASSET PROTECTION ZONE – TRACK LAYOUT AND CLUBHOUSE LOCATION

As mentioned earlier in this report Council were provided with Draft Architectural Plans including initial track and club house layout in August 2024.

5.4 Request for Extension of Option - Purchase of Land - GBOTA



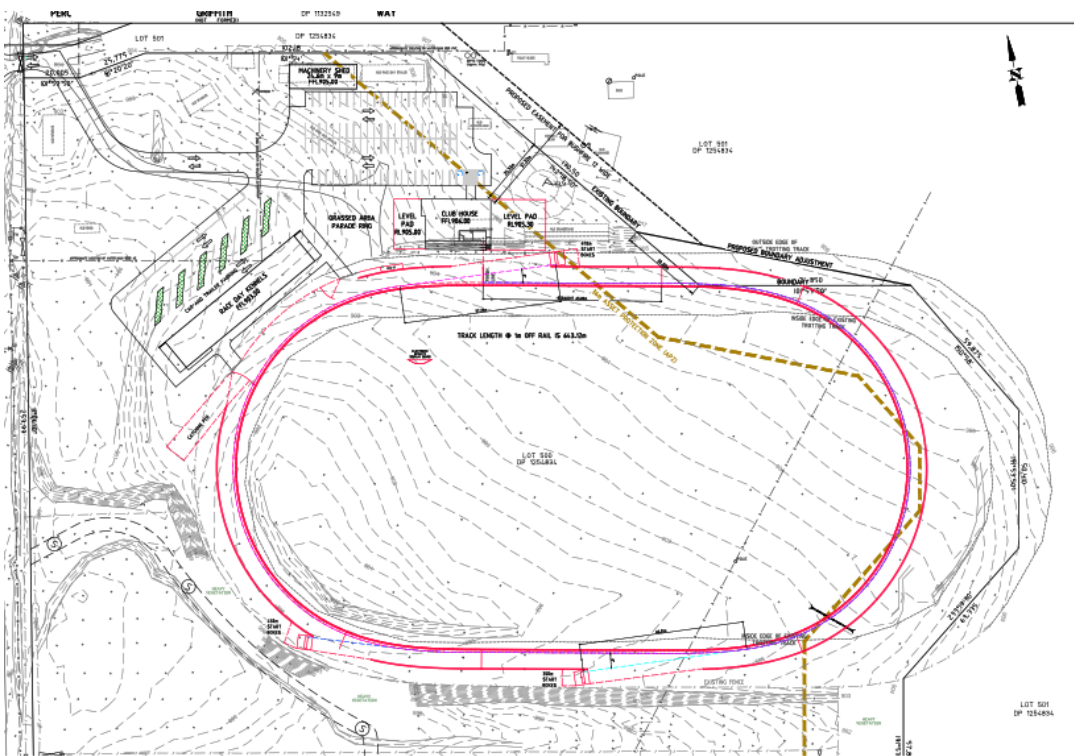
Legend

Slope profiles	Dimensions assessment	Property boundary	Buildings	Veg	SFPF APZ	Access	Hydrant Locations	Lot Boundary	Roads	Contours (2m)
Effective Slope	Separation	Subject Lot	Machinery Shed	Grassland	30m PA	Main Access 140m	Hydrant			
			Proposed Club House (SFPF)							

Map Printed from FireMaps on Thu Jun 05 09:31:10 AEST 2025

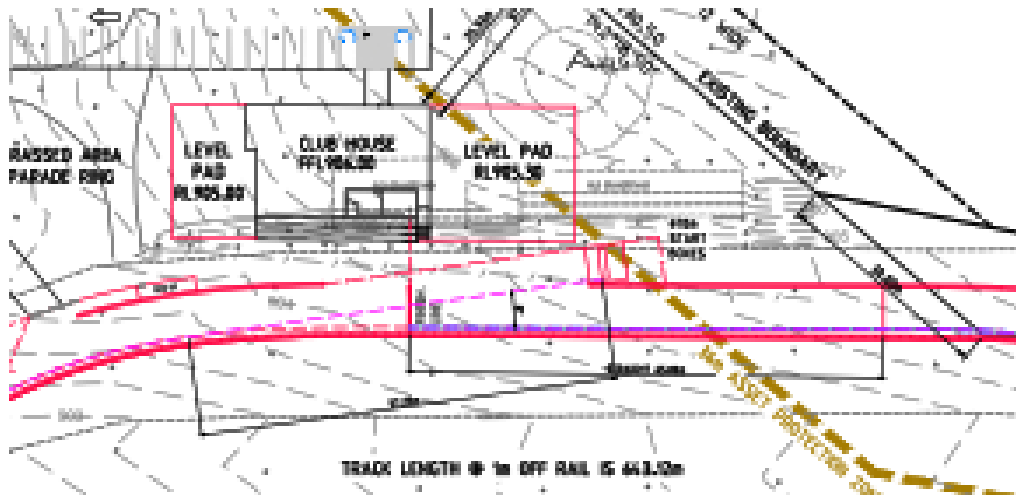
Figure 3: Bush fire hazard assessment.

On 15 July 2025 Council were provided with an amended layout with the track length extended and an amended location for the Clubhouse.

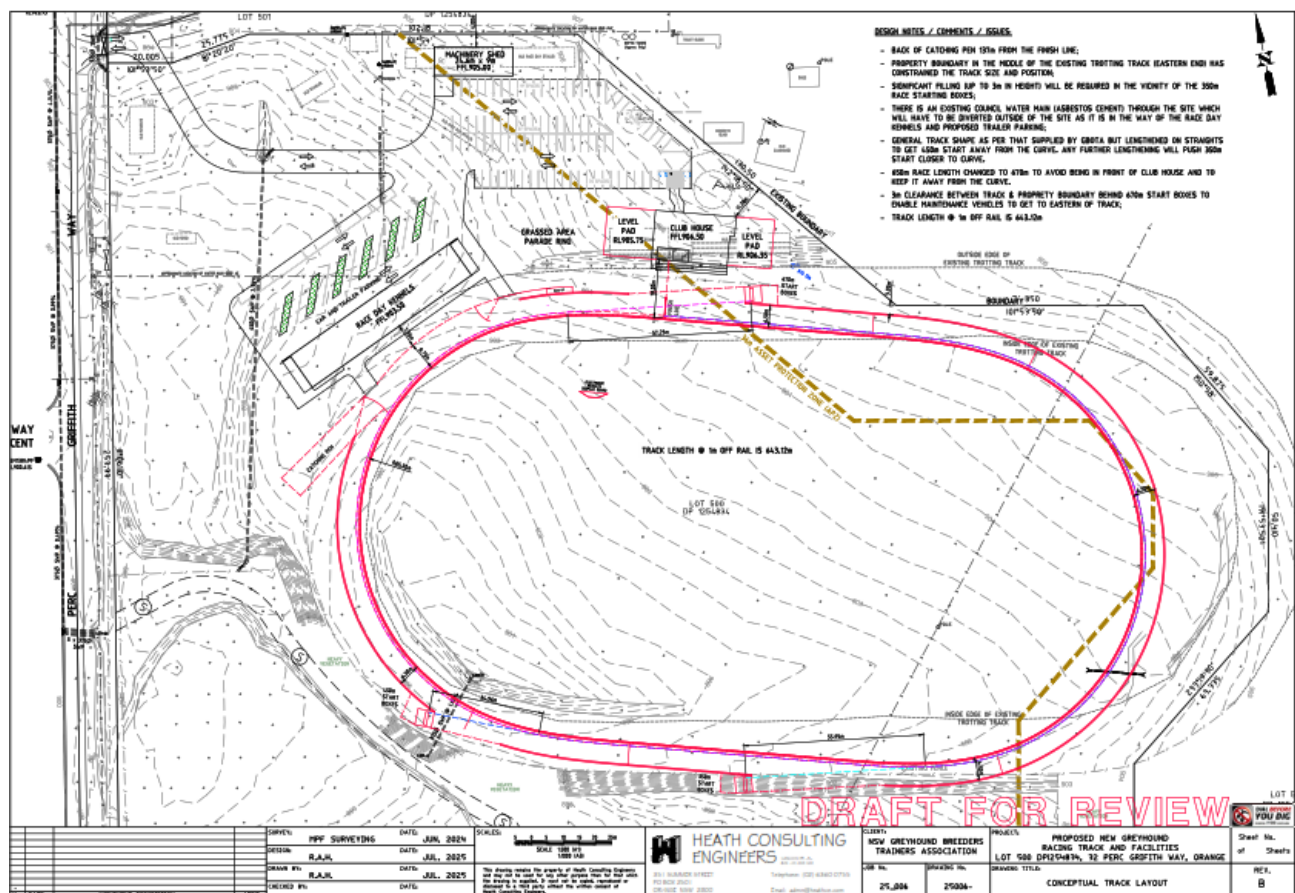


5.4 Request for Extension of Option - Purchase of Land - GBOTA

This showed the majority of the proposed clubhouse again being within the required APZ depicted by the dashed brown line with only the level pad being outside the APZ. This departure could be managed by modifying the slab.



On 31 July 2025 Council were provided with a further amended layout showing the majority of the Clubhouse being outside of the required APZ.



WILL HAVE TO BE
KIDNELS AND PRO

- GENERAL TRACK
TO GET 400m ST
START CLOSER T
- 400m RACE LONG
KEEP IT AWAY F
- 3m CLEARANCE B
CHABLE MAINTEN
- TRACK LENGTH 4

4.8 Bushfire management			
To manage reserves to minimise risk to people, facilities and fauna from bushfire	4.8.1	Implement Councils bushfire management policies and strategies across reserves	Ongoing monitoring Post fire review

Page 50

5.4 Request for Extension of Option - Purchase of Land - GBOTA**TIME REQUIRED TO COMPLY WITH REQUIREMENTS OF CALL OPTION**

The existing Call Option requires GBOTA to:

1. Obtain a Notice of Approval from the Consent Authority for the Proposed Development of the Property; and
2. Enter into a contract with a builder for the completion of the entirety of the Proposed Development of the Property to the point of the issue a final occupation certificate under the Environmental Planning and Assessment Act 1979 for the entirety of the Proposed Development within 2 years of completion of the Contract.

Should Council agree to extend the Call Option on the same terms as the original option this would require GBOTA to satisfy condition 1.

To obtain the relevant approval would necessitate the preparation and inclusion of the following documents to support the application (other information may also be required by Town Planners through the assessment process):

1. Scaled architectural plans;
2. Traffic and parking study;
3. Noise study;
4. Light intrusion study;
5. Landscape design;
6. Bushfire study and Rural Fire Service concurrence;
7. Social impact study;
8. Likely referral to Transport for NSW and concurrence given potential traffic impact on Mitchell Highway; and
9. Estimate of construction cost

The development application would be lodged with Council for original assessment, which due to scale and the involvement of Council owned land would require referral to the Western Region Planning Panel for determination.

To enable GBOTA to satisfy the requirements of condition 2 will require detailed for construction documentation which includes but is not limited to the preparation of:

1. Civil design;
2. Hydraulic Design;
3. Electrical Design;
4. Construction package for pricing;
5. Construction Contract requiring construction to be completed within 2 Years;
6. Conduct of quote process;
7. Awarding of the contract; and
8. Obtaining a Construction Certificate

It is Council's view that this remains a significant amount of work, reflecting the original 18-month timeframe, and would likely require up to 12 months to complete.

5.4 Request for Extension of Option - Purchase of Land - GBOTA

A SUMMARY OF KEY DATES AND EVENTS IS PROVIDED.

Date	Event / Action
24 April 2024	Call Option Deed entered into
January 2024	Engagement of Town Planner
June 2024	Detailed Survey completed
August 2024	Draft Architectural Plans provided
November 2024	Engagement of Traffic Engineer
December 2024	Construction Estimate of \$13.8M provided
14 November 2024	Bushfire Prone Land mapping updated by NSW RFS
21 November 2024	Updated Bushfire Prone Land mapping uploaded to Council's Planning webpage
February 2025	Social Impact Assessment Acceptance received
5 June 2025	Draft Bushfire Assessment Report completed
15 July 2025	Council corresponded with GBOTA solicitors; an amended layout was provided by GBOTA's planner
28 July 2025	Council advised GBOTA planner that Lot 501 is "managed land" under Plan of Management and would likely satisfy Bushfire requirements
31 July 2025	Further amended layout showing Clubhouse outside APZ provided
19 August 2025	GBOTA formally requested 12-month extension to Call Option
27 August 2025	Further information provided to Council

ATTACHMENTS

- 1 Letter Seeking Call Option Extension - 19 August 2025, D25/119906 [↓](#)



**PRYOR
TZANNES
& WALLIS**
SOLICITORS & NOTARIES

Our ref: 23618
Your ref: TM:13626

19 August 2025

Messenger Cole Solicitors
263 Lords Place
ORANGE NSW 2800

Attention: Tom Messenger

By email: [REDACTED]

Dear Tom,

GBOTA Purchase By Way Of Call Option From Orange City Council
Property: 32 Perc Griffith Way, Orange (Property)

We act for the New South Wales Greyhound Breeders, Owners and Trainers Association Limited (**GBOTA**) in this matter and refer to your correspondence dated 15 July 2025.

1 Bushfire Assessment

As Council is aware, the property is mapped as bushfire prone land and the proposed development cannot proceed without satisfying the bushfire protection requirements set out in the Planning for Bushfire Protection Guide dated November 2019 (**Bushfire Protection Guide**).

The bushfire assessment undertaken by GBOTA's bushfire consultant has identified that the proposed development requires an Asset Protection Zone (**APZ**) extending 36 metres from the north-eastern boundary of the property. Achieving this distance would necessitate either a:

1. 25.32 metre building setback combined with an easement over Lot 501 in Deposited Plan 1254834 (**Lot 501**); or
2. boundary adjustment with Lot 501.

Given that Lot 501 is classified as public reserve land, both options have significant legal and practical obstacles.



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Attachment 1 Letter Seeking Call Option Extension - 19 August 2025

GBOTA Purchase By Way Of Call Option From Orange City Council
Property: 32 Perc Griffith Way, Orange

2 Variation to the Plan of Management

As an alternative to the options above, the GBOTA's planning and bushfire consultants have determined that a 10-metre setback APZ could be achieved entirely within lot 500 DP 1254834 if Lot 501 is classified as "*managed vegetation*" under the Bushfire Protection Guide, in which case no easement or boundary adjustment would be required.

On 21 November 2024, Council adopted bushfire prone land mapping for the Orange Local Government Area. The identification of the subject land as bushfire prone land has significant implications for this development in relation to the provision of an APZ. In effect, the site cannot fit the 36m APZ entirely within the boundaries of the development property in relation to the club building, noting that:

1. the track geometry/layout and site arrangement also needs to comply with certain standards of greyhound racing provisions;
2. the southern and western edges of the site restricts the development layout due to the steep embankments, vegetation and low lying land; and
3. In effect, GBOTA cannot move any further away from the north-east boundary of the site if GBOTA is to recognise the site's physical constraints and the need to adopt greyhound racing requirements in regard to track design and arrangement.

To provide further clarity in relation to the above, please see **enclosed** a copy of the most recent draft site layout for Council's reference.

The PBP expressly permits an APZ to include adjoining public reserve land if that land is under a Plan of Management (**PoM**) that addresses certain requirements. Lot 501 is understood to be subject to such a PoM, however the PoM does not presently contain all the matters specified in section 3.2.6 of the Bushfire Protection Guide.

The GBOTA's consultants have advised that to satisfy the Rural Fire Service (**RFS**) and enable the development application (**DA**) to proceed, the PoM would need to be varied to incorporate:

1. the prescribed APZ requirements and their treatment details (e.g. IPA and OPA widths and fuel loads);
2. the predicted timing intervals of the required management options;

Attachment 1 Letter Seeking Call Option Extension - 19 August 2025

GBOTA Purchase By Way Of Call Option From Orange City Council
Property: 32 Perc Griffith Way, Orange

3. notification of any transition arrangements for management or ownership alterations which occur as a result of land dedication or acquisition;
4. demonstration that the relevant authority has the necessary experience, resources and funds to undertake the directions;
5. acknowledgement of responsibility from the adjoining landholder that the APZ will be managed in perpetuity; and
6. any proposed dedication of land which requires council maintenance should include a written approval from Council and a plan of management that complies with the PBP.

Our client requests that Council consider, and if deemed acceptable, implement a variation to the PoM as suggested above.

Please advise whether:

1. Council would be open to such a variation; and
2. if so, the anticipated timeframe for such a variation to be completed.

3 Request for Extension to the Call Option Terminating Date

The right to exercise the call option is subject to the satisfaction of several conditions outlined in the Call Option Deed dated 24 April 2024, on or before the Call Option Terminating Date (as defined in the Deed). One such condition is the approval of the DA.

Our client has been diligently working with its consultants to prepare the DA for lodgement, however the newly identified requirement to obtain a variation to the PoM will inevitably delay the GBOTA in lodging the DA.

At the time the Call Option Deed was executed, neither party could have reasonably anticipated this issue arising.

Given the above and considering the typical timeframes involved in the assessment and approval of a DA, our client respectfully requests that Council grant a twelve (12) month extension to the Call Option Terminating Date.

Should Council be amenable to this extension, please advise whether you would like us to prepare the necessary Deed of Variation.

Attachment 1 Letter Seeking Call Option Extension - 19 August 2025

GBOTA Purchase By Way Of Call Option From Orange City Council
Property: 32 Perc Griffith Way, Orange

4 Commitment to the project and community

The GBOTA remains fully committed to delivering a facility that will be a Centre of Excellence for Greyhound Racing in NSW. We know the local community is eager to see this project realised and the GBOTA shares in that enthusiasm.

The GBOTA has already invested significant resources to progress the DA as quickly as possible, and with Council's support, the GBOTA are confident in delivering a safe, compliant and outstanding facility for the people of Orange to enjoy.

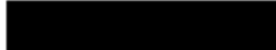
Yours faithfully
Pryor Tzannes & Wallis



Tolly Saivanidis



Contact: Daniel Friend



5.5 Waiving of headworks contribution for a free public laundry

RECORD NUMBER: 2025/1984

AUTHOR: Jason Theakstone, Manager Engineering Services

EXECUTIVE SUMMARY

The Orange Baptist Church have lodged DA 372/2025 that seeks approval to install a free public laundry for vulnerable people. This report serves to waive headworks fees associated to this.

LINK TO DELIVERY/OPERATIONAL PLAN

The recommendation in this report relates to the Delivery/Operational Plan strategy “3.2 Improve access, inclusion, equity and diversity in our community”.

FINANCIAL IMPLICATIONS

Waiving of \$17,259.66 in Section 64 contributions.

POLICY AND GOVERNANCE IMPLICATIONS

Local Government Act 1993 - S610E Council may waive or reduce fees

(1) A council may waive payment of, or reduce, a fee (whether expressed as an actual or a maximum amount) in a particular case if the Council is satisfied that the case falls within a category of hardship or any other category in respect of which the Council has determined payment should be so waived or reduced.

(2) However, a Council must not determine a category of cases under this section until it has given public notice of the proposed category in the same way as it is required to give public notice of the amount of a proposed fee under section 610F(2) or (3).

RECOMMENDATION

That Council publicly exhibit the intention to waive the Section 64 headworks contributions of \$17,259.66 associated to the development of a free public laundry at the Uniting Church on Anson Street, Orange for a period of at least 28 days.

FURTHER CONSIDERATIONS

The recommendation of this report has been assessed against Council’s key risk categories and the following comments are provided:

Service/Project Delivery	There are no service or project risks associated to this recommendation.
Financial	A loss of \$17,259.66 in Section 64 headworks contributions.
Reputation/Political	There are no negative reputational or political risks associated to this recommendation.
Environment	There are no environmental risks associated to this recommendation.
Compliance	There is no compliance risks associated to this recommendation.
People & WHS	There are no people or WHS risks associated to this recommendation.
Information Technology/Cyber Security	There are no IT risks associated to this recommendation.

5.5 Waiving of headworks contribution for a free public laundry

SUPPORTING INFORMATION

The Orange Baptist Church have lodged DA 372/2025 that seeks approval to install a free public laundry for vulnerable people. Attached to the Development Application is an application for a Section 68 approval to carry out water and sewer work.

Prior to the issuance of a Section 68 approval, applicants are required to obtain a Section 307 Certificate confirming that Section 64 water and sewer headworks contributions have been paid.

The Water directorates "Section 64 Determinations of Equivalent Tenements Guidelines 2017" show 0.45 Equivalent Tenements for water and 0.71 Equivalent Tenements for sewer payable per washing machine for a laundromat. This equates to \$8,765.78 and \$8,493.88 respectively for each of the two washing machines within the pod, or \$17,259.66 in total.

Typically, Councils or water authorities insist on payment of Section 64 headworks contributions prior to the issuance of a Section 307 Certificate which enables the release of a Section 68 Certificate.

Council's Engineering Department put a "payment within 6 months of issuance" clause on the Section 307 Certificate to enable the Church to open the free laundry prior to Council considering waiving Section 64 fees.

It is recommended to Council that the Section 64 headworks contributions of \$17,259.66 be waived in this instance considering the public benefit the free public laundry will afford to vulnerable people.

5.6 Strategic Policy Review - Post Exhibition

RECORD NUMBER: 2025/1901

AUTHOR: Janessa Constantine, Manager Corporate Governance

EXECUTIVE SUMMARY

This report presents Strategic Policies which have been placed on public exhibition for the period 20 August 2025 – 19 September 2025. No submissions were received. It is recommended that the policies be adopted.

LINK TO DELIVERY/OPERATIONAL PLAN

The recommendation in this report relates to the Delivery/Operational Plan strategy “15.1 Provide representative, responsible and accountable community governance”.

FINANCIAL IMPLICATIONS

Nil.

POLICY AND GOVERNANCE IMPLICATIONS

Council’s Strategic Policies are reviewed and amended to ensure ongoing compliance with legislation and industry best practice.

Policies of Council are of two types – Strategic Policies are determined by Council, and relate to Councillors, required by Legislation or Regulation and/or have an impact on the Orange community. The Local Government Act 1993 requires the public exhibition of Policies (if new or include significant changes) and adoption by Council. Operational Policies are determined and implemented by the Chief Executive Officer and relate to staff and the operations of the organisation.

RECOMMENDATION

That Council adopts the following Strategic Policies:

- **ST35 – Priority Weeds**
- **ST50 – Busking**

FURTHER CONSIDERATIONS

The recommendation of this report has been assessed against Council’s key risk categories and the following comments are provided:

Service/Project Delivery	Poorly defined policies may hinder effective weed management or create confusion around busking permissions.
Financial	Implementation may require additional resources or enforcement costs not currently budgeted.
Reputation/Political	Community disagreement with policy content may affect Council’s public image or political standing.
Environment	The Priority Weeds policy directly impacts environmental health and biodiversity outcomes.
Compliance	Both policies must align with relevant legislation and regulatory frameworks to avoid breaches.

5.6 Strategic Policy Review - Post Exhibition

People & WHS	Busking activities and weed control operations may pose safety risks to staff or the public if not properly managed.
Information Technology/Cyber Security	Digital systems used to manage permits or enforcement must be secure and reliable to protect data and service continuity.

SUPPORTING INFORMATION

The following policies have been drafted, reviewed and publicly exhibited for a period of at least 28 days to allow for Council and public review and submissions. No submissions were received. It is recommended that Council adopt Strategic Policy ST35 - Priority Weeds and Strategic Policy ST50 - Busking.

ST35 – Priority Weeds

Reference	Update
General	- Updated Numbering from ST106 to ST35. - Updated to reflect the Central Tablelands Local Lands Service's Regional Strategic Weed - Management Plan and Central Tablelands Regional Inspection Plan. - Updated to reflect education and advice prior to further action. - Formatting updates.

ST50 – Busking

Reference	Update
General	New Policy

ATTACHMENTS

- 1 FOR ADOPTION - Strategic Policy - ST35 - Priority Weeds, [D25/92972](#)
- 2 FOR ADOPTION - Strategic Policy - ST50 - Busking, [D25/91527](#)



Strategic Policy – ST35

Priority Weeds

FOR ADOPTION

PO Box 35, Orange
NSW 2800 Australia

135 Byng Street, Orange
NSW 2800 Australia

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F: +61 2 6393 8199

council@orange.nsw.gov.au
www.orange.nsw.gov.au



STRATEGIC POLICY – ST35

1 PURPOSE

- 1.1 The purpose of this Policy is to provide a framework for identifying, controlling and eradicating all priority weeds on Council-owned and public lands.

2 PURPOSE

- 2.1 To eradicate or control all priority weeds on Council-owned and public lands thereby setting an example to landholders.
- 2.2 To determine the degree of priority weed infestation within the Orange Local Government Area by regular inspections of all lands in line with the Central Tablelands Regional Inspection Plan and to determine a programme for the eradication or control of such priority weeds.
- 2.3 To achieve the control and/or containment of priority weeds with the closest cooperation of the landholder in the first instance, otherwise by use of the Regulatory functions identified in the NSW Biosecurity Act 2015.
- 2.4 To carry out the policy in close liaison with the Local Land Services and NSW Department of Primary Industry.
- 2.5 To maintain a list of priority weeds as set out in the Central Tablelands Local Land Service's Regional Strategic Weed Management Plan and to review such priority list every three years.
- 2.6 To initiate and maintain adequate publicity, so that all landholders are aware of their responsibilities and legal obligations to manage priority weeds on their property.
- 2.7 To raise public/community awareness of the detrimental effect priority weeds have on both our agriculture and environment.
- 2.8 To maintain a high level of staff training, in co-operation with NSW Department of Primary Industry, so that appropriate methods of control can be applied by Council to its own lands, and proper advice can be given to landholders.

3 GENERAL

- 3.1 Council will apply the following process:
- Issue a Notice of Inspection to land holder, unless following up on a compliant or report in accordance with Operational Policy OP149 – Investigation & Enforcement.
 - Council officers will inspect the property for the presence of priority weeds
 - Inspection report sent to land holder advising status of property if reasonably practical or requested
 - Council will attempt to seek compliance through formal advice and education with the landholder under a written commitment outlining the expected timeframes for works to be completed
 - If the weeds are not controlled by specified dates Council will issue a Biosecurity Direction to control the weeds under Section 123 of the NSW Biosecurity Act of 2015, Officers may elect to accept and enter a Formal Undertaking with the Landholder under Section 142 of the Biosecurity Act 2015 in lieu of a direction
 - If the weeds are not controlled by the date specified in the direction the Landholder will be asked to formally explain why the weeds have not been controlled
 - If a suitable reason is not given Council, or its agent, will enter the property and control the weeds and recover costs under Section 133 of the NSW Biosecurity Act of 2015 or Issue a Penalty Notice under section 303 if the control costs are prohibitive to Council's Risk Appetite.



STRATEGIC POLICY – ST35

4 RELATED POLICIES/ DOCUMENTS

- Local Government Act 1993
- NSW Biosecurity Act 2015
- Central Tablelands Local Land Service's Regional Strategic Weed Management Plan
- Central Tablelands Regional Inspection Plan
- Operational Policy - OP149 - Investigation and Enforcement.

All Policies can be reviewed or revoked by Council, at any time.

ST35 – Strategic Policy – Priority Weeds

Amendments:

- Updated Numbering from ST106 to ST35.
- Updated to reflect the Central Tablelands Local Lands Service's Regional Strategic Weed Management Plan and Central Tablelands Regional Inspection Plan.
- Updated to reflect education and advice prior to further action.
- Formatting updates.

Review Due: November 2028

Version 1_25

Last Revision: August 2025

Approved By:

Minute Number:

Approval Date:



Strategic Policy – ST50

Busking

FOR ADOPTION

PO Box 35, Orange
NSW 2800 Australia

135 Byng Street, Orange
NSW 2800 Australia

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F: +61 2 6393 8199

council@orange.nsw.gov.au
www.orange.nsw.gov.au



STRATEGIC POLICY – ST50

1 PURPOSE

- 1.1 To confirm Council's busking program to promote music and vibrancy through the City of Orange.
- 1.2 The Orange City Council's busking program is designed to provide a platform for local performers to showcase their talents in the main shopping areas, especially during the holiday season. This initiative aims to create a vibrant and festive atmosphere in the city, offering entertainment to shoppers and visitors.

2 APPLICABILITY

- 2.1 This policy applies to all busking in Orange City Council.
- 2.2 This policy does not apply to music events or festivals.

3 OBJECTIVES

- 3.1 To define busking areas across Orange City Council areas.
- 3.2 To define the number of buskers at one time, across Orange City Council areas.
- 3.3 To outline conditions and requirements for busking, across Orange City Council areas.

4 ROLES AND RESPONSIBILITIES

- 4.1 Council will be responsible for:
 - Maintaining the busking schedule
 - Assessing applications
 - Providing advice and/or guidance to applicants.
- 4.2 Applicants will be responsible for:
 - Submission of an application to use a busking area
 - Providing Council with a reasonable timeframe to approve applications

- The cost for the busking area and any costs associated with the busking activity
- Completing a risk assessment and implementing controls prior to commencing busking activities.

5 DEFINITIONS

- 5.1 **Busker:** A person who actively provides a performing arts act in the public domain with the intention of receiving a donation from members of the public.
- 5.2 **Public Performance:** An entertaining performing arts event that substantially involves the demonstration of an artistic skill.
- 5.3 A Public Performance may include:
 - Performing with a musical instrument or multiple instruments, conventionally or unconstructed.
 - Or a performance in the form of a song or dance routine.
 - Actively working in an artistic medium (excluding pre-built static displays and artworks or advertising or promoting a company event or charity).
- 5.4 **Busking area(s):** Established busking map as per section 10 – *Busking Activation and Location Map* of this policy, buskers must perform in identified locations as per the relevant map and limited to 5 metres square in area for busking.

6 FEES

- 6.1 Payment of the required fee must be made by the applicant at the time of booking, at least 48 hours before the busking date.
- 6.2 Fees are outlined in Council's adopted fees and charges and are subject to change each financial year.



STRATEGIC POLICY – ST50

- 6.3 Busking permits are valid for the term of the Financial Year in which they are issued.
- 6.4 Busking during the Christmas period (1 December to 31 December) is a separate application and process to usual busking.
- ### 7 CONDITIONS
- 7.1 Council operates a calendar for all locations with preference given to initiatives that fall under the direct control of Council such as:
- Council run events, activations and campaigns
 - City Celebrations
 - Council sponsored events
 - Cultural Activations – theatre, gallery, library or museum.
- 7.2 Council may refuse any application for busking that fall outside the intent of this policy.
- 7.3 Council may allow busking for commercial purposes when they are for community events or outcomes.
- 7.4 Busking permit holders are required to have the locations and times approved by Council for a maximum 3-month period.
- 7.5 Busking permit holders can only perform in the locations and times outlined in the approval.
- 7.6 Buskers can only perform for a maximum of five hours in the one designated location, over four half-days per week.
- 7.7 Buskers should not interfere with pedestrian traffic, the conduct of business, or contribute to a lack of safety.
- 7.8 Buskers must limit their sound so that they can only be heard within 30 metres of the site in which they are located or must not cause a noise nuisance to nearby businesses.
- 7.9 Buskers must not offer goods or services for sale, display, demonstrate or advertise goods or services or associate themselves with such advertising in conjunction with their performance (other than CDs or DVDs associated with their performance).
- 7.10 Buskers must not actively approach, accost or solicit bystanders and passers-by for money.
- 7.11 Buskers must not incorporate or use animals in performances unless they are supported by an Assistance Animal (as defined by Section 5 of the *Companion Animals Act 1998*). In these circumstances, buskers may deliver a performance whilst accompanied by that assistance animal, but the animal is not to form part of the performance.
- 7.12 The use of sharp objects or other dangerous instruments including knives, swords or chainsaws, stock whips, fire, flammable liquids and any other equipment that may create a hazard to public safety are not permitted under any circumstance.
- ### 8 APPLICATIONS
- 8.1 The busking application is available on Council's website or via contact with Council's Customer Service Team.
- 8.2 Applications must be made at least 48 hours prior to commencement date.
- 8.3 Applications will not be taken via telephone.
- ### 9 CHRISTMAS BUSKING
- 9.1 Due to seasonal demand, busking during the Christmas period is managed as a separate process and subject to a separate fee.



STRATEGIC POLICY – ST50

9.2 Applications are open in November each year and are managed on a first-come, first-served basis. Details on application dates are available on Council's website each year.

10 BUSKING ACTIVATION AND LOCATION MAP

10.1 Locations noted in 10.2 are not exhaustive and other suggested locations will be considered upon application.

10.2 Busking applications may be considered for the South Court at the Civic Theatre Precinct and Robertson Park.

10.3 Busking Locations are shown in Appendix 1 and are as follows:

1. Collins Booksellers/Ghanda Clothing
2. Australia Post/Post Office Lane
3. Blowes Clothing
4. Woolworths (Anson Street, near pedestrian crossing)
5. Chemist Warehouse
6. Mary & Tex Curious Emporium
7. Taking Shape
8. Kathmandu Lane

FOR ADOPTION

All policies can be reviewed or revoked by Council, at any time.

ST50 - Strategic Policy – Busking

Amendments:

- New policy

Review Due: November 2028

Version V1_25

Last Revision: August 2025

Approved By:

Minute Number:

Approval Date:

STRATEGIC POLICY – ST50

Appendix 1 - Map of Busking Locations as outlined in cl 10.3.



5.7 Register of Disclosures - Interests of Councillors and Designated Persons

RECORD NUMBER: 2025/2118

AUTHOR: Janessa Constantine, Manager Corporate Governance

EXECUTIVE SUMMARY

This report is submitted as prescribed by Schedule 1 of the *Model Code of Conduct for Local Councils in NSW* (the Model Code of Conduct), advising of the requirement by the Chief Executive Officer to table at a meeting of Council, the Register of Returns disclosing interests of Councillors and Designated Persons.

The last disclosures were completed with the commencement of the current Council Term as at 30 November 2025. The current Register of Returns is tabled at this meeting.

LINK TO DELIVERY/OPERATIONAL PLAN

The recommendation in this report relates to the Delivery/Operational Plan strategy “15.1 Provide representative, responsible and accountable community governance”.

FINANCIAL IMPLICATIONS

Nil.

POLICY AND GOVERNANCE IMPLICATIONS

Section 440AAB of the Local Government Act requires:

- (1) The general manager must keep a register of returns disclosing interests that are required to be lodged with the general manager under the code of conduct.*
- (2) Returns required to be lodged with the general manager must be tabled at a meeting of the council, being the first meeting held after the last day specified by the code of lodgement, or if the code does not specify a day, as soon as practical after the return is lodged.*

RECOMMENDATION

That Council resolves:

- 1 That the Register of Returns for the period 1 December 2024 – 30 June 2025 disclosing interests of Councillors and Designated Persons, as tabled, be acknowledged.**
- 2 That the Register of Returns for the period 1 December 2024 – 30 June 2025 disclosing interests of Councillors and Designated Persons be made available on Council’s website with appropriate redaction.**

FURTHER CONSIDERATIONS

The recommendation of this report has been assessed against Council’s key risk categories and the following comments are provided:

Service/Project Delivery	Disclosure transparency supports integrity in decision-making, reducing risks to service outcomes.
Financial	Undisclosed conflicts may lead to financial mismanagement or procurement risks.
Reputation/Political	Public access to disclosures may attract scrutiny or reputational risk if not handled sensitively.

5.7 Register of Disclosures - Interests of Councillors and Designated Persons

Environment	Conflicts of interest may influence decisions with environmental implications if not properly managed.
Compliance	Publishing disclosures supports compliance with statutory obligations under the Model Code of Conduct.
People & WHS	Disclosure processes may impact staff or Councillor wellbeing if privacy concerns are not adequately addressed.
Information Technology/Cyber Security	Publishing redacted versions must be managed securely to prevent data breaches or accidental release of sensitive information.

SUPPORTING INFORMATION

The Local Government Act 1993 and Schedule 1 of the *Model Code of Conduct for Local Councils in NSW* (the Model Code of Conduct) places specific obligations on Councillors, Council Delegates, Council Staff and other people involved in making decisions or giving advice on Council matters to act honestly and responsibly in carrying out their functions. Generally those obligations include the lodgement of disclosure of interest returns, the lodgement of written declarations and the disclosure of pecuniary interests at Council and Council committee meetings. The information contained in the register of returns may be corrected or updated by submitting a fresh return at any time.

Members of the public are entitled to inspect the Register of Returns free of charge. As a requirement of Guideline 1 from the Information & Privacy Commissioner, returns will be published on the Orange City Council website with appropriate redaction.

In September 2019, the Information & Privacy Commission (IPC) issued Guideline 1, which requires Council's to proactively publish returns of interest for designated staff and Councillors on its Website unless there is an overriding public interest against disclosure, in accordance with the Government Access (Public Interest) Act 2009 (GIPA).

Below are links to the IPC Guideline as well as the OLG circular.

<https://www.ipc.nsw.gov.au/information-access-guideline-1>

<https://www.olg.nsw.gov.au/council-circulars/19-21-release-of-ipc-guideline-1-returns-of-interests/>

Council must now ensure it complies with the requirement to publish the returns on its website for the last period, however in redacted form as we believe that your personal information should be protected. Your name will remain however addresses, signatures, loan information, properties and other information we consider personal and private will be redacted. This publishing will include your recently completed return.

Returns on our website, will be located in the [Access to Information](#) area in 1 bulk document comprising Councillor & Designated Staff declarations.

Copies of the Returns will be tabled at this Council Meeting. If you wish to view your return before publishing please view the documents as tabled and if further information is required, please speak with the Manager Corporate Governance before Friday 4 October 2025 when it is anticipated they will be published.

6 CLOSED MEETING - SEE CLOSED AGENDA

The Chief Executive Officer will advise the Council if any written submissions have been received relating to any item advertised for consideration by a closed meeting of Orange City Council.

The Mayor will extend an invitation to any member of the public present at the meeting to make a representation to Council as to whether the meeting should be closed for a particular item. In accordance with the Local Government Act 1993, and the Local Government (General) Regulation 2021, in the opinion of the Chief Executive Officer, the following business is of a kind as referred to in Section 10A(2) of the Act, and should be dealt with in a Confidential Session of the Council meeting closed to the press and public.

RECOMMENDATION

That Council adjourn into a Closed Meeting and members of the press and public be excluded from the Closed Meeting, and access to the correspondence and reports relating to the items considered during the course of the Closed Meeting be withheld unless declassified by separate resolution. This action is taken in accordance with Section 10A(2) of the Local Government Act, 1993 as the items listed come within the following provisions:

6.1 Option Extension Request GBOTA - Original Option Deed

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (c) information that would, if disclosed, confer a commercial advantage on a person with whom the Council is conducting (or proposes to conduct) business.

6.2 2024/2025 First Quarter Water/Sewerage Charges - 10 Astill Drive Orange

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (b) the personal hardship of any resident or ratepayer.

6.3 2024/2025 Fourth Quarter & 2025/2026 First Quarter Water Consumption Charges - 17 Caroline Street Orange

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (b) the personal hardship of any resident or ratepayer.

6.4 2024/2025 First Quarter Water Consumption Charge - 174 Bulgas Road, Emu Swamp

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (b) the personal hardship of any resident or ratepayer.

6.5 Tender F3113-50 - Construction of Main Stadium and Athletics Phase 1 - Orange Sports Precinct

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (c) information that would, if disclosed, confer a commercial advantage on a person with whom the Council is conducting (or proposes to conduct) business.

6.6 Tender F4463 - Construction - C2 Stormwater Detention Basin, Shiralee

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (d) commercial information of a confidential nature that would, if disclosed prejudice the commercial position of the person who supplied it.

6.7 Tender F4459 - Evaluation of Submissions Netwaste - Collection and Recycling Scrap Metal

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (c) information that would, if disclosed, confer a commercial advantage on a person with whom the Council is conducting (or proposes to conduct) business.

6.8 Submission Redaction Report 7 October 2025

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (e) information that would, if disclosed, prejudice the maintenance of law.

6.1 Option Extension Request GBOTA - Original Option Deed

RECORD NUMBER: 2025/2093

AUTHOR: Scott Maunder, Director Community, Recreation and Cultural Services

REASON FOR CONFIDENTIALITY

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (c) information that would, if disclosed, confer a commercial advantage on a person with whom the Council is conducting (or proposes to conduct) business.

6.2 2024/2025 First Quarter Water/Sewerage Charges - 10 Astill Drive Orange

RECORD NUMBER: 2025/1751

AUTHOR: Matt Dean, Clerical Assistant - Water Billing

REASON FOR CONFIDENTIALITY

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (b) the personal hardship of any resident or ratepayer.

**6.3 2024/2025 Fourth Quarter & 2025/2026 First Quarter Water Consumption Charges - 17
Caroline Street Orange**

RECORD NUMBER: 2025/2048

AUTHOR: Matt Dean, Clerical Assistant - Water Billing

REASON FOR CONFIDENTIALITY

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (b) the personal hardship of any resident or ratepayer.

6.4 2024/2025 First Quarter Water Consumption Charge - 174 Bulgas Road, Emu Swamp

RECORD NUMBER: 2025/1750

AUTHOR: Matt Dean, Clerical Assistant - Water Billing

REASON FOR CONFIDENTIALITY

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (b) the personal hardship of any resident or ratepayer.

6.5 Tender F3113-50 - Construction of Main Stadium and Athletics Phase 1 - Orange Sports Precinct

RECORD NUMBER: 2025/2090

AUTHOR: Scott Maunder, Director Community, Recreation and Cultural Services

REASON FOR CONFIDENTIALITY

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (c) information that would, if disclosed, confer a commercial advantage on a person with whom the Council is conducting (or proposes to conduct) business.

6.6 Tender F4463 - Construction - C2 Stormwater Detention Basin, Shiralee

RECORD NUMBER: 2025/2102

AUTHOR: John Boyd, Project Management Office Mentoring Leader

REASON FOR CONFIDENTIALITY

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (d)i commercial information of a confidential nature that would, if disclosed prejudice the commercial position of the person who supplied it.

6.7 Tender F4459 - Evaluation of Submissions Netwaste - Collection and Recycling Scrap Metal

RECORD NUMBER: 2025/2109

AUTHOR: Wayne Davis, Manager Waste Services and Technical Support

REASON FOR CONFIDENTIALITY

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (c) information that would, if disclosed, confer a commercial advantage on a person with whom the Council is conducting (or proposes to conduct) business.

6.8 Submission Redaction Report 7 October 2025

RECORD NUMBER: 2025/1916

AUTHOR: Janessa Constantine, Manager Corporate Governance

REASON FOR CONFIDENTIALITY

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (e) information that would, if disclosed, prejudice the maintenance of law.

7 RESOLUTIONS FROM CLOSED MEETING