



MINUTES OF THE ORDINARY MEETING OF COUNCIL
HELD IN COUNCIL CHAMBER, CIVIC CENTRE, BYNG STREET, ORANGE
ON 2 SEPTEMBER 2025
COMMENCING AT 6:30 PM

1 INTRODUCTION

ATTENDANCE

Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy (6:37pm), Cr G Judge, Cr F Kinghorne (Audio Visual Link), Cr D Mallard, Cr M McDonell, Cr S Peterson (Audio Visual Link), Cr G Power, Cr M Ruddy, Cr J Stedman

Chief Executive Officer, Director Corporate and Commercial Services, Acting Director Development Services (Johnston), Director Community, Recreation and Cultural Services, Director Technical Services, Chief Financial Officer, Manager Corporate Governance, Governance Lead, Governance Officer

1.1 APOLOGIES

RESOLVED - 25/427

Cr M McDonell/Cr G Judge

That the apologies be accepted from Cr Whitton for the Council Meeting of Orange City Council on 2 September 2025.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton, Cr K Duffy

RESOLVED - 25/428

Cr M McDonell/Cr G Judge

That Cr Kinghorne and Cr Peterson be permitted to attend the Council Meeting of Orange City Council on 2 September 2025 via Audio Visual Link.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton, Cr K Duffy

1.2 LIVESTREAMING AND RECORDING

The Mayor advised that the meeting was being livestreamed and recorded.

1.3 ACKNOWLEDGEMENT OF COUNTRY

The Mayor conducted an Acknowledgement of Country.

1.4 DECLARATION OF PECUNIARY INTERESTS, SIGNIFICANT NON-PECUNIARY INTERESTS AND LESS THAN SIGNIFICANT NON-PECUNIARY INTERESTS

Cr Mileto declared a Non-Significant Non-Pecuniary Interest in Item 4.1 Notice of Motion - ACON and Pride in Sport Memberships as he is the president of the Orange & District Football Association.

Cr Greenhalgh declared a Non-Significant Non-Pecuniary Interest in item 4.1 Notice of Motion - ACON and Pride in Sport Memberships as she is the Secretary of Bloomfield Junior Rugby League Club.

Cr Kinghorne declared a Significant Pecuniary Interest in PDC Item 2.3 Development Application DA 187/2025(1) - 8 Whistling Way as her husband's environmental consulting company has undertaken work on this site.

Cr Kinghorne declared a Significant Non-Pecuniary Interest in FPC Item 2.1-2(g) Small Donations - Requests for Donations - Phillip Shaw Wines as she has been the recipient of care from a McGrath Foundation breast care nurse.

Cr Mallard declared a Significant Non-Pecuniary Interest in FPC Item 2.1-2(b) Small Donations - Requests for Donations - Environmentally Concerned Citizens of Orange (ECCO) as he is an active member of ECCO and involved in their events.

Cr Mallard declared a Non-Significant Non-Pecuniary Interest in FPC Item 2.1-2(e) Small Donations - Requests for Donations - Rotary Club of Orange as he is an active member of ECCO which will likely be a stallholder at the event, though he does not participate in the organising or running of the Sustainable Living Expo.

Cr Peterson declared a Non-Significant Non-Pecuniary Interest in FPC Item 2.1-2(k) Small Donations - Requests for Donations - Orange Scouts Camp as he was previously a member of the Scouts.

THE MAYOR DECLARED THE ORDINARY MEETING OF COUNCIL ADJOURNED FOR THE CONDUCT OF THE OPEN FORUM AT 6.34PM.

Cr Duffy arrived at the meeting with the time being 6:37pm

FPC Item 2.1 – Small Donations – Requests for Donations

- Kerry Ford – Blossoms Rescue
- Kate Staniforth - Canobolas Public School P&C
- Ashlee Browning - Phillip Shaw Wines
- John Mills - Rotary Club of Orange

CCL Item 4.2 – Notice of Motion – Parkour Design

- Conor England – Orange Parkour OPK

PDC Item 2.2 - Orange Croquet Club

- Len Banks - Orange City Croquet Club

THE MAYOR DECLARED THE ORDINARY MEETING OF COUNCIL RESUMED AT 7.01PM

2 MAYORAL MINUTES

Nil

3 CONFIRMATION OF MINUTES OF PREVIOUS MEETING

RESOLVED - 25/429**Cr G Power/Cr M McDonell**

That the Minutes of the Ordinary Meeting of Orange City Council held on 19 August 2025 (copies of which were circulated to all members) be and are hereby confirmed as a true and accurate record of the proceedings of the Council meeting held on 19 August 2025, noting an administrative correction to the resolution of Item 5.3 Development Application DA 748/ 2024(1) - 184 Leeds Parade that Council provide a submission to the WRPP in accordance with the information outlined in that staff report.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton

RESOLVED - 25/430**Cr M Ruddy/Cr K Duffy**

That the Finance Policy Committee meeting be moved to the first of the Policy Committees discussed at the Council Meeting of Orange City Council on 2 September 2025.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton

THE MAYOR DECLARED THE ORDINARY MEETING OF COUNCIL ADJOURNED FOR THE CONDUCT OF THE POLICY COMMITTEE MEETINGS AT 7.03PM.

THE MAYOR DECLARED THE ORDINARY MEETING OF COUNCIL RESUMED AT 8.22PM.

4 NOTICES OF MOTION/NOTICES OF RESCISSION**4.1 NOTICE OF MOTION - ACON AND PRIDE IN SPORT MEMBERSHIPS**

TRIM REFERENCE: 2025/1778

Cr Mileto declared a Non-Significant Non-Pecuniary Interest in this item as he is the president of Orange & District Football Association.

Cr Greenhalgh declared a Non-Significant Non-Pecuniary Interest in this item as she is the Secretary of Bloomfield Junior Rugby League Club.

MOTION Cr M McDonell/Cr D Mallard

That in the interest of providing safe spaces for every member of our community, Orange City Council become a member of Pride In Sport – supporting Australian sport to be inclusive of LGBTQIA+ communities.

THE MOTION ON BEING PUT WAS LOST

For: Cr D Mallard, Cr M McDonell

Against: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Absent: Cr J Whitton

Cr McDonell asked how long Council has been a member of the Diversity Council of Australia and if Council sought information or support from the DCA prior to submitting the Aquatic Centre Policy.

The Director Community, Recreation & Cultural Services advised that Council joined the DCA in 2023.

Council was not in contact with the DCA, but did utilise the documentation and guideline they provide.

Research was done using DCA resources on anti-discrimination and the goal of providing safe and inclusive spaces for people, while trying to balance that with Council's obligation to the broader community.

Cr Kinghorne asked for clarification on why it is necessary for Council to become a member of another organisation if the DCA already provides the resources needed to support community services and facilities.

The Director Community, Recreation & Cultural Services advised that the DCA does provide a multitude of resources available to Council, though it is a question of if it is enough when sourcing solutions for a direct matter.

4.2 NOTICE OF MOTION - PARKOUR DESIGN

TRIM REFERENCE: 2025/1779

MOTION
Cr T Greenhalgh/Cr K Duffy

That Council resolves:

- 1 To reaffirm its commitment to establishing a Parkour Park in Orange, as resolved by Council on 7 November 2023.
- 2 To consider the allocation of \$7,500 in the next quarterly budget review to engage a designer to prepare the design for a Parkour Park in Orange.
- 3 To note the total estimated project cost of approximately \$300,000, including soft-fall requirements.
- 4 To consider including the estimated cost of \$300,000 in Council's budget at the next quarterly budget review to enable delivery of the Parkour Park within the current Council term and to maximise Council's ability to apply for external grant funding.

AMENDMENT
Cr D Mallard/Cr M Ruddy

That Council resolves:

- 1 To reaffirm its commitment to establishing a Parkour Park in Orange, as resolved by Council on 7 November 2023.
- 2 To consider the allocation of \$7,500 in the next quarterly budget review to engage a designer to prepare the design for a Parkour Park in Orange.
- 3 To note the total estimated project cost of approximately \$300,000, including soft-fall requirements.

For: Cr T Mileto (Mayor), Cr D Mallard, Cr M McDonell, Cr M Ruddy, Cr J Stedman

Against: Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr S Peterson, Cr G Power

Absent: Cr J Whitton

THE AMENDMENT ON BEING PUT WAS LOST
THE MOTION ON BEING PUT WAS CARRIED
RESOLVED - 25/468
Cr T Greenhalgh/Cr K Duffy

That Council resolves:

- 1 To reaffirm its commitment to establishing a Parkour Park in Orange, as resolved by Council on 7 November 2023.
- 2 To consider the allocation of \$7,500 in the next quarterly budget review to engage a designer to prepare the design for a Parkour Park in Orange.
- 3 To note the total estimated project cost of approximately \$300,000, including soft-fall requirements.
- 4 To Consider including the estimated cost of \$300,000 in Council's budget at the next quarterly budget review to enable delivery of the Parkour Park within the current Council term and to maximise Council's ability to apply for external grant funding.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Cr D Mallard, Cr M McDonell

Absent: Cr J Whitton

Cr Ruddy asked if Council ever receives grant funding that covers the full amount of a project.
The Director Community, Recreation & Cultural Services advised that it does happen, though it is most commonly a 50/50 contribution. It depends entirely on the grant program.

Cr Kinghorne asked for clarification on the wording 'to consider including' in relation to Council allocating funding.
The Chief Executive Officer advised that it would come back to Council with more information and options to accommodate the funds

Cr Duffy asked when Council will start working on next year's budget.
The Chief Executive Officer advised that Council's intention is to start before the end of the year.

5 GENERAL REPORTS

5.1 ALGA CONFERENCE REPORT

TRIM REFERENCE: 2025/1769

RESOLVED - 25/469

Cr M McDonell/Cr T Greenhalgh

That the report from the CEO on the ALGA Conference be noted.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton

5.2 FEES AND CHARGES AMENDMENTS

TRIM REFERENCE: 2025/1780

RESOLVED - 25/470

Cr G Power/Cr M Ruddy

That Council resolves to place the Pound Fees - Surrender Fee (Risk to Community Safety) and Inspections - Food Premises (Charities and Community Not-For-Profit) on exhibition for the information of the community for a minimum period of 28 days.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton

5.3 REVIEW OF ABORTION SERVICES - ORANGE LGA

TRIM REFERENCE: 2025/1754

RESOLVED - 25/471

Cr M Ruddy/Cr D Mallard

That Council acknowledge the information provided on Abortion Services in this report.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton

6 CLOSED MEETING

In accordance with the Local Government Act 1993, and the Local Government (General) Regulation 2021, in the opinion of the Chief Executive Officer, the following business is of a kind as referred to in Section 10A(2) of the Act, and should be dealt with in a Confidential Session of the Council meeting closed to the press and public.

In response to a question from the Mayor, the Chief Executive Officer advised that no written submissions had been received relating to any item listed for consideration by the Closed Meeting of Council.

The Mayor extended an invitation to any member of the public present at the meeting to make a presentation to the Council as to whether the meeting should be closed for a particular item.

RESOLVED - 25/472

Cr M Ruddy/Cr T Greenhalgh

That Council adjourn into a Closed Meeting and members of the press and public be excluded from the Closed Meeting, and access to the correspondence and reports relating to the items considered during the course of the Closed Meeting be withheld unless declassified by separate resolution. This action is taken in accordance with Section 10A(2) of the Local Government Act, 1993 as the items listed come within the following provisions:

6.1 Tender F4456 - Design, Construction and Supply of Trailer Stage

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (c) information that would, if disclosed, confer a commercial advantage on a person with whom the Council is conducting (or proposes to conduct) business.

6.2 Submission Redaction Report 2 September 2025

This item is classified CONFIDENTIAL under the provisions of Section 10A(2) of the Local Government Act 1993, which permits the meeting to be closed to the public for business relating to (e) information that would, if disclosed, prejudice the maintenance of law.

For: Cr T Mileto (Mayor), Cr K Duffy, Cr T Greenhalgh, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton

The Mayor declared the Ordinary Meeting of Council adjourned for the conduct of the Closed Meeting at 9.15pm.

The Mayor declared the Ordinary Meeting of Council resumed at 9.25pm.

7 RESOLUTIONS FROM CLOSED MEETING

The Chief Executive Officer read out the following resolutions made in the Closed Meeting of Council.

6.1 TENDER F4456 - DESIGN, CONSTRUCTION AND SUPPLY OF TRAILER STAGE

TRIM REFERENCE: 2025/1785

RESOLVED - 25/473

Cr G Power/Cr G Judge

That Council resolves to:

- 1 Not accept any of the tenders for the Mobile Trailer Stage; and
- 2 Grant permission to the Chief Executive Officer, or his nominee to negotiate with suppliers with a view to entering into a contract in relation to the purchase of a Mobile Trailer Stage.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton

6.2 SUBMISSION REDACTION REPORT 2 SEPTEMBER 2025

TRIM REFERENCE: 2025/1771

RESOLVED - 25/474

Cr D Mallard/Cr K Duffy

That the information in the Submission Redaction report be acknowledged.

For: Cr T Mileto (Mayor), Cr T Greenhalgh (Deputy Mayor), Cr K Duffy, Cr G Judge, Cr F Kinghorne, Cr D Mallard, Cr M McDonell, Cr S Peterson, Cr G Power, Cr M Ruddy, Cr J Stedman

Against: Nil

Absent: Cr J Whitton

THE MEETING CLOSED AT 9.27PM

This is Page Number 8 and the Final Page of the Minutes of the Ordinary Meeting of Orange City Council held on 2 September 2025.