



SPORT AND RECREATION POLICY COMMITTEE

AGENDA

6 SEPTEMBER 2022

Notice is hereby given, in accordance with the provisions of the Local Government Act 1993 that a **SPORT AND RECREATION POLICY COMMITTEE MEETING** of **ORANGE CITY COUNCIL** will be held in the **COUNCIL CHAMBER, CIVIC CENTRE, BYNG STREET, ORANGE** on **Tuesday, 6 September 2022**.

David Waddell
CHIEF EXECUTIVE OFFICER

For apologies please contact Administration on 6393 8106.

AGENDA

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1 INTRODUCTION

1.1 DECLARATION OF PECUNIARY INTERESTS, SIGNIFICANT NON-PECUNIARY INTERESTS AND LESS THAN SIGNIFICANT NON-PECUNIARY INTERESTS

The provisions of Chapter 14 of the Local Government Act, 1993 (the Act) regulate the way in which Councillors and designated staff of Council conduct themselves to ensure that there is no conflict between their private interests and their public role.

The Act prescribes that where a member of Council (or a Committee of Council) has a direct or indirect financial (pecuniary) interest in a matter to be considered at a meeting of the Council (or Committee), that interest must be disclosed as soon as practicable after the start of the meeting and the reasons given for declaring such interest.

As members are aware, the provisions of the Local Government Act restrict any member who has declared a pecuniary interest in any matter from participating in the discussion or voting on that matter, and requires that member to vacate the Chamber.

Council's Code of Conduct provides that if members have a non-pecuniary conflict of interest, the nature of the conflict must be disclosed. The Code of Conduct also provides for a number of ways in which a member may manage non pecuniary conflicts of interest.

RECOMMENDATION

It is recommended that Committee Members now disclose any conflicts of interest in matters under consideration by the Sport and Recreation Policy Committee at this meeting.

2 GENERAL REPORTS

2.1 ORANGE WARATAHS SPORTING GROUNDS OPERATIONAL SUPPORT

RECORD NUMBER: 2022/1426
 AUTHOR: Scott Maunder, Director Community, Recreation and Cultural Services

EXECUTIVE SUMMARY

This report seeks to continue to provide Council support to Orange Waratah Sports Club Limited "OWSC" for the maintenance of sporting fields.

LINK TO DELIVERY/OPERATIONAL PLAN

The recommendation in this report relates to the Delivery/Operational Plan strategy "2.3. Partner with community groups, government agencies to provide recreational activities and programs that are inclusive and meet the needs of the community".

FINANCIAL IMPLICATIONS

The donation would not impact Council's overall position as funding would be sourced from within the existing City Presentation budget.

POLICY AND GOVERNANCE IMPLICATIONS

The mechanism for Council to provide financial support to another entity is via Section 356 of the Local Government Act 1993.

RECOMMENDATIONS

That Council resolves:

- 1 That Council provide a donation for the annual management and maintenance of Orange Waratahs Sporting Club sporting fields for \$111,052 for the 2022/23 financial year being the 2021/22 amount of \$104,668 indexed for the current year by annual inflation to 30 June 2022 of 6.1 per cent;
- 2 That the donation be included in Council's Delivery Plan for the 2023-24 and 2024-25 financial years;
- 3 For future financial years, the donation be indexed annually by CPI; and
- 4 Expenditure to be included within the existing yearly allocation for City Presentation.

FURTHER CONSIDERATIONS

The recommendation of this report has been assessed against Council's other key risk categories and the following comments are provided:

Service/Project Delivery	Support will enable the sporting facility to be maintained to the standard and be available to the community	
Reputation	Provides for positive goodwill across the community	

2.1 Orange Waratahs Sporting Grounds Operational Support

SUPPORTING INFORMATION

Since 2015 Council has been providing a contribution towards the maintenance of the Orange Waratahs sporting fields.

The basis of the support is that OWSC provide these fields for use for significant community events that would otherwise be held on Council grounds or not be able to be conducted.

The grounds at Orange Waratahs Sports Complex include an area of approximately 85,000 square meters of playing area and associated infrastructure areas that require management and maintenance.

The number of users of the fields is approximately 150,000 participants per annum and increasing annually. This includes:

- Little Athletics
- Touch football competitions
- Junior and senior football
- Junior and senior rugby
- Cricket
- AFL
- Dog obedience
- School carnivals
- Conduct of Touch Championships
- Community events such as relay for life
- Open space for community use all year round

The importance and use of the OWSC has been highlighted in Council's Recreational Needs Study and these facilities form an integral part of the sporting fields offering of Orange.

Without the grounds being managed by OWSC Council would have a current need to acquire and manage facilities of this scale, the cost of which would greatly exceed the level of support.

For comparison the annual budget allocation for the maintenance of the Sir Jack Brabham playing fields is \$476,000 and Wade Park is \$200,000.

A report on the activities and allocation of funding from the 2021-2022 financial year is attached.

ATTACHMENTS

- 1 Orange Waratah Sports Club report on Funding Allocation 2021-2022, D22/52115 [↓](#)



24 August, 2022

Mr Scott Maunder
Director Community Recreation and Cultural Services
Orange City Council
PO Box 35
Orange NSW 2800

Dear Mr Maunder

Grounds Maintenance Acquittal 2021-22, Orange Waratah Sports Club

On behalf of the Directors and users of the Orange Waratah Sports Club (OWSC) I would like to thank Orange City Council for its support for the Club's grounds maintenance activities during the past year.

As you are aware, the past 12 months has again been challenging for most sectors but particularly the sports and recreation industry, with COVID continuing to disrupt continuity of services and hampering economic activity. As well the on-going wet weather has severely hampered schedules for anticipated improvements and maintenance. Despite these difficulties we have been able to effectively maintain the OWSC complex and continue improvements.

In addition to general maintenance, during the past 12 months we have made several major achievements, including:

South-west light pole	18,000
Retaining walls/drainage	5,000
Basketball/netball surface	12,000

Orange City Council's support is always an essential component of our ground's maintenance and development budget, particularly in off-setting the challenges described above. I also want to mention the incredible input of our volunteers, without their dedication we could not maintain our facilities to their current high level.

A summary of how the Club has utilised Council's funding during the past 12 months is provided below. Please note that these figures reflect Council's actual monetary commitment and do not include the considerable voluntary hours provided by club members or the Club's own financial contributions and contributions from users of the facilities.

Mowing/Gardening	Volunteers*
Fertilizer/Soil Improvement/Seeding	21,908
Improvements (building, irrigation etc)	34,568
Surrounds/Beautification/Paths	16,884
Line Marking	8,448
Lighting	25,905
General Maintenance/Consumables	3,994
Machinery Finance	21,522
Loan Repayment	10,398

TOTAL 143,627

*Conservative estimate: \$50,000

Council contribution has been fully expended or fully committed on grounds maintenance. An itemised breakdown of expenditure is available on request.

Our Management Plan has identified the following 'wish-list' (not in priority order) for 2022-23 and beyond:

- Construction of toilets/change-rooms at southern end of the complex. This project is funded through the Regional Sports Facility Fund. Following frustrating delays, the works are expected to begin soon.
- Installation of footpaths on eastern side of Telopea Way for pedestrian safety – Diamond Drive to OWSC southern boundary (estimated \$40,000).
- Upgrade for lighting for main field and training lights upgrade for others. A submission for funding through the Crown Reserves Improvement Fund has been lodged (Project valued at \$212,000 with CRIF funding of \$135,000 required/applied for).
- Drainage and re-surfacing for all-sports car park. This is a major undertaking that will require external funding.
- Re-location of Dog Obedience Club's shed to a more suitable location.

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- Power for AFL canteen.
 - Showers/toilets northern end of rugby field (external funding submission in progress through Orange City Rugby Club).
 - Irrigation to second rugby field/overflow car park. To be funded progressively using Council's annual contribution.

We look forward to a productive on-going partnership for the benefit of the Orange and district community.

Yours sincerely

Darren Sinclair

President
Orange Waratah Sports Club

2.2 ORANGE REGIONAL SPORTS PRECINCT - PROJECT UPDATE

RECORD NUMBER: 2022/1659
AUTHOR: Scott Maunder, Director Community, Recreation and Cultural Services

EXECUTIVE SUMMARY

This report provides an update on the project timelines and costing for Councillors in relation to the Orange Regional Sports Precinct.

LINK TO DELIVERY/OPERATIONAL PLAN

The recommendation in this report relates to the Delivery/Operational Plan strategy “2.1. Identify and deliver sport and recreation facilities to service the community into the future”.

FINANCIAL IMPLICATIONS

Nil

POLICY AND GOVERNANCE IMPLICATIONS

Nil

RECOMMENDATION

That Council notes the project update report on the Orange Regional Sports Complex Project.

FURTHER CONSIDERATIONS

Consideration has been given to the recommendation’s impact on Council’s service delivery; image and reputation; political; environmental; health and safety; employees; stakeholders and project management; and no further implications or risks have been identified.

SUPPORTING INFORMATIONRationale for Orange Regional Sports Complex Project

Orange has a sustained Population growth being 7% growth over the last census period with the largest population groups being 0-4, 5-9, 10-14 and their parents/carers aged 30-39.

The Orange Regional Sports Complex will provide Orange and the wider Central West region with a premier sporting precinct able to meet the increased need for access to sporting facilities for local and regional use.

The complex will have the ability to host elite sports events as well as regional, state and national championships.

The complex will also remove barriers to enable inclusion for all abilities and also enable the concurrent hosting of male and female events.

The project will enhance the lifestyle benefits for the growing population and will help attract and retain a skilled workforce for the region.

2.2 Orange Regional Sports Precinct - Project Update

The project will also generate significant economic benefits through the construction phase together with increased tourism and job and volunteer opportunities when operational with the economic impact to be felt throughout the LGA.

The project will comprise four main elements being:

- One rectangular field suitable for the conduct of International Rugby League, Rugby Union and Football (soccer) incorporating a 1,500 seat grandstand with disability access, change rooms, amenities, broadcast facilities, staff and storage areas and competition lighting for night games. Field to have a minimum capacity of 10,000.
- Class 2 IAAF Track and Field facilities with grandstand.
- 8 multipurpose fields suitable for the conduct of International Rugby League, Rugby Union and Football (soccer) for summer and winter sports competition.
- Associated Amenities, Food outlets, Parking, Public transport bays, Storage, Works shed and circulation tracks.

Project timeline

- Announced as NSW Election promise in 2018 with funding of \$25M
- Funding Deed Executed October 2020
- Concept designs developed
- Resolution of Planning and Heritage Issues on site – Approval obtained for overall plan and the conduct of civil works – March 2022
- Tree and vegetation removal – completed
- Tree barrel and mulch site clean Up - completion September 2022
- Civil Works Construction – October 2022 to April 2023
- Eight Playing Field Turf and Irrigation - May 2023 to December 2023
- Detailed design development – Athletics precinct – September 2022 to March 2023
- Detailed design development – Main Stadium precinct - September 2022 to April 2023
- Athletics Stadium Construction and associated works – April 2023 to April 2024
- Main Stadium Construction and associated works – April 2023 to June 2024

The Orange Regional Sports Complex project is facing cost escalations

The Orange Sports Complex project is facing cost escalations due to rising costs across the NSW building and construction sector. The last QS estimate, received in early 2022, estimated the full project would cost \$35 million. This is above the \$25 million NSW Government funding commitment provided from the \$3 billion Infrastructure and Jobs Acceleration Fund. Costs have continued to rise since the last estimate was received and a

2.2 Orange Regional Sports Precinct - Project Update

new QS estimate will need to be completed to understand the impact of the ongoing cost escalation.

To meet some of the expected cost escalations, Orange City Council applied for \$10 million under the Commonwealth Government's Building Better Regions Fund, the maximum amount available under this program. A decision on this funding application is expected by October 2022.

Orange City Council is working with the Department of Regional NSW to monitor and manage the costs of the project, identify any savings and identify any additional funding sources.

The detailed design stage that is about to commence will look to achieve savings in the design and delivery of the project whilst not compromising on the function of the complex.

Preliminary cost estimates based on detailed Stage 2 designs are expected to be finalised in December 2022 to support any additional applications for funding.

The project remains on track, Orange City Council will keep working with both levels of government to understand future funding options to meet the cost escalations.

Approach to construction

A two staged approach to constructing the complex will be implemented:

Stage 1 - Build track and field facilities, grandstand and associated infrastructure, eight multipurpose playing fields for winter and summer competitions, parklands, picnic areas, pathways and recreation spaces and the detailed design for a sports stadium.

Stage 2 – Construction of main stadium including a grandstand and associated infrastructure.