

## **EXTRAORDINARY COUNCIL MEETING**

# **AGENDA**

## 23 JUNE 2020

Notice is hereby given, in accordance with the provisions of the Local Government Act 1993 that an EXTRAORDINARY MEETING of ORANGE CITY COUNCIL will be held in the VIA ONLINE CONFERENCING PLATFORM ZOOM on Tuesday, 23 June 2020 commencing at 7.00PM.

David Waddell

**CHIEF EXECUTIVE OFFICER** 

For apologies please contact Administration on 6393 8218.

## **AGENDA**

## **EVACUATION PROCEDURE**

In the event of an emergency, the building may be evacuated. You will be required to vacate the building by the rear entrance and gather at the breezeway between the Library and Art Gallery buildings. This is Council's designated emergency muster point.

Under no circumstances is anyone permitted to re-enter the building until the all clear has been given and the area deemed safe by authorised personnel.

In the event of an evacuation, a member of Council staff will assist any member of the public with a disability to vacate the building.

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## 1 INTRODUCTION

#### 1.1 APOLOGIES AND LEAVE OF ABSENCE

## 1.2 LIVESTREAMING AND RECORDING

This Council Meeting is being livestreamed and recorded. By speaking at the Council Meeting you agree to being livestreamed and recorded. Please ensure that if and when you speak at this Council Meeting that you ensure you are respectful to others and use appropriate language at all times. Orange City Council accepts no liability for any defamatory or offensive remarks or gestures made during the course of this Council Meeting. A recording will be made for administrative purposes and will be available to Councillors.

## 1.3 ACKNOWLEDGEMENT OF COUNTRY

I would like to acknowledge the Wiradjuri people who are the Traditional Custodians of the Land. I would also like to pay respect to the Elders both past and present of the Wiradjuri Nation and extend that respect to other Aboriginal Australians who are present.

## 1.4 DECLARATION OF PECUNIARY INTERESTS, SIGNIFICANT NON-PECUNIARY INTERESTS AND LESS THAN SIGNIFICANT NON-PECUNIARY INTERESTS

The provisions of Chapter 14 of the Local Government Act, 1993 (the Act) regulate the way in which Councillors and designated staff of Council conduct themselves to ensure that there is no conflict between their private interests and their public role.

The Act prescribes that where a member of Council (or a Committee of Council) has a direct or indirect financial (pecuniary) interest in a matter to be considered at a meeting of the Council (or Committee), that interest must be disclosed as soon as practicable after the start of the meeting and the reasons given for declaring such interest.

As members are aware, the provisions of the Local Government Act restrict any member who has declared a pecuniary interest in any matter from participating in the discussion or voting on that matter, and requires that member to vacate the Chamber.

Council's Code of Conduct provides that if members have a non-pecuniary conflict of interest, the nature of the conflict must be disclosed. The Code of Conduct also provides for a number of ways in which a member may manage non pecuniary conflicts of interest.

#### RECOMMENDATION

It is recommended that Councillors now disclose any conflicts of interest in matters under consideration by the Council at this meeting.

## **2 GENERAL REPORTS**

# 2.1 ADOPTION OF OPERATIONAL PLAN 2020/2021 AND DRAFT BUDGET 2020/2021 (YEAR 3 OF THE CURRENT DELIVERY PROGRAM)

TRIM REFERENCE: 2020/953

AUTHOR: David Waddell, Chief Executive Officer

## **EXECUTIVE SUMMARY**

At the Council Meeting held on 12 May 2020 the following was resolved:

## **RESOLVED - 20/129**

Cr J Hamling/Cr S Nugent

That Council resolves:

To place the draft Operational Plan 2020/2021 and draft Budget 2020/2021 (including draft Statement of Revenue Policy 2020/2021 and draft Fees and Charges 2020/2021) and updated draft resourcing strategies Long Term Financial Plan 2020/2021 to 2029/2030 and Workforce Management Plan 2020/2021 to 2023/2024 on public exhibition for a minimum of 28 days.

The draft Delivery/Operational Plan, Long Term Financial Plan and Workforce Management Plan were placed on public exhibition from 13 May 2020 to 10 June 2020.

The 2020/21 budget online community consultation was hosted on the *YourSay Orange* site. (Reports attached) The budget site was promoted through a number of media releases through both traditional media and Council's own social channels.

Arising from the exhibition period, Council has received 16 formal written submissions. A copy of each written submission has been provided as an attachment to this report.

The Delivery/Operational Plan delivers:

- 1. An estimated 158 new additional full time roles with contractors through the capital projects program
- 2. An operating deficit of \$2.1 million for the general fund (noting that \$1.8 million of the deficit relates to the negative impact of CoVid 19 on revenue streams)
- 3. \$58.7 million in capital expenditure in the general fund
- 4. \$3.0 million deficit in the overall cost to Council
- 5. Operating surpluses in water (\$0.015 million) and sewer funds (\$0.8 million) inclusive of capital works totalling \$14.1 million and \$6.2 million respectively in the 2020-21 financial year. Surpluses in these funds are accumulated to meet future capital costs as the city grows, modelled over a 30 year plan.

Council is again undertaking an ambitious program and has secured funding or seeking external funding to enable it to deliver projects for the Orange community. The \$79 million in capital projects in 2020/2021 will provide continuation of employment to existing private contractor staff, stabilising their employment and giving them confidence to continue spending in the economy and in turn, keep others employed. The capital projects will also create an estimated 158 new additional staff with these contractors. The spending from the new and existing employees has a flow-on effect, creating additional employment, or consolidating marginal employment, in the sectors that Council cannot directly support in any substantial way (retail and services). These new and consolidated positions in the retail and service sectors provide additional stimulation to other parts of the economy. A key long term effect of the capital projects is that the industry develops additional capacity to manage larger contracts, leading to local companies having the ability to win contracts that might otherwise have been won by larger industry players from out of the region.

## Key projects include:

FutureCity CBD upscale and renewal - \$15M (part of a 2 year \$30M project). Council has committed \$5M per year to this project	Orange Regional Conservatorium - \$20M over 2 years. Council has committed \$5M to this project	Showground amenities - \$750K. Council has committed \$250K to this project
\$4.4M in Airport upgrades and improvements	Playground upgrades at Council child care centres - \$200K	Mount Canobolas Mountain Bike Trails - \$500K committed for phase 1 of the project
Sporting Precinct development - \$25M all from NSW Government	Glenroi Oval master plan implementation - \$125K per year for two years	Renewable projects - \$500K per year for 3 years
Gallery extension – \$1M committed by Council out of a total \$5M	Clergate Rd – NDR to Canobolas Wooltop (Stage 2) \$2.8M	Forest Rd – Cadia Rd to Boundary \$800K per year for four years
Lone Pine and Wakeford St road construction - \$1.4M	Ophir Rd widening and barrier installation - \$510K	Phoenix Mine Rd widening - \$335K
Spring Creek Dam to Icely Rd WTP - \$4.5M (\$5M emergency water project 50% funded by NSW Government)	Blackman's Swamp stormwater harvesting Stage 2 - \$5M (emergency water project 50% funded by NSW Government)	Gosling Creek dam upgrade - \$900K
Icely Rd Water Treatment Plant - \$1.1M	Southern Feeder Rd works – An additional \$1.5M committed	Sewerage Treatment Plant inlet works upgrade - \$3M
Spring Hill Lucknow sewer strategy - \$800K	Conversion of CWD Photos – \$25K per annum	Replacement Depot Building - \$800K committed of total \$1.4M cost
All day car park located on Old Williams Shed site - \$200K	Double Storey Carpark - \$4.5M	Aquatic Centre Expansion - \$3M
Industrial Land Projects – \$2.5M	Lake Canobolas Enhancements - \$1M	Wade Park and Grandstands - \$1.2M
Orange Civic Theatre - \$6M	Advancing Shiralee Community Infrastructure - \$1.5M	Footpaths – \$900K year 1, \$750K year 2 and \$600K year 3.
Sir Jack Brabham Park – \$250K refurbishment of amenities blocks	New and refurbished Playgrounds – \$900K over 4 years	

Other smaller value projects include:

- An additional leash free area
- Appropriate signage and garden at Orange entrances
- Acknowledgement of Iconic Australian Locals
- Ploughman's Wetland Elevated Boardwalk
- Somerset Park Bridge at Northern End
- Columbarium Wall at the Cemetery
- Gallery Movable walls
- Villages development

## **Grant Funding**

A number of projects in the Capital Works program are partially reliant on State and Federal government grant funding, so the actual built value will depend on the level of support provided by the State and Federal government to the Orange community.

Should State or Federal funding not be secured and Council wishes for the project to proceed, the project would be required to be modified, or additional funding sourced by Council through either increased loans, utilisation of reserves or deferral to future years.

In 2020-21 projects that are listed and have an unsecured grant component include:

- CBD Refurbishment: Full project is estimated at \$30M with \$20M to be secured. This project is able to be staged to reflect funding received / available
- Orange Regional Conservatorium: \$20M project with \$5M to be secured. This project is able to be staged however it requires funding to proceed.
- Forest Road works: \$4.8M project over 6 years. \$800K to be secured. This project is able to be staged
- Showground Amenities and Kitchen: \$750K project with \$500K to be secured. This project is able to be staged with the ability to construct components separately.

## COVID-19

Given the COVID-19 situation is fluid, it is expected that variations through both additional funding and additional expenditure will be required to the Budget after adoption. The Council is able, through its quarterly variation process, to accommodate changes to the Budget moving forward, and it is expected that this will be used again to bring forward projects or make adjustments for COVID-19 impacts that are unable to be incorporated into the Annual Budget at 1 July 2020.

Council has included a \$1.8M loss of revenue provision in the 2020/2021 Delivery Plan for the first quarter. This covers activities <u>including</u>:

	\$
Child Care Centres	280,000
OCT Closure	325,000
Airport / Airlines reduction	260,000
Parking Fines	250,000
Pool Closure	137,000
Caravan Park Closure	104,000
Museum Closure	45,500
VIC Closure	36,000
Function Centre Closure	27,000
Ophir Carpark Closure	21,450

Those priorities and ideas which haven't been able to be afforded at this stage will be further reviewed as Council continues to look at opportunities going forward at quarterly reviews and subsequent plans as they provide a valuable ledger of community wishes.

## Key points to note

- Orange is a prosperous and growing City with a changing demographic as young families realise that Orange is a place to stay and grow with all of the opportunities offered by larger metropolitan centres with the added benefit of a country lifestyle. As Orange grows it is time to look ahead and build the social infrastructure that the City and its next generations will need in 2030 and beyond.
- The delivery of this program is partially reliant on State and Federal government grant funding, so the actual value will depend on the level of support provided by the State and Federal government to the Orange community. Funding for the projects also comes from Council's own funds and reserves, land/property sales and loans. The use of additional loans will result in Council's debt ratio continuing to meet the NSW Government benchmark.
- 3 It is considered that Council should be ambitious in pursuing a large project and service agenda, making the most of leverage funding opportunities to lift outcomes for the community and stimulate the local economy. While not all projects are assured of other funding, they are included to drive greater value for leverage funding provided by Council. Given the number and spread of projects reliant on co-funding and Council's contribution to the projects, along with some current exposure to partial grant funding, it is necessary to consider a probability/contingent approach to such projects.

- 2.1 Adoption of Operational Plan 2020/2021 and draft Budget 2020/2021 (Year 3 of the Current Delivery Program)
- 4. While it would be ideal to procure all co-funded projects, it may not happen, and while seeking such funding, Council revenue is reserved for the projects that may or may not occur. The Plan proposes loans towards a major co-funded project and coverage of some of the exposure to partial funding through loan capacity and or reserves. Additionally, should a project not eventuate which relies upon co-funding then it releases Council's component of the project.
- 5. Council has decided to reintroduce a bulk waste collection service after 85 per cent of those who completed the *YourSay* survey in support of the proposal. The service will be a Council wide bulky waste pick up once a year and levied against all ratepayers regardless of whether it is utilised or not. The price of the service is \$11.35 exc. GST and includes three passes the first for any refrigerated bulky waste that requires degassing and can be recycled; the second for scrap steel that can be recycled; and the third for general bulky waste.

This has resulted in an operating deficit in the General Fund and a moderate level of surplus in the utility funds to contribute towards meeting future needs. The summary result of the various funds including items within this report is:

Operating Result (by Fund)						
	2020/2021 Proposed	2021/2022 Proposed	2022/2023 Proposed	2023/2024 Proposed		
General Fund	2,134,374	(470,519)	(724,320)	(963,794)		
Water Fund	(15,011)	(160,326)	(136,229)	(263,101)		
Sewer Fund	(792,371)	(1,292,139)	(1,362,790)	(1,404,538)		
Total (All Funds)	1,326,992	(1,922,984)	(2,223,339)	(2,631,433)		

Overall Result (by Fund)						
	2020/2021 Proposed	2021/2022 Proposed	2022/2023 Proposed	2023/2024 Proposed		
General Fund	3,143,251	(1,428,276)	645,259	235		
Water Fund	(125,567)	(1,904,912)	1,249,907	(1,369,144)		
Sewer Fund	(558)	(2,733,881)	(422,047)	(2,511,148)		
Total (All Funds)	3,017,126	(6,067,069)	1,473,119	(3,880,057)		

Note: Positive amounts equal a deficit result

This report seeks Council's adoption of the suite of Integrated Planning and Reporting (IP&R) documents, being:

- 2018/19 2020/21 Delivery/Operational Plan
- Resourcing Strategy incorporating the Long-Term Financial Plan, Workforce Management Plan, Asset Management Policy and Strategy.

## LINK TO DELIVERY/OPERATIONAL PLAN

The recommendation in this report relates to the Delivery/Operational Plan strategy "1.3 Our City - Ensure a robust framework that supports the community's and Council's current and evolving activities, services and functions".

## FINANCIAL IMPLICATIONS

The proposed Delivery/Operational Plan identifies the operational and subsequent budgetary impacts arising in the delivery of the proposed levels of service.

## POLICY AND GOVERNANCE IMPLICATIONS

The Local Government Act 1993 requires Council to exhibit the documents for a minimum of 28 days. The documents were exhibited for 28 days from 13 May 2020.

The draft suite of documents has not been reproduced with this report, however following Council's adoption of the documents, they will be updated and a full copy supplied to all Councillors and made available on Council's website.

## **RECOMMENDATION**

## **That Council resolves:**

In accordance with Sections 534, 535, 537 and 538 of the Local Government Act 1993, to adopt the following structure for rating purposes for the period 1 July 2020 to 30 June 2021, and make the ad valorem rate in the dollar and base amount as detailed in the table below, noting that land value to be used is based on the valuation date of 1 July 2019 and supplementary information provided since that date, for the rateable land in the Orange Local Government Area, as follows:

Ordinary Rates	No. of assessments	Value of assessments \$M	Ad Valorem Amount	Base Amount	Base Amount % of Total	Estimated Yield \$
Residential	16,225	2,423	0.005056	714.20	48.61%	23,838,230
Residential – Rural Residential	509	244	0.002632	714.20	36.18%	1,004,906
Residential – Clifton Grove	230	77	0.003742	714.20	36.27%	452,922
Residential – Ammerdown	43	18.1	0.004016	714.20	29.65%	103,593
Residential – Village	190	24	0.003385	423.89	49.74%	161,926
Farmland	373	334	0.001366	714.20	36.88%	722,400
Business	1,293	606	0.012151	714.20	11.14%	8,289,402
Business – Village	19	2	0.003652	390.00	49.51%	14,968
Special Rates						
Orange Central Business Area	007	4	0.004055			740.405
	327	175	0.004065	N/A	N/A TOTAL	713,186 \$35,301,533

To adopt the Schedule of Fees and Charges as listed in the exhibited draft Delivery/Operational Plan for the period 1 July 2020 to 30 June 2021, provided that such changes may be varied by any alteration to the Local Government Act 1993 or Local Government (General) Regulation as directed by the NSW Government and subject to Council having the right to vary fees charged during the year subject to the required exhibition processes being observed. The fees and charges for the Companion Animals Act are yet to be published and circulated by the NSW Government. These fees and charges will be amended and adopted as soon as they are received from the NSW Government.

- 2.1 Adoption of Operational Plan 2020/2021 and draft Budget 2020/2021 (Year 3 of the Current Delivery Program)
- That the following expenditure for the period 1 July 2020 to 30 June 2021 be voted in accordance with the requirements of Clause 211 (2) of the Local Government (General) Regulation 2005:

2020/21	General Fund	Water Supply	Sewer Operations	All Funds
Operational Expenditure	\$77,430,103	\$21,936,975	\$10,919,696	\$110,286,774
Capital Expenditure	\$58,729,492	\$14,087,863	\$6,240,110	\$79,057,465
Loan Repayments	\$4,825,469	\$285,469	\$155,908	\$5,266,846
TOTAL	\$140,985,064	\$36,310,307	\$17,315,714	\$194,611,085

- 4 To adopt the:
  - a 2018/19 2021/22 Delivery/Operational Plan
  - b Resourcing Strategy incorporating the Long-Term Financial Plan, Workforce Management Plan, Asset Management Policy and Strategy
- That the Councillor allowance be set at \$21,888 and the Mayoral Allowance be set at \$54,072 for 2020/21, being 10% below the maximum allowable allowance for Regional Centre councils as determined by the Local Government Remuneration Tribunal on 10 June 2020.

## **FURTHER CONSIDERATIONS**

The recommendation of this report has been assessed against Council's other key risk categories and the following comments are provided:

Service Delivery	The Delivery/Operational Plan identifies levels of service for the range of Council's operations. These levels of service are also identified as part of the Asset Management Strategy and Plans.  The Delivery/Operational Plan identifies key projects and services Council will deliver over the term of the Plan, and quarterly performance indicators will provide a measure of Council's performance in achieving these objectives.
Image and Reputation	The Delivery/Operational Plan is a pledge to the community to deliver an agreed level service, initiatives and projects over the next four years.
Stakeholders	The Delivery/Operational Plan identifies key agencies and other groups that are stakeholders in key Council activities. The Plan identifies the range of government agencies that provide advocacy, funding and partnerships to Council.

#### SUPPORTING INFORMATION

## **Delivery/Operational Plan**

The Delivery Plan must cover a four year period and is designed to illustrate the tasks that will deliver the objectives and strategies as depicted in the Community Strategic Plan.

The Operational Plan has to show the current year of the four years depicted in the Delivery Plan. Given the duplication of information, Orange City Council, like a number of other councils, has determined to combine the Delivery and Operational Plans into one document.

The combined Delivery/Operational Plan presents the first four years of the 10 year Long Term Financial Plan that is a required element in the Resourcing Strategy within the Integrated Planning and Reporting framework as required under the Local Government Act 1993 (NSW).

Many of the actions and performance measures in the existing Delivery/Operational Plan have been carried forward in the 2018/19 - 2021/22 Delivery/Operational Plan.

Assumptions used in preparing the Delivery/Operational Plan are as follows:

- Rating increase as set by NSW Government 2.6% in 2020/21, 2.5% thereafter
- NSW Local Government Award salary increases 2.5% in all years
- Consumer Price index increment –2.5% in all years
- Water charges increase by 2.5% in all years
- Sewer charges increase by 2.5% in all years
- Superannuation increase as per required 9.5% in all years (future increases when confirmed will be factored into the forward budget years)
- Continuation in budgeting of the Financial Assistance Grant

## **Donations**

The proposed donations allocations are based on the current donations policy. The major change in the program at this time will be to add the general donations and emergent funding pools together and offer quarterly funding rounds to make the system easier for community members to access. At present applicants must submit an application in February for an event that may be held in June the following year. This tends to disadvantage smaller groups. This does not require a change to the existing policy. All donation areas over the four years in the Delivery/Operational Plan are shown below.

Category	2020/21	2021/22	2022/23	2023/24
General Donations	60,000	60,000	60,000	60,000
Sports Facility grants	50,000	50,000	50,000	50,000
Sports Participation program	13,900	13,900	13,900	13,900
Donation to Orange Harness Racing	20,000	20,000	20,000	20,000
Emergent funding requests	20,000	20,000	20,000	20,000
Uniting Church Spire	27,000	0	0	0

## Issues raised by Councillors at briefing sessions and follow up requests from matters raised at briefing sessions

Councillors were consulted through briefings during the exhibition period where a number of initiatives not included in the exhibited papers were considered. Some initiatives were brought forward by Councillors whilst others were in response to submissions received during the exhibition period.

The draft Delivery/Operational Plan discussions by Councillors at these briefings and in subsequent requests has resulted in the changes detailed in the tables below and have been included in the 2020/21 Delivery/Operational Plan since the draft went on exhibition.

These items are subject to Council direction. Should they not proceed or proceed in a different form the adjustments will be processed in future quarterly reviews.

General Fund Operating Result
Opening general fund deficit operating result

\$2,102,374

(\$75,000)

ADD	Reduction in traffic maintenance program	(\$75,000)	
			\$2,027,374
LESS	Mobility map updates	\$5,000	
	Uniting Church spire lighting	\$27,000	
	Roads Labourer	\$75,000	
	Closing general fund deficit operating result		\$2,102,374

## General Fund Overall Cost to Council

Opening general fund overall cost to council deficit \$2,941,251

		\$2,866,251
Not an arrange of the second s	¢22.000	
Net movement in operating result	\$32,000	
Botanic gardens bluestone retaining wall	\$80,000	
Painting traffic learning area at Moulder Park	\$30,000	
Villages development	\$60,000	
Elephant Park building capital works	\$75,000	
	Painting traffic learning area at Moulder Park Villages development	Botanic gardens bluestone retaining wall \$80,000 Painting traffic learning area at Moulder Park \$30,000 Villages development \$60,000

There have been no changes made to the Delivery/Operational Plan for the water fund or

Parks and gardens building capital works allocation

Closing general fund overall cost to council deficit \$3,143,251

sewer fund.

ADD

#### **Councillor Allowance**

The Local Government Remuneration Tribunal recently reclassified Orange City Council from a Regional Rural Council to a Regional Centre. A consequence was that the maximum allowance for Councillors increased from \$20,280 to \$24,320 and the maximum Mayoral allowance increased from \$44,250 to \$60,080. This reflects the role of a Regional Centre Councillor. It is recommended that the Councillor allowance be set at \$21,888 and the Mayoral Allowance be set at \$54,072 for 2020/21, being 10% below the maximum allowable allowance for Regional Centre councils as determined by on 10 June 2020.

## **Public Exhibition**

The draft Delivery/Operational Plan, Long Term Financial Plan and Workforce Management Plan were placed on public exhibition from 13 May 2020 to 10 June 2020. The 2020/21 budget online community consultation was hosted on the *YourSay Orange* site. The budget site was promoted through a number of media releases to traditional media and through Council's own social channels.

865 people visited the site during the consultation period, reading articles about aspects of the budget, completing surveys or leaving a comment. The site also contained a link about how to make a formal submission. As well as reading shorter articles, people could download the budget documents. 39 people downloaded the draft Fees & Charges document and 31 people downloaded the Delivery/Operational Plan.

There were two surveys - 32 people completed a survey about general responses to the budget. 104 people completed a separate specific survey on responses to the reintroduction of the bulky waste collection. For accuracy, completing a survey or leaving a comment required a registration. 98 people who took these steps were new registrations, meaning it was the first time they had completed a survey or left a comment on the YourSay site.

## **Bulky Waste survey summary**

- 69% of respondents had previously used the former bulky waste collection every year. 31% had used it some years or not at all.
- 84% of respondents supported the reintroduction of the bulky waste collections.
- 54% of respondents supported continuing with the current user pays collections, as well as the new across-the-board collection

## General Budget survey

- 66% supported CBD upgrade spending
- 54% supported the first stage of the sporting precinct
- 68% believed the level of spending on the airport upgrade was 'about right'
- 84% believed increased spending on footpaths was worthwhile
- 80% believed increased spending on parks and playgrounds should be a priority
- 80% believed the level of spending on expanding the stormwater harvesting scheme was 'about right'

- 2.1 Adoption of Operational Plan 2020/2021 and draft Budget 2020/2021 (Year 3 of the Current Delivery Program)
  - 41% believed the 2.6% rate peg increase in rates was 'too much'. 55% believed the increase was 'about right'
  - 60% believed the CPI increase in Council fees & charges was 'about right'

Several people took up the option of leaving a text comment. The text of each online comment can be seen in the attached *YourSay* report. A summary of the main themes of the submissions and Council's response follows:

Submission topic	Council Response
Thanks for work around the	Will be considered as part of playground refurbishments
Skate Park. Please do more	and upgrades
Please improve the quality of	Will be considered as part of roads program in future
Pinnacle Road	years but is not planned in 20/21.
Please work to improve the	Part of considerations of the OC Future City Project and
number of closed shops in	the COVID Rebound group
Summer St. Consider rate	
relief for businesses	
Council should gradually buy	Part of considerations of the OC Future City Project and
Summer St real retail estate	the COVID Rebound group
and make these sites	
available at lower rent	
Support for increased council	Capital budget has been increased from \$20,000 per year
spending in Spring Hill.	to \$40,000 per year for the next two years, and
Thanks for councillor and	maintained at \$20,000 thereafter.
staff support at community	
meetings	
Please improve footpaths in	Capital budget has been increased from \$20,000 per year
Spring Hill, and give priority	to \$40,000 per year for the next two years, and
to more heritage displays	maintained at \$20,000 thereafter.
and sporting facilities in	
Spring Hill	
Please re-introduce Bulk	Council has decided to reintroduce a bulk waste collection
Waste collections, but do not	service, with 85 per cent of those who completed the
increase charges	YourSay survey in support of the proposal. The service will
	be a Council wide bulky waste pick up once a year and
	levied against all ratepayers regardless of whether it is
Orange needs more	utilised or not. The price of the service is \$11.35 exc. GST  Affordable housing is part of considerations of the Orange
affordable housing, not a	Local Housing Strategy. The footpath budget has been
gallery extension. Spend	significantly increased to \$900,000 in 20/21, \$750,000 in
more on footpaths. Enough	21/22 and \$600,000 in 22/23. Projects relating to the
spent already on airport	airport are largely grant funded and for that reason will
Spelit direddy olf dirport	proceed as planned.

## **EXTRAORDINARY COUNCIL MEETING**

2.1 Adoption of Operational Plan 2020/2021 and draft Budget 2020/2021 (Year 3 of the Current Delivery Program)

Submission topic	Council Response
Please re-surface the car park	Maintenance patching will be completed and full
at the Hockey Centre	refurbishment will be considered as part of the
	rehabilitation and resealing program
Please build more footpaths	The footpath budget has been significantly increased to
in the Suma Heights (Sophie	\$900,000 in 20/21, \$750,000 in 21/22 and \$600,000 in
Drive) housing estate	22/23.
On behalf of Orange Hockey	Maintenance patching will be completed and full
Association and its 1,000	refurbishment will be considered as part of the
members, please re-surface	rehabilitation and resealing program
and line mark the Hockey	
Centre car park in Moad	
Street. Please don't simply	
patch potholes	
Please re-surface the Orange	Maintenance patching will be completed and full
Hockey Centre car park	refurbishment will be considered as part of the
	rehabilitation and resealing program
Hockey brings a lot of visitors	Maintenance patching will be completed and full
to Orange. Please re-surface	refurbishment will be considered as part of the
the Hockey Centre car park.	rehabilitation and resealing program
It is embarrassing	

There was general support for council initiatives and projects in the draft Delivery/Operational Plan. The full survey results can be found in the attachments to this report.

## **SUBMISSIONS**

Arising from the exhibition period, Council has received 16 formal written submissions. A copy of each written submission has been provided as an attachment to this report.

## **Submissions Summary**

Submission 1		
Received from	Orange Farmers' Market Inc	
<b>Request</b> The applicant is seeking financial assistance to cover the balance due of \$6,402 on Farmers' Market Bags.		
Staff Comment		
Community financial assistance is under section 356 of the Local Government Act 1993 in Council's strategic policy ST056 Donations and Grants. This request can be considered under the Small Donations Program (Round 2 of 2020/2021). The applicant needs to be put this request in by completing the donation application form for the Small Donations Program - the same procedure that all other applicants under that Program follow.		
Recommendation	The applicant be asked to complete a donation application form under Council's Small Donations Program.	

Submission 2	
Received from	Lifeline Central West

**Request** The applicant is seeking ongoing \$15,000 financial assistance for the purchase of a building in Orange for Lifeline's expansion of its essential services.

## **Staff Comment**

Requests for community financial assistance come under section 356 of the Local Government Act. Council's policy covering community financial assistance is ST029 Donations and Grants. The subject requests falls within "Providing a Community Service" under the Small Donations Programs. Donations are capped at \$2,000. This Program has a budget of \$80,000. In 2019/2020, 55 applications were received under this Program; without the \$2,000 capping, most of these applicants would miss out.

Due to COVID-19 and at the end of May 2020, \$15,079.89 was unspent in the Small Donations Program budget. In receipt of a letter from Lifeline Central West outlining the impact of COVID-19 on its operations (huge increase of people accessing service and increased percentage identified as mental-health issues), Council at its meeting of 2 June 2020 resolved its intention to donate the remaining budget to Lifeline Central West.

Lifeline Central West has already submitted a donation application form for consideration in Round 1 of 2020/2021. Applications received for Round 1 will be considered by Council at its meeting on 7 July 2020.

Recommendation	Applicant's request is currently on public exhibition and will be
	dependent on submissions received

Submission 3	
Received from	Rod Maxey
<b>Request</b> Construction of a gravel walkway to link wetland areas (Cargo Road to Escort Way).	

## **Staff Comment**

Note that the area identified is not classified as public open space, it is road reserve. The distance from the Escort Way to the new unnamed road constructed off Cargo Road is approximately 800 metres and the terrain is undulating with approximately 14 metres in elevation change. The topography of the site will require a pathway to be constructed directly up the slope ie perpendicular to the contours. Loose surface pathways such as granitic sand or crushed limestone have a high predisposition to erosion where overland flow concentrates and scours down slope and where the pathway is perpendicular to the slope. The maintenance requirements to repair erosion damage and reinstate a loose surface pathway on a regular basis are onerous.

Note that there is a proposal within the Orange City Council Active Travel Plan for a connection between Forbes Road to Cargo Road along Ploughmans Lane using a shared pathway. This pathway would be constructed in concrete.

A temporary form of a pathway – being granitic sand is a reasonable choice for this northern end of the leash free dog exercise area when compared to the construction of a concrete pathway; however it has limitations and maintenance issues.

Installation of a granitic sand pathway could be undertaken from Forbes Road to the new cul-de-sac off Cargo Road servicing the rear of 241 Ploughmans Lane. A probable estimate of costs is in the order of \$10,000 to \$15,000 depending on the need to install drainage pipes and headwalls and it is estimated that a further \$1,000 per year for maintenance works to reinstate and maintain the surface of the pathway following rain events is required.

Recommendation	Part of considerations of the Orange City Council Active Travel Plan
	for future years but is not included in 20/21 budget

Submission 4	
Received from	John Da Rin
Partiest IDOD format and massivements COVID 10 preparty sales water and source	

**Request** IP&R format and measurements, COVID-19, property sales, water and sewer, fees and charges, reserves

## **Staff Comment**

## Dot Points 1 to 4 (IP&R format and measurements)

Council is currently evaluating its complete property portfolio in order to prioritise which assets should be sold, and which should be held. The budget already contains provision for several sales in order to help fund the ambitious spending program.

Council has been conservative in only taking into account COVID impacts on revenue in the 20/21 budget. The effects of the crisis will be analysed and taken into account in upcoming quarterly reviews once the full impact is known.

Council welcomes the recommendations on IP&R format and measurements and will certainly consider these when the new Community Strategic Plan and Delivery Program are created after the next Council election in September 2021.

Water and sewerage charge increases are required to ensure the financial sustainability of Council's water and sewerage services and provide for future infrastructure requirements.

All fees and charges are annually reviewed and must take into consideration issues including but not limited to the cost of the service or operation, CPI, laws and regulations and benchmarking with others that provide a similar service.

Council maintains reserves for various purposes, one of which is an asset renewal reserve. These reserves allow Council the flexibility it needs to fund ongoing capital needs and play an important funding role in the delivery/operational plan.

Recommendation	Noted
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Submission 5		
Received from	Spring Hill Consultative Committee	
Request Annual funding increase for Spring Hill		
Staff Comment		
The current year budget is \$25,000, with no ongoing budget provision. The exhibited draft budget proposed an ongoing \$20,000 per year for all three villages.		
Recommendation	Increase by \$20,000 per year for the next two years for all 3 villages to a total of \$40,000 each in 2020/21 and 2021/22, with \$20,000 each thereafter.	

## **EXTRAORDINARY COUNCIL MEETING**

2.1 Adoption of Operational Plan 2020/2021 and draft Budget 2020/2021 (Year 3 of the Current Delivery Program)

Submission 6	
Received from	Warren Kelly and Lyn Kelly
Request Against the rate increase for bulky waste collection	

#### **Staff Comment**

Council has decided to reintroduce a bulk waste collection service, with 85 per cent of those who completed the *YourSay* survey in support of the proposal. The service will be a Council wide bulky waste pick up once a year and levied against all ratepayers regardless of whether it is utilised or not. The price of the service is \$11.35 exc. GST and includes three passes - the first for any refrigerated bulky waste that requires degassing and can be recycled; the second for scrap steel that can be recycled; and the third for general bulky waste.

Recommendation	Bulk waste collection service is included in 20/21 at a cost to
	ratepayers of \$11.35 (exc. GST) each

Submission 7		
Received from	Rotary Club of Orange	
Request Increased	financial assistance for the Banjo Paterson Australia Poetry Festival	
2021.		

## **Staff Comment**

The Banjo Paterson Australian Poetry Festival Committee (BPAPFC) made a presentation to the Cultural Heritage Committee on 2 March 2020 in conjunction with a written report by the Community Museum and Heritage Manager.

3.1 BANJO PATERSON AUSTRALIAN POETRY FESTIVAL COMMITTEE PRESENTATION TO CULTURAL HERTIAGE COMMUNITY COMMITTEE ON CONTINUED FUNDING AND SUPPORT

TRIM REFERENCE 2020/268

RESOLVED Cr R Kidd/Cr S Nugent

That the report by Community Museum and Heritage Manager be acknowledged.

As a result of this meeting, the CEO approved the Events Officer to attend meetings of BPAPFC in an advisory capacity. This advisory role does not fall within the Event Sponsorship program and therefore is not considered part of any application.

The letter of request for consideration in the budget planning process is based on advice to the committee from staff that the request was unable to be fully funded under the Event Sponsorship program as the total value would exceed the maximum level of sponsorship in the applicable category. The Event Sponsorship Strategic Policy (ST144) caps the maximum amount of funding for combined cash and in-kind funding at \$10,000 for the Event Development category. The total of the request is difficult to quantify as staff are unable to estimate the level of in-kind support through venue hire, accommodation, printing and banners based on the information provided. A formal Event Sponsorship Application has not been received to date.

## Staff comment (continued)

Council might consider waiving some conditions of the policy and approving the event under the Quick Response category. The maximum funding under this category is \$20,000. A waiver could be considered on the basis that the event will include a national championship for Bush Poetry. As there are many potential variables with the listed inkind support it is recommended that if Council approves an amount that the approval be a fixed dollar amount and that the committee can then prioritise which amounts they use as cash or in-kind. This support would still be subject to meeting all other Event Sponsorship requirements.

Support for the event through the Orange Visitor Information Centre and Council's communications team (excluding design and printing) is considered a normal operational activity and not included in the Event Sponsorship process.

Recommendation	The applicant be asked to complete an application form under
	Council's Event Sponsorship Strategic Policy.

Submission 8			
Received from	Orange Hockey Inc		
Request Resurfacing	Request Resurfacing line marking at Glenroi Oval Car Park.		
Maintenance patching will be completed and full refurbishment will be considered as part of the rehabilitation and resealing program			
Recommendation	Maintenance patching to be completed in 20/21 with full rehabilitation to be considered for future years		

Submission 9	
Received from	Put Orange First

**Request** IP&R Process, Business Support, Bringing Major Players Together, Economic Stimulus, Deferral of CBD Upgrade, Bricks and Mortar Retail, Rates Increase and Bulky Waste Levy.

## **Staff Comment**

The Orange City Council structure does include a Business Development Unit providing tourism, event and business establishment support. The Orange 360 agreement also includes more than \$400,000 in funding that has economic benefits for the broader community. More broadly supporting economic activity is a focus for both Councillors and the Executive. The Orange First submission seeks "to bring the major players in the advancement of Orange together". Council's Economic Development Community Committee does have Orange First members as does the COVID Rebound Group initiated by Council.

The Future City CBD upgrade is part of the budget - \$10 million (part of a 2 year \$30 million project). It includes options of what the CBD might look like in the future and what transition might take place such as a shift to a night time economy and residential uses.

The Orange First submission also questioned rate increases. While rates increases are rarely popular they are a factor of level of services and changes in the former will have an impact on the latter.

The correct draft is on exhibition. The current Delivery Program began after the Council election in 2017 (delayed by amalgamations) and was originally created for a three-year period, being:

2018/2019 Year 1 Operational Plan

2019/2020 Year 2 Operational Plan

2020/2021 Year 3 Operational Plan

This was only for a three-year period (not the usual four-year period), as the intention was to align all Council's back up after amalgamation with the 2020 elections. As COVID-19 has delayed Council elections until 2021, the current delivery program is being extended for another year:

## 2021/2022 Year 4 Operational Plan

In creating the current draft and after reading an article by the author of this submission in the Orange City Life about Council incorrectly rolling its Delivery Program forward (which did happen in 2019/2020 - Year 2 Operational Plan), the draft was corrected to show the Programs in the Delivery Plan from its original starting year structure (2018/2019) and to go forward for its now four-year period with changes only showing in each year's Operational Plan - this was to stop our Delivery Programs being a "moveable" feast. Resourcing strategies (Long-term Financial Plan, Workforce Management Plan and Asset Management Plan will be subject to annual review and potential rolling forward as they are the resources that affect Council's delivery of its objectives).

## Staff comment (continued)

After receiving feedback, Council attached a ratings map to the draft documents that were placed on public exhibition. This goes beyond the mandatory element of s405(4) which only compels Council to have the map available for inspection at its office during the public exhibition period.

Recommendation	Noted

Submission 10	
Received from	ECCO (Environmentally Concerned Citizens of Orange Ltd)
Request Renewable Energy Projects	

## **Staff Comment**

\$500,000 has been allocated within the draft budget every year for the next 3 years toward energy efficiency and renewable energy projects.

Additionally, solar designs have been developed for 26 Council sites that would produce 1,923 Kilowatts per annum. These sites could potentially provide up to 34% of the electricity needs for those sites and potentially provide savings of up to an estimated 2,468,502 Kwh's of electricity, reducing 2,024 tonnes of carbon emissions annually. Designs for LED lighting replacements at 17 council sites have also been prepared, which could potentially further reduce equivalent CO2 emissions by 740 tonnes annually. These projects are the subject of a major grant application that is currently before the Department of Planning Industry and Environment.

Recommendation	Budget	includes	\$500,000	per	year	for	next	three	years	for
	renewal	ole energy	projects							

Submission 11	
Received from	ECCO (Environmentally Concerned Citizens of Orange Ltd)
Request Maintenan	ce replating additional trees and shrubs.

## **Staff Comment**

Due to the drought, prolonged and higher than normal temperatures Orange has lost a significant level of vegetative cover; many street trees which suffered during the Millennium drought, never recovering, have been dealt a further blow with this current drought. The recent summer has seen the demise of many street trees along with patches of vegetation across the urban landscape in parks and reserves. Apart from the significant number of street tree deaths or street trees health and vigour being greatly affected by the recent climatic conditions and requiring removal, the death of vegetation along the embankments of the Northern Distributor Road and trees and shrubs within parks and open spaces has been notable.

Council acted and removed vegetation on the Northern Distributor Road embankments to reduce the fire risk of this dead shrubbery; the drought has also resulted in Council having to engaged the services of contractors to assist with tree removals in parks, reserves and from the streetscape as the number of trees dying or under significant stress has stretched our resources.

The drought has also affected the level of turf coverage and staff have noted and acted quickly to control the proliferation of turf weed species, particularly Cape Weed, that have colonised bare earth and reduced the effectiveness or ability of beneficial turf species to prosper.

The replacement, maintenance and establishment of lost vegetation coverage across the urban landscape in a systematic, methodical and manageable way is programmed. Ensuring the most optimum investment of funds and resources with planting new trees with which Council has the capacity to establish (water, fertilise and nurture), with the unknown but predicted drier than normal conditions forecast for the coming summer is planned.

Recommendation	Part of ongoing tree replacement, maintenance and establishment
	program

Submission 12		
Received from	ed from ECCO (Environmentally Concerned Citizens of Orange Ltd)	
Request Reallocate funding from Mt Canobolas Mountain Bike Trail.		
Staff Comment		
The budget included for the Mountain Bike Trail is for environmental planning and design in order to gain State and Federal approval		
Recommendation \$500,000 included in 20/21 budget		

## **EXTRAORDINARY COUNCIL MEETING**

2.1 Adoption of Operational Plan 2020/2021 and draft Budget 2020/2021 (Year 3 of the Current Delivery Program)

Submission 13			
Received from	Orange Rail Action Group		
Request Roundabou	ut - Peisley Street and Moulder Street		
Staff Comment			
Construction of a roundabout at this location is supported and is currently scheduled for construction in 2022/23 (subject to grant funding).			
Recommendation	Noted		

Submission 14				
Received from	Central West Master Builders' Association			
Request Fees and C	harges - 25% increase in Road Opening Permit section.			
Staff Comment				
including but not li	es are annually reviewed and must take into consideration issues mited to the cost of the service or operation. After Council reviewed d not be covering the cost of the service.			
Recommendation	No change, fee is set to an appropriate level that covers the cost of the service			

Submission 15		
Received from	Cyril Smith	
Request Reallocate funding from Mt Canobolas Mountain Bike Trail.		
Staff Comment		
The budget included for the Mountain Bike Trail is for environmental planning and design in order to gain State and Federal approval		
Recommendation	\$500,000 included in 20/21 budget	

Submission 16		
Received from	Cyril Smith	
Request Water and Sewerage Charges, Internal Loans - Water Fund and Sewer Fund.		
Staff Comment		
Water and sewerage charge increases are required to ensure the financial sustainability of Council's water and sewerage services and provide for future infrastructure requirements. Council regularly reviews its reserves position against future requirements for water and sewer and maintains a 30 year financial model to ensure financial sustainability.		
Recommendation	Noted	

## **ATTACHMENTS**

- 1 Submission 01 (Orange Farmers Market) purchase of bags for markets, D20/34639 €
- Submission 02 (Lifeline Central West) annual financial assistance of \$15,000, D20/34640 $\mbox{\columnwd}$
- 3 Submission 03 (Rod Maxey) gravel walkway to link wetland areas, D20/34642 U
- 4 Submission 04 (John Da Rin) IP&R, commercial rents and fees and charges, D20/34643  $\cline{1}$
- Submission 05 (Spring Hill Consultative Committee) increased funding for Spring Hill, D20/34645  $\cdot$
- Submission 06 (Warren Kelly and Lyn Kelly) rate increase proposed bulky waste collection, D20/34646.
- 7 Submission 07 (Rotary Club of Orange) Banjo Paterson Australian Poetry Festival 2021, D20/34647.
- 8 Submission 08 (Orange Hockey Inc) resurfacing linemarking at Glenroi Oval Car Park, D20/34648  $\cDelta$
- 9 Submission 09 (Put Orange First) IP&R, business support, rates increase bulk waste levy (1), D20/34649 \$\mathcal{J}\$
- Submission 10 (ECCO) reallocate funding from Mt Canobolas Mountain Bike Trail, D20/34651.
- 11 Submission 11 (ECCO) renewable energy projects, D20/34652 ...
- Submission 12 (ECCO) maintenance replanting additional trees and shrubs, D20/34653  $\cdot$
- 13 Submission 13 (Orange Rail Action Group) roundabout Peisley Street and Moulder Street, D20/34654.
- Submission 14 (Central West Master Builders Association) Fees and Charges 25% increase in Road Opening Permit section, D20/34655

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- Submission 15 (Cyril Smith) reallocate funding from Mt Canobolas Mountain Bike Trail, D20/34656₺
- Submission 16 (Cyril Smith) internal loans Water Fund and Sewer Fund, D20/34657  $\underline{\mathbb{J}}$
- 17 YourSay Detailed Report, D20/35511 U
- 18 YourSay Summary Report, D20/35512 U



General Manager

Orange City Council PO Box 35 Orange NSW 2800

28/04/20

Dear Sir,

Re: Assistance Orange Farmers Market

We are seeking financial assistance from the Council towards the purchase of Farmers Market Bags that are sold at each market.

We ordered a full supply of bags on the 5<sup>th</sup> December at a cost of \$12,804.00. At that time, we paid the required 50% deposit of \$6,402.00 and the balance is due on delivery which will be in May. Delivery has been delayed from overseas due to the Corona Virus. The bags are a great advertisement for the Farmers Market and Orange, and are also sold by the Council Visitors Centre. The profit on each bag is around \$3.75 and Rotary sell these at the markets at no cost to assist. They are popular with our patrons and especially visitors to the market.

The market has been trading at a loss in past months with a decline of stallholders, mainly due to the effect of the drought which has been the case for many months. A revised budget has been recently formulated and implemented, and immediate steps taken to restore viability.

The other unforeseen factor is the Corona Virus, and the recent decision by the Council with minimal notice that resulted in the cancellation of the April market. Cost were incurred with that market with expenses of \$2,394 and nil income. We understood we had satisfied the full requirements of the Council and Police, with the extensive plan the Farmers Market Manager Holly Manning had prepared and would implement. We were also mindful that the operation of a Famers Market was allowed by the Government, as an essential food supplier. Our proposed steps also met and exceeded those recommended by the Australian Farmers Market Association.

We understand the Council's decision to err on the side of safety to the public, as the market was on Council owned land.

Our request of Orange Council is to provide financial assistance in the form of a Grant, to cover the balance due of \$6,402 on the Farmers Market Bags.

As mentioned earlier the bags are an item that is viewed and recognized as an Orange Experience and a great advertisement for the Market and Orange.

Your favourable consideration to our request would be greatly appreciated.

Thank you.

Paula Charnock Chairperson Orange Farmers Market Incorporated.





6<sup>th</sup> May 2020

Mr David Waddell, CEO Orange City Council P O Box 35 Orange NSW 2800

Dear Mr. Waddell,

Further to our recent meeting, after some 44 years of providing services to the people of Orange and surrounding areas, the Board of Lifeline Central West has agreed to purchase its first property in Orange City. The building address is No. 1 Dora Street.

The building has been used as a physiological counselling center. Although Lifeline works in the same space, there may be a very slight variation in terminology used. Our solicitor, Mr. Evan Dowd has engaged with your planning staff to get this matter settled before exchange. Given your experience in this field, would you cast your eye over this issue so that we can complete the transaction.

From our initial meeting, it is pleasing to see the relationships developing around the mental health/wellness issues we discussed. LLCW has played a part in the support of Councils staff after the unfortunate passing of a young ex -employee. Events like this highlight the importance of Lifelines work across the community, counselling and training around the plethora of difficult societal issues so heavily stigmatized which have been magnified through the disruption to lives as a result of Covid19.

Over the years, Orange City Council has been a financial supporter of Lifeline Central West with annual grants in the region of \$2,000. In 2019, we applied for a grant of \$15,000. It was declined on the basis that if Council was to grant that figure to Lifeline, it would find it difficult to deny others. It is therefore interesting to note that Dubbo Regional Council support Lifeline with a \$15,000 annual grant. The simple fact is that Lifelines work in the community provides an essential safety net and should be considered an essential service. I discussed this issue with the Mayor last year. Given Lifelines commitment to Orange through the purchase of this facility which will accommodate a significant expansion of services, we would ask that this application be discussed in the preparation of the 20/21 budget.

In amongst all the current turmoil, we look forward to building a strong relationship with your council providing support where and when it is required.

Yours sincerely.

A.S Ferguson
Executive Director
Lifeline Central West



From: Roderic Maxey

Sent: Tuesday, 19 May 2020 11:55 AM

To: Orange City Council

Subject: Council Contact "Walk way"

From: Roderic Maxey Subject: Walk way

Message Body: Dear Councilors,

I would like to ask Council to consider the formation/construction of a gravel walk way linking the Wentworth Wetlands (Cargo Road end) with the Wetland walk way which terminates at the Escort / Forbes Road to be included in the budget considerations..

This linkage would complete a connection along the existing, Dog leash free area behind the Poplars Estate. It would be a very safe, vehicle free walk way and encourage the continued usage of a connected walk from the Robinhood Hotel area, all the way to the Wentworth Golf Club subdivision,.

At the moment there are not any footpaths /walk ways in the Poplar Subdivision. The construction of a low cost path similar to those in the Wentworth wetlands. would be of great benefit to this area.

Sincerely Rod Maxey 1

JOHN DA RIN

Mr. DAVID WADDELL CHIEF EXECUTIVE OFFICER ORANGE CITY COUNCIL P.O. BOX 35 ORANGE NSW 2800

27th MAY, 2020

Re: Draft Delivery Program 2018/2019 to 2020/2021 and Operational Plan 2020/2021 (Year3 of the Current Delivery Program)

Hello Mr. Waddell,

I wish to congratulate the Manager Financial Services for the Draft Report and for particularly stating that," ... previous Councils have built the Council finances into a solid state". And, "... it is considered that now is the time to spend and develop Orange into a City of the future".

Also, suggesting that key land purchases by council should be sold.

In the first council papers, draft budget report, the Manager mentioned: 1 Summer St. I encourage council to place this property on sale as it should never have landed on council's books. Further, I regard the method of referring to land purchases as, "Operational Land", financially, untrue. Though I accept the practice is probably universally used by councils.

Council provides a list of assets that it claimed made a \$1.8M to \$2M loss in the January – April quarter. However, this was based only on revenue and does not include the operating and other expenses related to their operation, which in my opinion, does not present an open and honest account.

The following are points and issues I would like to raise concerning the Draft Report.

Submission to Orange City CouncilRe: Draft Budget 2020/21 John Da Rin

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- The Operational Plan measurements need to be invigorated as they reflect an outdated method, plus display an inaccurate picture of true results. Quantifiable measurements are required.
- 2. This yearly document should rightly be lengthy in its first year and last year of a council four (4) year period. It does not need to be in full at the end of financial year 2 and 3 for that period.
- 3. The document needs to be simplified so the majority of residents and ratepayers, who wish to take an interest in local government, are able to make sense of what they are reading. Not all councillors would be capable of absorbing the corporate financial language used. Way too much material is repeated, and the "Live", "Preserve", "Prosper" and "Collaborate" format only adds to the confusion. The complete document should be available on request.
- 4. I fully understand the reason for this, however, financial reports need not always be so cumbersome. If council truly wishes to work with their community it needs to communicate in a language that is utilised by the vast majority. A simple breakup of income and expenditure on total council operations, value of assets, expenditure on assets and revenue required to maintain those assets, depreciation, information on loans, rates and service delivery pricing, and some general demographic statistics are the first items that come to mind.
- 5. I fully endorse the inclusion of the Long Term Financial Plan, but along with the remainder of the documents, a reasonable summary would be sufficient for the two year periods aforementioned.
- 6. What does council have in the draft budget material that will achieve the Key Idea presented at the Community Consultations for ".... suggest that council could advocate for lower or subsidised commercial rents and a campaign to encourage light industry/small manufacturing companies to move ... to Orange". (page 17 of Community Strategic Plan Key ideas; and/or page 46 of the May 12<sup>th</sup> agenda).
- 7. I dispute the need to increase the water and sewerage charges and other items listed below by more than the rate of inflation, which has been below 2% for a period longer than twelve (12) months. While the average increase by council is 2.5% a modest increase council has not effectively highlighted the reasons why this is necessary on more than 95% of council services.
- 8. Council has increased water and sewerage charges by 2.5% each year for a few years now, simply to cover the 2.5% annual increase in wages for public

Submission to Orange City CouncilRe: Draft Budget 2020/21 John Da Rin

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servants. As the State Government has annulled the increase for the 2020/2021 period it is only right and honourable that council does not increase the water and sewerage costs in the same financial period.

- 9. No increase to the rental for the Lake Canobolas Kiosk; 8.05% is extraordinary
- 10. No increase to personnel associated with the Audit and Rick Management committee
- 11. No increase in fees for use of the Showground due to minimum use
- 12. No increase in the hiring of the showground Pavillion
- 13. No increase in Poultry & Pigeon Shows hire of the Poultry Pavillion.
- 14. Congratulations on the draft 50% reduction for hiring the Ag Pavillion to wedding reception bookings.

While I applaud council's healthy financial position, an area of concern is finance for the maintenance of council assets. I appreciate the Manager Financial Services pointing out the Australian State Governments lack of keeping the electricity infrastructure up-to-date and upon selling the industry it forced the current generation to be lampooned with huge increases in service costs. We should not allow a similar situation to occur to the council's future generation, as their parents are already being mistreated by the free market economy. Council needs to set up a specific fund to finance asset infrastructure maintenance and repair. This of course means some services will need to be user pays or less service provided – that is a given.

I thank you for your time and remain,

Yours Fraternally

John Da Rin

Submission to Orange City CouncilRe: Draft Budget 2020/21 John Da Rin

From: Allison Rodgers

Sent: Friday, 29 May 2020 11:51 AM

To:Orange City CouncilSubject:20/21 Budget submission.

Good morning,

I am a member of the Spring Hill Consultative committee and am writing in support of the proposed increase of annual funding from \$25k to \$40k.

The committee has proven its management of allocated funds significantly contributes to growing the region that can celebrate its environment, lifestyle and culture.

Most recent projects have highlighted and encouraged village pride, improved safety and quality of life.

The committee has been in communication with the community and is and has identified future projects that will continue to increase the benefits of residing in this healthy, safe, inclusive community.

An increase in budget would ultimately let the community plan for a longer term larger community vision that complements the existing attributes of the village encouraging regional tourism, health, safety and an inclusive and vibrant community while preserving and promoting historical aspects and lifestyle.

The support and guidance provided by the current Councillors and council staff who run our meetings is wonderful and this continued support and format will ultimately ensure the legitimacy of all proposed expenditure, the increase of budget has the potential to accelerate all present strategies and will amplify all benefits already achieved for the village and is something I strongly support and recommend.

Thank you,

Allison Rodgers

Attachment 6 Submission 06 (Warren Kelly and Lyn Kelly) - rate increase - proposed bulky waste collection

From: Warren Kelly

Sent: Saturday, 30 May 2020 4:49 PM

To: Orange City Council

Subject: rate increase

Have just read the article regarding bulky waste collection. Both my husband and myself think it is ludicrous charging everyone \$11.35. Do you realise how much the council will make for the few people who cannot afford to use the collection. Maybe the council should think about helping the people who can't afford it. Not every one who would use this service don't even pay rates as they rent the properties, and that also means that the landlords would have to pay which means rents would increase. We live in units of 8 residents and pay \$1,544.00 per year and times that by 8 is \$12,352.00 for only 2 blocks of land WE THINK THAT WE PAY ENOUGH RATES.

Warren and Lyn Kelly

From: Contact

**Sent:** Friday, 5 June 2020 8: 53 AM

To: Orange City Council

Subject: Budget 2020-21 submission

Attachments: Budget submission OCC 2020-21.doc

## **Dear Councilors**

Attached for your consideration is a Budget Submission on behalf of the Rotary Club of Orange in relation to the 2021 Banjo Paterson Australian Poetry Festival and in particular the opportunity for Orange to host the National Bush Poetry Performance Championships during the festival in February 2021.

It is presented to you following a favourable discussion with Council's Cultural Heritage Committee at its 2 March 2020 meeting and a presentation to the Council meeting on 21 April 2020.

Thank you for your nomination of Ms Merran Byers as Council's representative on the Festival Organising Committee. We have already met with her and believe that we will develop a strong partnership with Council staff through her involvement.

Regards Len Banks Secretary Rotary Club of Orange





#### ROTARY CLUB OF ORANGE INC

PO BOX 52, ORANGE, NSW 2800 CLUB No. 18112 • DISTRICT 9700 • ABN: 25 149 130 927

PRESIDENT: Scott Kable • SECRETARY: Len Banks

#### ANNUAL BUDGET SUBMISSION

The Rotary Club of Orange seeks consideration of the following inclusions in the 2020-21 budget of the Orange City Council.

In February 2021, Orange will host the National Bush Poetry Performance Championships as a major component of the Banjo Paterson Australian Poetry Festival. Selection of Orange as the host city by the Australian Bush Poets Association (ABPA) is a testament to the quality of the organisation of our annual festival and recognition of Orange as a preferred destination for Australia's best bush poets to compete for this prestigious award. This event was last held in 2017 in Perth, Western Australia.

The regular activities of the Festival will continue to celebrate the birth of Andrew Barton (Banjo) Paterson in Orange and to promote the appreciation of rhyme and rhythm in creative writing across the community, especially amongst young people and those who seek alternative ways of expressing their feelings, beliefs and observations. This includes community celebrations, markets and performances to showcase local talent and to expose our community to the best bush poets from across the country. The annual budget for the festival is around \$60,000 which has been covered in the past from local sponsorship, grants and entry fees to events. Sponsorship is proving to be more difficult this year following the extended period of financial hardship for local businesses.

Hosting the national championships will come at an additional cost of approximately \$15,000 to cover the fees of professional bush poetry judges for 3 days (plus their travel and accommodation), venue hire, prizemoney, certificates, trophies and printing requirements. The ABPA will be contributing some funding towards promotion and the Rotary Club of Orange will continue to seek sponsorship from local, State and national organisations.

This request to Orange City Council is for financial and in-kind contributions to these events as follows:

- Use of Council grounds (especially Robertson Park, the South Court, the North Court and Banjo Paterson Park) for a night market, breakfasts, community market and Banjo's birthday celebrations.
- 2. Use of Emmaville Cottage and other venues by negotiation (such as Wentworth Mine, the Library, the Civic Theatre foyer, Showground facilities) for displays and/or events.
- 3. Display of street banners.
- 4. Printing of programs, certificates and competition judging sheets.
- 5. Caravan Park accommodation if desired by guest poets and judges.
- 6. Prominence in Orange City Council's social media, calendar of events and local publicity.
- 7. Assistance by the Visitor Information Centre for promotion before and during the festival.
- 8. Cash sponsorship towards prizes for the National Championships (say \$5,000).

The Rotary Club of Orange is most grateful for the past support from Council for this annual festival in recognition of its cultural importance to the City and the community. As we emerge from the restrictions of COVID-19, we are keen to provide the community with family-friendly opportunities to celebrate our history as well as showcase Orange as a destination for national events.

If you require further information, do not hesitate to contact Len Banks or Murray Spicer at contact@rotarycluboforange.org.au

Len Banks Secretary Rotary Club of Orange



# **Orange Hockey Inc.**

9th June 2020

#### Request for 2020/21 Budget Inclusion

Orange City Council

To whom it may concern

I am writing to Orange City Council on behalf Orange Hockey Association. Our hockey community of over 1000 members request the the Orange City Council revisit the budget to include the cost of resurfacing and line marking the Glenroi Oval carpark. I have spoken to Ben Keegan regarding the urgent need for this repair previously. I notice that again this has not been included in the Council buget for 2020/21.

This carpark is in a state of disrepair. It hasn't had any substantial maintenance, upkeep, or upgrading for many many years. It is a carpark that gets used seven days a week from March to September during our winter season, and for events and social competitions in the summer as well. It is also used by the local and visiting cricket teams during the summer. The previous efforts of filling potholes sometimes only lasts a couple of weeks. Some potholes that develop pose a substantial risk of injury to people walking through the carpark especially at night when it is not well lit. The line marking for carparking in some areas is almost non existant and the disabled parking area also needs upgrading.

We request serious consideration be given to making provision in the 2020/21 budget to have this Council owned facility upgraded and line marking completed.

Kind Regards Marion Eslick Secretary Orange Hockey Inc Attachment 9 Submission 09 (Put Orange First) - IP&R, business support, rates increase - bulk waste levy

(1)

From:

Sent: Tuesday, 9June 2020 9:39 PM

To: Orange City Council

Cc:

Subject:Submission to the Council's 2020/21 Budget and Operational PlanAttachments:Put Orange First Submission to Council's Budget 2020-21.pdf

On behalf of the Put Orange First Group I am sending the attached submission to Council's draft 2020/21 Budget and Operational Plan.

We look forward to a response.

Cheers,

#### **A**manda

## **Amanda Spalding**



Submission 09 (Put Orange First) - IP&R, business support, rates increase - bulk waste levy

(1)



# Submission to Orange City Council's Draft Operational Plan and Budget for 2020/21

Put Orange First is a group of local business people whose goal is to bring the major players in the advancement of Orange together so that more impact can be made through collaboration than all acting separately. We aim to build a stronger relationship between our local businesses and consumers by building a stronger sense of a connected community where people can see the benefits of keeping their money local.

We made a submission to Council's budget last year and were essentially told that we were too late to make a difference. This concerns us greatly as Council has not extended the consultation period on the budget beyond 28 days this year despite COVID-19 and the fact that it has extended its consultation period on Development Applications to 40 days. Councillors gave themselves an extra three weeks to develop the budget while giving the community no extra time, nor any additional engagement methods.

We would like to receive feedback from last year as the following was included in Council's report that approved the 2019/20 budget on 25<sup>th</sup> June 2019.

#### Submission 2

Received from Put Orange First

Request Council support for a range of initiatives raised by businesses

**Staff Comment** Council continues to support business and business groups through a range of forums including Council's Economic Development Community Committee. The Future City Initiative addresses a number of the areas raised in the submission. **Council to consider how it will support other suggestions.** 

Recommendation No further action required.

It is actually very difficult to comment on Council's Delivery Plan/Operational Plan and Budget for 2020/21 because it has been a moveable feast this year since it went to Council on 21st April and 12th May and the wrong Delivery Plan/Operational Plan is on exhibition on Council's Your Say webpage as it is the 2019/2022 Plan not the current draft Plan. There is an important mandatory element missing, in breach of the Local Government Act (S405), which requires that the Council include a map showing where the various rates will apply within the local government area as a mandatory element of the exhibition. We would like to see where the CBD rates apply, and would like to see the Economic Development Department compare CBD rents and rates in Orange with Sydney, Parramatta, Bathurst and Dubbo.

One of the late changes that was made to the 2019-20 budget was to defer the Corporate Services restructure and save \$260,000. It is our understanding that the restructure had proposed the creation of an Economic Development Office, and we would like to know what has happened to this proposal as now is the time to be proactive with economic development.

Attachment 9

Submission 09 (Put Orange First) - IP&R, business support, rates increase - bulk waste levy

Our proposal to bring the major players in the advancement of Orange together so that more impact can be made through collaboration than all acting separately has not resulted in such a meeting being held and now there is an additional group in the COVID Rebound Committee, so we are disappointed that the stakeholders have not been brought together to create more impact.

The draft budget reveals plans to spend \$78.9 million on capital projects in the coming year, part of a projected four year capital spend of \$226.6 million from 2020/21 to 2023/24. This compares with the 2019/20 budget that planned to spend \$73.2M in 2019/20. We welcome economic stimulus and would still like to have discussions about other ways Council can stimulate the local economy including working with local property owners to consider the costs of doing business in Orange.

We welcome the FutureCity proposals being put on exhibition by Council, but are unclear whether the comments made in the report to Council of 21st April remain the case:

#### 'Delivery Program

Minor updates have been made (e.g. CBD upgrade has included reference to FutureCity as the working title which has been deferred for one year pending a decision on grant funding'.

It is extremely disappointing if the CBD upgrade is to be deferred at this time when we need to stimulate the local economy.

We have many of the same points as we had last year with an increased emphasis to many of our concerns about bricks and mortar retail in the CBD given the boost the COVID-19 pandemic has given to online retail while shops have been closed, which may have changed people's habits permanently.

Last year Put Orange First made a submission suggesting (among other things) that Council employ a CBD Place Manager to facilitate engagement and speed up planning processes. The Place Manager would also work with local property owners over lease costs and customer service training because of concerns from local business people a year ago about the difficulties being faced, particularly by CBD retailers. The following is from our 2019/20 submission:

'In the future what will a CBD consist of if not retail? Actions need to be taken now to reverse current trends and engage local people in understanding that buying online will ultimately mean there are no shops in the City Centre. We need a campaign to commit to retaining retail shops in the CBD or face the alternative of an empty and derelict CBD. On this basis, the CBD needs to be developed not as a place of shopfronts, but as an experience and we would encourage dialogue with local business about concepts such as creating malls in streets like Anson Street and Lords Place.'

We are pleased to see that land sales will underpin the budget and we would like to see what sites Council owns that can be used strategically to promote the sustainable development of our Local Government Area.

The report proposes a general rates increase of 2.59%; water and sewer rates up by 2.5% as anticipated last year. This is at a time when we use less water and the inflation rate has been running at 1.9% for the last 12 months. Given that Orange City Council has the highest combined rates in Australia we do not accept that this rate increase should be needed, nor do we agree with a bulky waste levy being levied against all ratepayers.



#### **Draft Budget Submission to Orange City Council**

Re: The proposed allocation of funds to the Mount Canobolas Mountain bike trail according to the Orange City Council Draft Delivery Program 2018-19 to 2020-2021.

On behalf of ECCO I would like to express our opposition to the allocation of \$500 000 of funds to further develop any proposed construction of mountain biking infrastructure within the Mount Canobolas State Conservation Area. In doing so we give the following reasons, and suggestions for more a more appropriate use of funds for the area.

The Mount Canobolas State Conservation Area is the site of well documented environmental assets, many of which are acknowledged as unique. As a State Conservation Area Mount Canobolas is subject to the stated aims of any State Conservation Area, which include the preservation of biodiversity, habitat, ecosystems, populations of threatened species and landscape values. Any recreational activity planned for such an area should either further enhance these values, or at the very least, not detract from them. Mountain biking and its attendant infrastructure is incompatible with these aims, and will impact significantly on the environmental features that the SCA was set up to preserve.

Existing recreational use of the mountain is currently restricted to bushwalking, limited cycling, scientific research and family activities. These are compatible with SCA values and attract large numbers of visitors each year. It is suggested that funding could be diverted towards projects and infrastructure that enhance the environmental value of the mountain.

Orange already has two well used and popular mountain bike facilities. If it is necessary to further develop Orange's potential as a major mountain biking destination, perhaps the funds set aside for the current purpose could be redirected towards to the exploration of less environmentally controversial sites, such as the Sate Forest, which borders Mount Canobolas and features in the existing concept plan.

Thank you for this opportunity for comment.

Yours sincerely Neil Jones President ECCO



Re: Funding Provision in the Orange City Council Draft Budget for Renewable Energy projects.

On behalf of ECCO I wish to express our support for the funding provisions for the further development of renewable energy in Council's draft budget 2021 in the form of an allocation of \$500 000 for the period 2020-2021. Significant funding in this area supports Council strategy 7.2. which states "Ensure best practice use of renewable energy options for Council and community projects."

Funding for renewable energy is also compatible with Council's recent decision to develop Local Government strategies designed to minimise risks associated with climate change, and to take advantage of current and emerging technologies that will reduce energy costs and reduce Council's carbon footprint.

Strategy 7.2 also includes a stated aim to Increase solar power-seek funding opportunities for solar expansion of Council facilities, and to roll out solar panels on Council assets when funding permits For these objectives to become reality it is obvious that appropriate funding be allocated.

Another objective of Strategy 7.2 is the intention to **maintain Cities power Partnership membership to investigate sustainability options.** The purpose of the Partnership is to seek information about renewable energy projects that can be adapted for implementation by Orange Council. For this funding will also be required.

Expenditure on renewable energy projects can be justified as being in the best interests of the Orange community as it is economically viable due to a reduction in the cost of renewables. It is environmentally desirable as it helps in the reduction of our carbon footprint, and is socially beneficial, as it contributes to a transition away from fossil fuelled energy.

Thank you for the opprtunity to comment.

Yours sincerely Neil Jones President ECCO



# Submission to Orange City Council Budget 2020

#### Re: Additional funding for maintenance, replanting, and additional trees & shrubs

ECCO strongly recommends that Orange City Council allocate additional funding for the maintenance, replanting and additional plantings of trees and shrubs in the streetscapes, parks and reserves in the city and surrounds.

As a consequence of four years of significantly lower than normal rainfall, and despite the best management practices of Orange Council's Parks and Gardens staff, a large number of street trees, many on our major thoroughfares, have died or become unthrifty. Many trees and shrubs in parks and reserves have been similarly affected.

Orange's reputation as a Colour City and a preferred destination for new residents and tourists is particularly compromised, as many of the autumn foliage deciduous trees, and mature native trees and shrubs have succumbed to a combination of drought and aging factors.

ECCO believes that with an increase in funding. Council could not only significantly address these issues, but associated with a major planting programme, could mitigate against the urban heat bank affect which occurs when there is an increase in hard surfaces in streetscapes, infill developments, and intensive housing on smaller residential blocks.

Neil Jones

President

**ECCO** 

Attachment 13 Submission 13 (Orange Rail Action Group) - roundabout - Peisley Street and Moulder Street

# Orange Rail Action Group

# **Submission to Orange City Council, Budget 2020**

The Orange Rail Action Group (ORAG) requests that Orange City Council give consideration in the draft Budget 2020, to the provision of funds for the construction of a roundabout at the intersection of Peisley Street and Moulder Street.

This intersection can be particularly dangerous to vehicular traffic,

- · turning right (south) into Peisley Street from Moulder Street and
- · turning right ( west) into Moulder Street from Peisley Street,

due to the high\_volume of traffic now using Peisley Street to and from the CBD. There are no traffic lights nearby to control this traffic during peak and business hours.

This intersection services road traffic to and from Orange's industrial, sporting and residential areas:

- The Orange CBD and south Peisley Street industrial, retail and residential sites.
- The Southern Feeder Road and the new routes to Bathurst Road and Shiralee Estate.
- · The Sir Jack Brabham Park sporting precinct.
- The Forest Road Developments ie. TAFE campus, DPI Research Centre,
   Orange Health Service and Bloomfield Medical Complex,.
- The Orange Regional Airport and Cadia Valley Operations sites.
- The CSU campus and Northern Distributor via Peisley St, William St and Leed's Parade.
- The residential areas along Moulder Street, the Woodward St roundabout and Calare suburb.

ORAG is of the opinion that Peisley Street will experience increased road traffic in the medium and long term future. This opinion is supported by:

- The further development in the areas described above.
- The budgeted proposals for the Forest Road Railway Bridge duplication (East Fork).
- The proposed Bloomfield Sporting Precinct.
- The proposed Health and Innovation Precinct Master Plan at Bloomfield.
- The Wade Park Cricket Centre (soon-to-be-completed).
- The proposed March Street railway underpass.
- The potential for increased passenger train traffic to and from Orange Station after 2023, when the Dubbo Rail Maintenance Centre is commissioned.

Attachment 13 Submission 13 (Orange Rail Action Group) - roundabout - Peisley Street and Moulder Street

ORAG strongly supports the current and potential expanded role of the Orange Railway Station as a **Transport Hu**b for rail, regional coach and local bus services, as highlighted in the;

- Draft-Delivery Operational Plan 2019 2022, Objective 13: Transport services, connectivity and infrastructure that support community, tourism, business and industry.
- Orange Future City Planning and Design Framework, currently on exhibition.

Vehicular traffic to and from the Transport Hub will benefit greatly from the proposed roundabout.

ORAG believes that a roundabout at the Moulder Street & Peisley Street intersection will enhance traffic flow and improve traffic safety to and from the continuing development of South Orange, that has occurred since the relocation of the Orange Hospital to the Bloomfield Campus in 2011.

Neil Jones.

Chairman.

Orange Rail Action Group.

9 June, 2020.

Attachment 14 Submission 14 (Central West Master Builders Association) - Fees and Charges - 25% increase in Road Opening Permit section

From: Mick

Sent: Wednesday, 10 June 2020 9:47 AM

To: Orange City Council

Subject: Submission for draft budget

To Whom It May Concern,

I am writing to you on behalf of the local construction industry, in regards to the planned increases in fees and charges, mostly in relation to the Road Opening Permit charges for application fees and inspection fees (page 15 and 16 of draft budget). All other fees and charges relating to DA's and the construction industry (page 82 onwards) are only increasing by approx. 2.5%, and with CPI for the 12 months between March to March only 2.2% I feel that increasing the road opening permits by 25% very excessive. This cost will be passed onto the consumer but in the short term the builders will cop that increase.

If an increase is necessary then I think that it should be in line with the CPI increase like the rest of the budget has been.

In this time of economic uncertainty and possible downturn, I would request that the fees and charges for Road Opening Permits, DA's and CC's remain unchanged, but if they have to increase than I think that CPI is only fair.

Thanks for reading this submission.

Mick Banks

Central West Master Builders Association President

David Waddell CEO Orange City Council

RE: OCC Budget 2020 - 21

Note 1: Mount Canobolas State Conservation Area (CSA),

Dear CEO and Councillors

I made a submission on the Plan of Management for the Mount Canobolas CSA that stressed the need for ensuring the environmental integrity of the State Conservation area.

The draft Plan of Management of the Mount Canobolas State Conservation area allows for an "investigation" of the possibility of a mount bike trial.

Council has made provision of funds in the 2018-19 budget ( $$100\,000$ ) and in the 2019 – 20 budget ( $$100\,000$ ) for this investigation. This, along with other sources of funds (including Grants  $$250\,000$ ) would indicate there are more than sufficient available funds to carry out any investigation. These funds may be included in the  $$500\,000$  already committed to the proposal.

If my understanding of draft budget is correct, I would request Council to re-consider the possible allocation of further funds (\$500 000) to the Mount Canobolas mountain bike trail.

The Mount Canobolas Sate Conservation is not the Orange Local Government Area (LGA) and Council should be prudent allocating funds outside its LGA.

If Council desires to spend \$500 000 (this year's budget p 159) in the Mount Canobolas CSA, it should consider using the funds to assist any natural environment recovery program that restores and preserves the world recognised "uniqueness" of this Sate Conservation Area.

Any funds not currently allocated (\$500 000 p159) to this proposal should not be provided until the "investigation" report into a mount bike trail is considered by all stakeholders (the environment, the community and council).

It would be good governance, on Orange City Council's part, to delete any further funds at this stage as means to contain the expected 2020 -21 budget deficit \$2 815 126).

Yours sincerely C Smith Ratepayer of Orange David Waddell CEO Orange City Council

RE: OCC Budget 2020 -21 Note 2: Internal loans

#### Dear CEO and Councillors

At a recent Council meeting a number of Councillors incorrectly asserted that Orange City Council had not contributed to the cost of constructing the Macquarie River to Orange Pipeline. This reminded me that Council organised an internal loan, (about \$8.2 M), transferring funds from the sewer fund to the water fund. As both funds are specific purpose funds, both funds have healthy balances (19<sup>th</sup> May statement of Investments: Water about \$58 M and Sewer about \$52 M) it could be apt to repay the loan during this budget year.

Such action shouldn't impact significantly on the availability of funds in either account to meet any expected budget requirements in the next 3 years.

From my reading of the draught budget:

- Water Fund budget for 2020 -21 is about \$11M and for the 3 year period is about \$16 M
- Sewer Fund budget for 2020 21 is about \$5 M and for the 3 year period is about \$15 M

The current loan is for \$ 8 166 000 and if the Water Fund were to repay the Sewer Fund, their corresponding reserves would be about \$50 M for Water and about \$60 M for Sewer. These reserves which would support Council's expected budget expenditure for Water and Sewer for well over 3 years.

This being so, Council could consider not increasing the water and sewer rates when adopting the Council's Budget for 2020 -21. At a time when members of the community are stressed due to COVID and other financial pressures, it would be an opportunity for Council to assist them in the recovery period.

This loan is for 20 years with 15 years before settlement is due (2035). I request that the loan be promptly repaid.

Whilst looking at the internal loans, I noticed that the Sewer Fund has supported the helicopter hangar at the airport (about \$3 M) and land purchase surrounding the airport (about \$2 M).

A substantial amount of land surrounding the airport acquired by Council is no longer required for the purpose it was initial bought for. Currently, a strong property market exists. Council has listed other land for sale and this surplus land, land not required for any buffer zone, could be included for the 2020 – 21 budget year.

The Sewer Fund is a specific purpose fund and not a Council internal bank. These 2 loans could be repaid, with the sale of the surplus airport precinct land, without affecting the budget and more likely reduce or eliminate the expected budget deficit (about \$3 M).

I would request that all 3 loans be repaid during this 2020 -21 budget year. Doing so would present a clear vision of Council's current funds available in the Water and Sewer Funds on which any future plans could be made.

Yours sincerely

C Smith 10<sup>th</sup> June 2020

Orange ratepayer

# Project Report 11 May 2020 - 11 June 2020

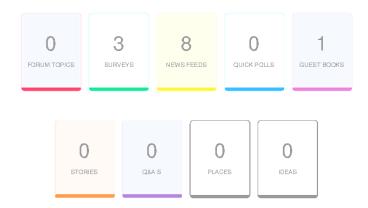
# Your Say Orange **Budget 2020**





Aware Participants	865	Engaged Participants		132	
Aware Actions Performed	Participants	Engaged Actions Performed	Registered	Unverified	Anonymous
Visited a Project or Tool Page	865		r togrator ou	Onromod	7 (10 H) 11 (10 E
Informed Participants	410	Contributed on Forums	0	0	0
Informed Actions Performed	Participants	Participated in Surveys	121	0	1
Viewed a video	0	Contributed to Newsfeeds	0	0	0
Viewed a photo	25	Participated in Quick Polls	0	0	0
Downloaded a document	67	Posted on Guestbooks	12	0	0
Visited the Key Dates page	11	Contributed to Stories	0	0	0
Visited an FAQ list Page	0	Asked Questions	0	0	0
Visited Instagram Page	0	Placed Pins on Places	0	0	0
Visited Multiple Project Pages	260	Contributed to Ideas	0	0	0
Contributed to a tool (engaged)	132				

# **ENGAGEMENT TOOLS SUMMARY**



Tool Type	Engagement Tool Name	Tool Status	Visitors	Contributors		
	Lingagement 100114ame	TOOI Status	VISILOIS	Registered	Unverified	Anonymous
Newsfeed	Council to ask for community views on return of 'bulky wa	Published	281	0	0	0
Newsfeed	Council increases infrastructure spend to boost post-COVI	Published	142	0	0	0
Newsfeed	Work set to start on the Conservatorium	Published	11	0	0	0
Newsfeed	Planning begins for Orange's newest wetland	Published	8	0	0	0
Newsfeed	Sporting venues set to benefit from draft budget	Published	6	0	0	0
Newsfeed	Water projects take a high priority	Published	2	0	0	0
Newsfeed	Theatre's long-term future to be explored	Published	2	0	0	0
Newsfeed	New admin office for Works depot	Published	1	0	0	0
Guest Book	Leave a comment on the 2020/21 budget	Published	65	12	0	0
Survey Tool	Bulky Waste: What do you think?	Published	265	104	0	0
Survey Tool	Budget 2020/21 Survey : Have your say	Published	79	37	0	0
Survey Tool	Bulky Waste: What do you think? - Test copy	Draft	7	1	0	1

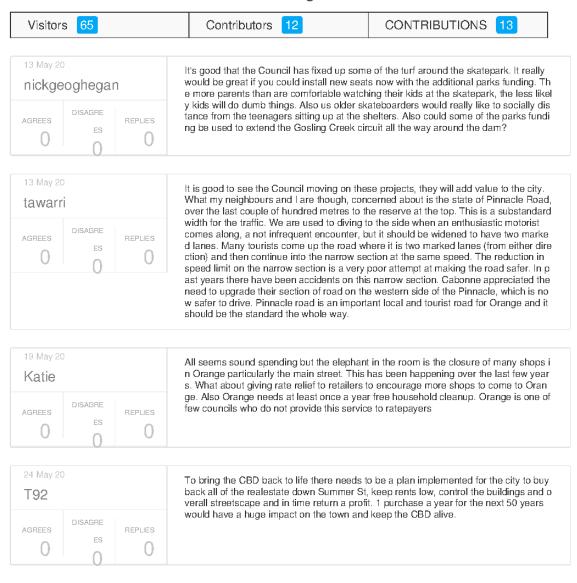
# **INFORMATION WIDGET SUMMARY**



Widget Type	Engagement Tool Name	Visitors	Views/Downloads
Document	Draft Fees and Charges 2020-2021	29	39
Document	Draft Delivery Operational Plan 2019-2022	28	31
Document	Draft Long Term Financial Plan 2020 2021 to 2029 2030	17	22
Document	Report to 13 May Council meeting about Draft Delivery Program 2018	14	19
Document	Workforce Management Plan 2020-2021 - 2023-2024	13	14
Document	Asset Management Strategy 2020-2021	10	14
Document	Strategic Policy - ST007 - Asset Management Policy (adopted 3 Decem	5	7
Document	deleted document from	3	5
Photo	Proposed income sources	25	28
Photo	Proposed spending areas in the budget	16	18
Photo	Budget timeline	12	14
Key Dates	Key Date	11	13

#### **GUEST BOOK**

# Leave a comment on the 2020/21 budget



## **GUEST BOOK**

# Leave a comment on the 2020/21 budget



Hello I am a member of the Spring Hill Consultative committee and am writing in supp ort of the proposed increase of annual funding from \$25k to \$40k. I believe the committee has proven its management of allocated funds significantly contributes to g rowing the region that can celebrate its environment, lifestyle and culture. Most recent projects have highlighted and encouraged village pride, improved safety and quality of life. During this process the committee has markedly increased communication with t he community and is identifying future projects that will continue to increase the benefits of residing in this healthy, safe, inclusive community. An increase in budget would ultimately let the community collaboratively plan for a longer term larger community vision that complements the existing attributes of the village encouraging r egional tourism, health, safety and an inclusive and vibrant community while preservin g and promoting historical aspects and lifestyle. The support and guidance provided b y the current councillors and council staff who facilitate our meetings is fantastic and t his continued support and format will ultimately ensure the legitimacy of all proposed expenditure, the increase of budget has the potential to accelerate all present strategies and will amplify all benefits already achieved for the village and is something I stro ngly support and recommend. Sincerely - Peter Rodgers



Hello I am a Member of the SpringHill Council Advisory Committee have been for Several Years and feel very Strongly of the village Place in the Greater Orange Area and way we can Compliment the Attraction we can offer to attract Visitors to the Area and fully Support the increase of the SpringHill Village Budget from 20,000to 40.000 . We are in desperate need of footpaths around the Village especially Carcoar Street where Many Children and Elderly walk and Play with no where Safe to walk and Speeding Tr affic it can be Quiet Dangerous . Also we need in time Somewhere we can display ou r Unique Local History and Farming and Mining Origins . We also have the Potential of becoming a Major alternative to compliment Orange Sporting area's with a Recreation Ground which needs some Some Long awaited Development (Tender Loving Care . We have a very Dedicated Community with extensive Pride in our Little Village and need some Further Support From our Council . I would also aLike to take this Opportunity to Thank Scott; Tony Joanne and Associated Staff for their Support over the Past Years Yours JR Nalder (Jeff)



this is absolutely needed or people will just dump things on the street, but we are alre ady paying enough so there should not be any extra charges, we used to have bulky waste collection some time ago, just get it started again you will avoid all the rubbish just being dumped anywhere



we have a money wasting Counsel and the Rates are far to high as is there are many people who just can not afford to pay any more, I think you are just creating more hom eless people we need more affordable housing in Orange art gallery extension is not necessary and just a waste of money footpath do need to be done so disabled people can use their scooters or wheelchairs to travel to the CBD As far as the airport upgrad e is concerned??? this airport we have has been upgraded and is good enough, stop wasting money on unnecessary things

## **GUEST BOOK**

# Leave a comment on the 2020/21 budget



It would be benefincial to resurface & Department to the Moad St hockey centre. The carpark presently has potholes and the lines are almost worn away.



In our area, Suma Heights Orange, there is not one footpath or walking track for miles . Nowhere for us to walk or kids to ride scooters safely. I have raised this with council several times and was basically told there was a plan to get footpaths in all parts of Or ange on at least one side of every road eventually but that our area was not on the cur rent plan. We are rate payers also but it just feels as though we are forgotten over her e as we aren't North Orange where it's all currently happening. I'm not the only home owner in the area who feels strongly about this and I would be happy to get a partition around if it would help our cause but obviously don't want to waste my time if it would n't help. Home-owners who built in the area approx. 5yrs ago were also told there wer e also plans for a child's playground in the area but that has never eventuated. It's extr emely frustrating when you are forced to drive to other parts of the town for your kids t o ride their scooters safely for peace of mind they don't get hit by a car. Just walking a round the area without any footpaths is extremely difficult not to mention dangerous. On top of this the new development at the far end of Sophie Drive has now commenced with several new houses under construction, surely this is warrants all th e more for footpaths on at least one side of the road in this area.



I am writing to Orange City Council on behalf Orange Hockey Association. Our hock ey community of over 1000 members request the the Orange City Council revisit the budget to include the cost of resurfacing and line marking the Glenroi Oval carpark. This is in need of an urgent repair. I notice that again this has not been included in the Council buget for 2020/21. This carpark is in a state of disrepair. It hasn't had any sub stantial maintenance, upkeep, or upgrading for many many years. It is a carpark that gets used seven days a week from March to September during our winter season, and for events and social competitions in the summer as well. It is also used by the local and visiting cricket teams during the summer. The previous efforts of filling potholes sometimes only lasts a couple of weeks. Some potholes that develop pose a substantial risk of injury to people walking through the carpark especially at night when it is not well lit. The line marking for carparking in some areas is almost non existant and the disabled parking area also needs upgrading. We request serious consideration be given to making provision in the 2020/21 budget to have this Council owned facility upgraded and line marking completed.



With the high volume of users at the Orange Hockey Centre in Moad St it would be extremely helpful to have the car park resurfaced to keep individuals safe especially of a night time given the poor lighting in some areas. The surface in some areas has be en patched multiple times to no avail..



The lines at the car park of Orange Hockey Complex are non-existent. You could lose a car in the potholes. I would ask Council to revisit the need to refurbish this car park. Hockey brings a lot of major competitions to Orange & it is embarrassing for the Orange Hockey family when visitors have to deal with this car park.

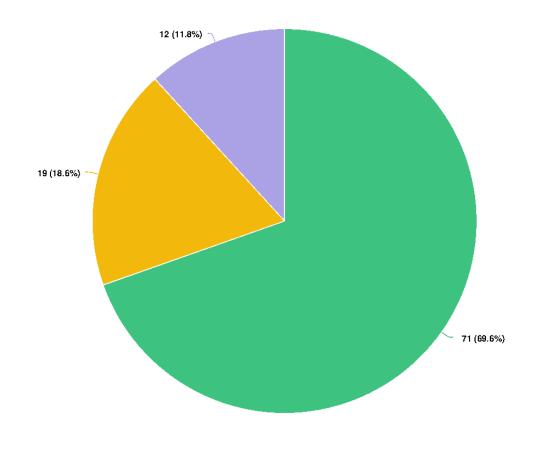
Page 6 of 22

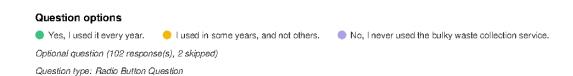
# **ENGAGEMENT TOOL: SURVEY TOOL**

Bulky Waste: What do you think?

Visitors 265 Contributors 104 CONTRIBUTIONS 104	
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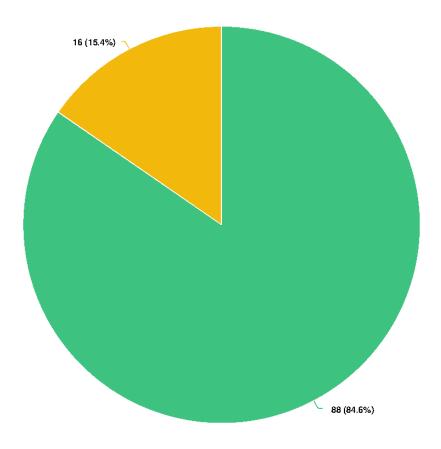
The annual bulky-waste collections were discontinued in Orange a number of years ago. When it was in operation, how often did you use it?





Page 7 of 22

The draft budget includes a proposal to add an across-the-board \$11.35 waste charge to every rates notice to cover the cost of a bulky-waste collection from every residence, whether they use the collection or not. What do you think of this proposal?



#### **Question options**

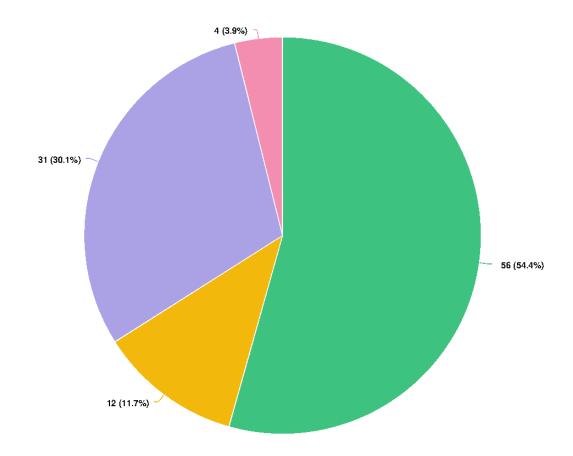
Yes, I support this re-introduction of the bully-waste collection.

No, I do not support the re-introduction of the bulky-waste collection.

Optional question (104 response(s), 0 skipped)

Page 8 of 22

The draft budget also includes the option of continuing with the current user-pays system where residents can order a collection of two cubic metres of bulky waste from their residence. That resident then pays \$220.25 for the service. What do you t...



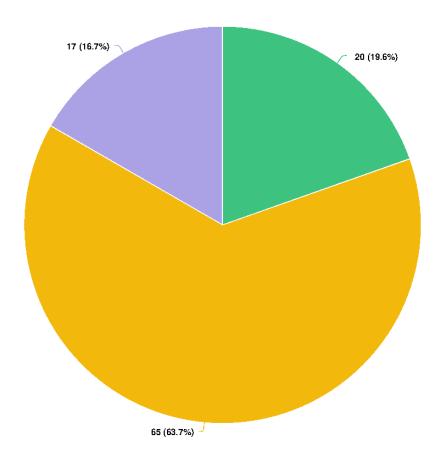
#### Question options

- I think the current user-pays system should remain as an option for an extra collection, alongside the re-introduction of the across-theboard charge.
- 🔵 I think the current user pays system should remain, instead of the bulky-waste system which should not be re-introduced.
- I think the current user-pays system should end, and be be replaced with the introduction of the across-the-board system.
- I think the council should not provide any bulky-waste collections.

Optional question (103 response(s), 1 skipped)

Page 9 of 22

Orange City Council has also considered an option, part-way between the two other approaches. This proposal is a new user-pays system where if at least 30 residents order a two cubic metre collection for the same time, the charge would be reduced to...





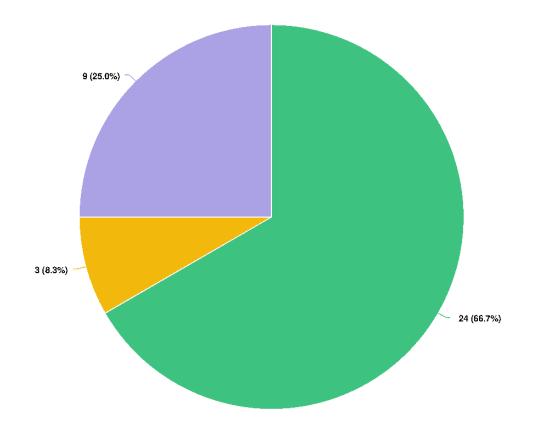
Page 10 of 22

# **ENGAGEMENT TOOL: SURVEY TOOL**

Budget 2020/21 Survey: Have your say



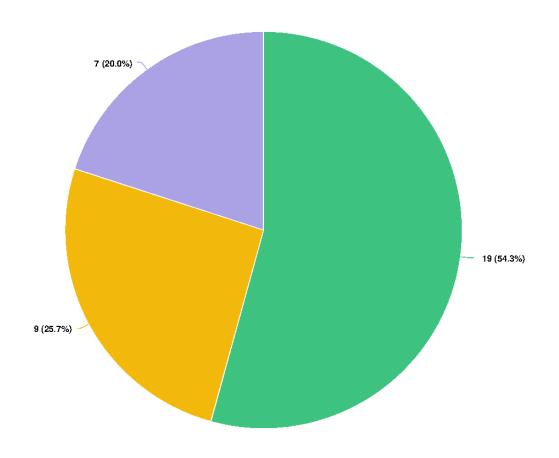
The budget includes proposals to spend \$10 million on the first stage of the Future City CBD upgrade (part of \$30 million over two years). Do you think this project is worthwhile ?:





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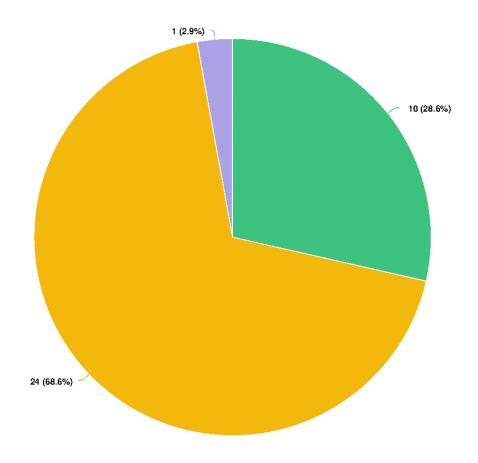
The budget includes a proposal to spend \$10 million on a new sporting precinct (part of a 2 year \$25 million project with NSW Government funding). Do you believe this project is worthwhile?





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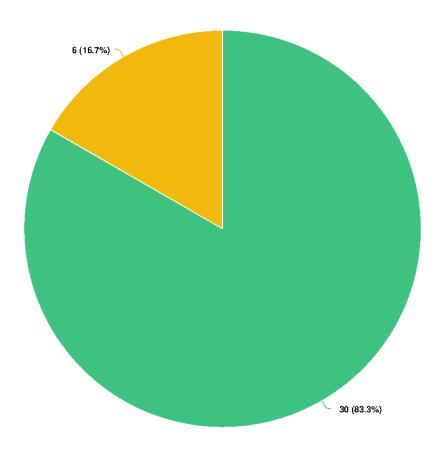
The budget includes a proposal to spend \$4.4 million onupgrades to the Orange Regional Airport. Do you think this amount is :



# Question options Too much About right Not enough Optional question (35 response(s), 2 skipped) Question type: Radio Button Question

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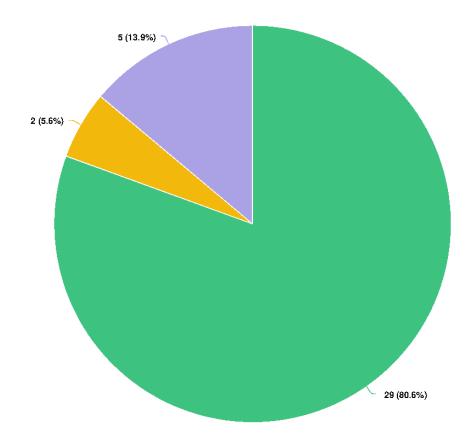
The proposed budget includes \$900,000 on new and upgraded footpaths in neighbourhoods around Orange, doubling the amount spent this year (\$450, 000). Do you believe this is a worthwhile project?





Page **14** of **22** 

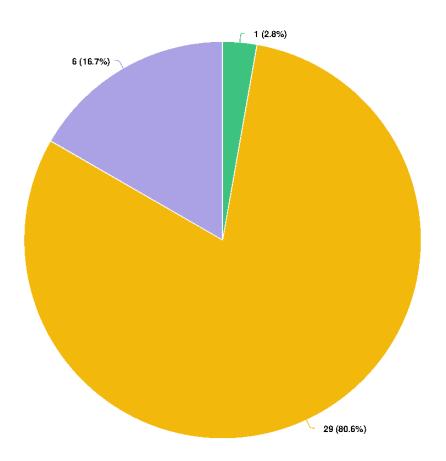
The budget includes a proposal to spend \$900,000 on new and refurbished playgrounds and upgrades to parks over the next 4 years. Do you believe this should be a priority for Orange City Council?





Page **15** of **22** 

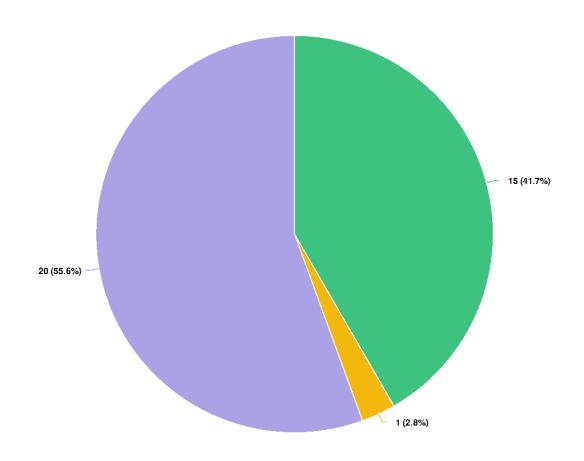
The budget includes a proposal to spend \$5million (including \$2.5 million NSW Government funding) on a new wetland to expand Orange's stormwater harvesting scheme. Is this amount:





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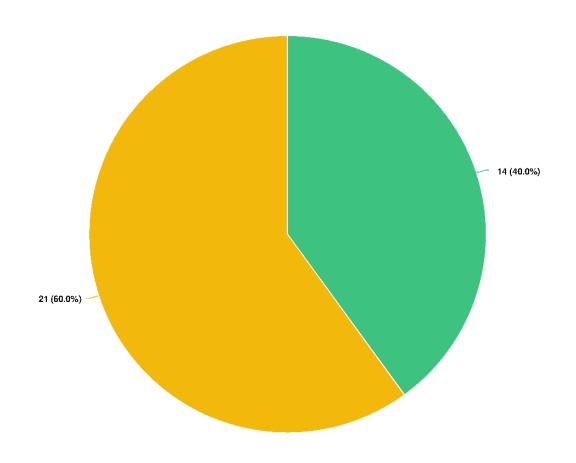
The budget includes a proposal to increase residential rates by 2.6%, or \$62.22 per year or \$1.20 per week. Do you believe this increase is :





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The proposed 'Fees & Do you believe these changes are:



# Question options

Optional question (35 response(s), 2 skipped)

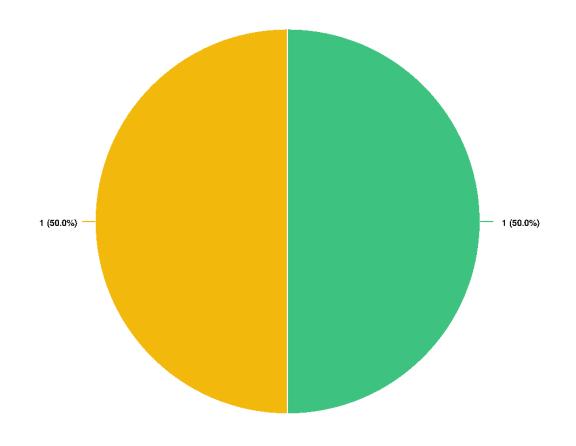
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# **ENGAGEMENT TOOL: SURVEY TOOL**

Bulky Waste: What do you think? - Test copy



The annual bulky-waste collections were discontinued in Orange a number of years ago. When it was in operation, how often did you use it?



## Question options

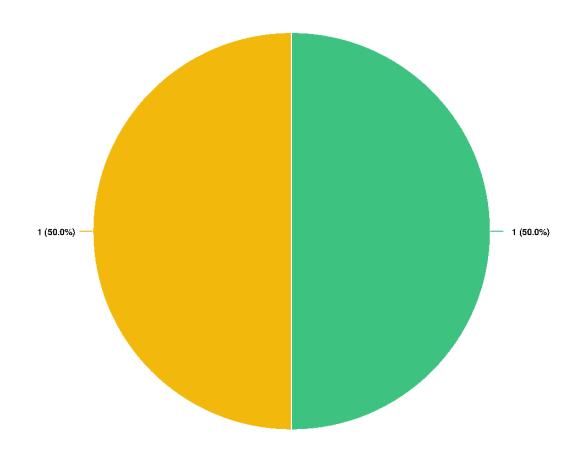
Yes, I used it every year.
 No, I never used the bulky waste collection service.

Optional question (2 response(s), 0 skipped)

Question type: Radio Button Question

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The draft budget includes a proposal to add an across-the-board \$11.35 waste charge to every rates notice to cover the cost of a bulky-waste collection from every residence, whether they use the collection or not. What do you think of this proposal?



#### Question options

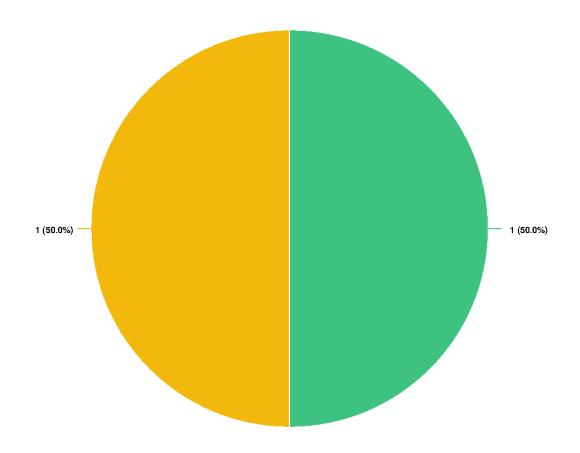
Yes, I support this re-introduction of the bully-waste collection.

No, I do not support the re-introduction of the bulky-waste collection.

Optional question (2 response(s), 0 skipped)

Page **20** of **22** 

The draft budget also includes the option of continuing with the current user-pays system where residents can order a collection of two cubic metres of bulky waste from their residence. That resident then pays \$220.25 for the service. What do you t...



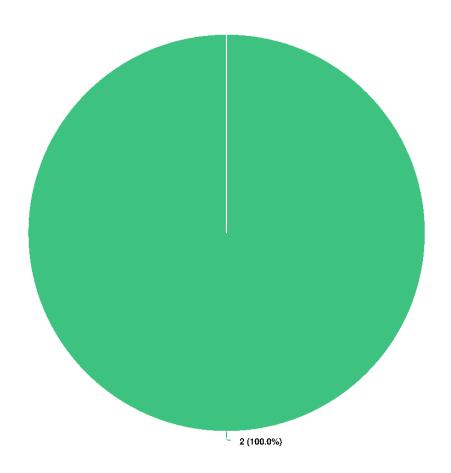
#### Question options

- I think the current user-pays system should remain as an option for an extra collection, alongside the re-introduction of the across-theboard charge.
- I think the current user pays system should remain, instead of the bulky-waste system which should not be re-introduced.

Optional question (2 response(s), 0 skipped)

Page 21 of 22

Orange City Council has also considered an option, part-way between the two other approaches. This proposal is a new user-pays system where if at least 30 residents order a two cubic metre collection for the same time, the charge would be reduced to...



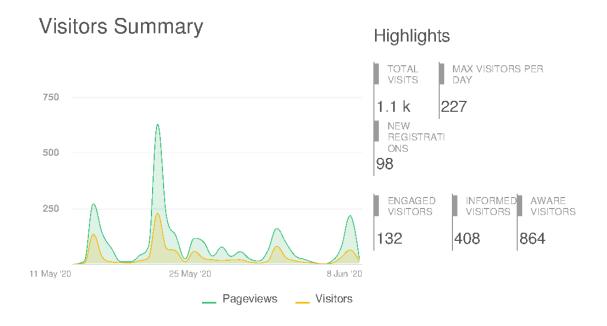
## Question options

No, I do not support this option.

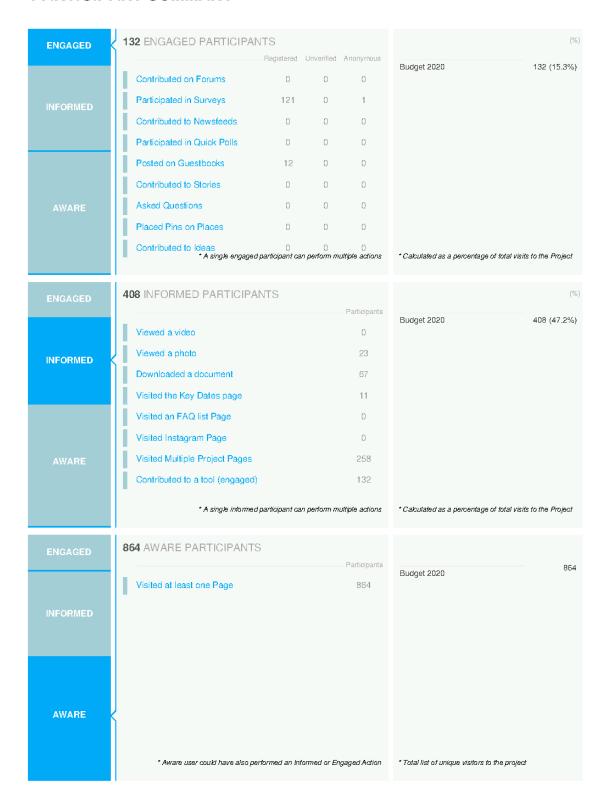
Optional question (2 response(s), 0 skipped)

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## **PARTICIPANT SUMMARY**





# **ENGAGEMENT TOOLS SUMMARY**



SURVEYS SUM	MARY
3	Surveys
122	Contributors
143	Submissions

07	
37	2 Contributors to
dget 2020/21 Survey : Have	Bulky Waste: What do you think? - Test copy
	Contributors to













# INFORMATION WIDGET SUMMARY



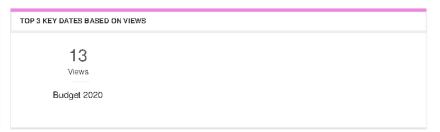
DOCUMENTS		TOP 3 DOCUMEN
8	Documents	3
67	Visitors	Down Draft Fees and
151	Downloads	20

TOP 3 DOCUMENTS BASED ON DOV	/NLOADS	
39 Downloads  Draft Fees and Charges 2020-	31 Downloads  Draft Delivery Operational Plan	22 Downloads Draft Long Term Financial Plan
2021	2019-2022	2020 2021 to 2029 2030

PHOTOS	
3	Photos
23	Visitors
56	Views



KEY DATES	
1	Key Dates
11	Visitors
13	Views



# TRAFFIC SOURCES OVERVIEW

REFERRER URL	Visits
m.facebook.com	467
www.orange.nsw.gov.au	50
www.google.com	48
www.facebook.com	43
I.facebook.com	21
www.google.com.au	21
www.linkedin.com	14
android-app	3
lm.facebook.com	3
www.bing.com	2
webmail.orange.nsw.gov.au	1
mail.google.com	1
mailchi.mp	1
t.co	1

# **SELECTED PROJECTS - FULL LIST**

PROJECT TITLE	AWARE	INFORMED	ENGAGED
Budget 2020	864	408	132